



OFFICE OF THE MAYOR
THE CITY OF NEW YORK

DEAN FULEIHAN
FIRST DEPUTY MAYOR

October 18, 2019

Honorable Corey Johnson
Honorable Diana Ayala
Honorable Margaret Chin
Honorable Stephen T. Levin
Honorable Karen Koslowitz

New York City Council
City Hall
New York, NY 10007

Dear Speaker Johnson and Council Member Ayala, Chin, Levin and Koslowitz,

In this city, we believe safety and fairness walk hand in hand. That's why today, New York City is not only the safest big city in America – we also have the lowest incarceration rate of any big city in America. Together, we are ending the era of mass incarceration.


Over the past year, we have worked to engage the neighborhoods of Mott Haven, Chinatown, Downtown Brooklyn, and Kew Gardens in order to plan for the closure of the jails on Rikers Island and the creation of a system of four new borough-based facilities. As we move forward with the Uniform Land Use Review Procedure (ULURP) for community-based jails, together we take another step towards realizing a smaller, safer, and fairer justice system.

The City has undertaken a robust community engagement effort, which is ongoing and will continue throughout the design and construction of the proposed borough-based jail system. This includes direct engagement with neighborhood residents, community leaders, and advocates to develop recommendations regarding the facilities and surrounding community needs. This administration has actively worked to incorporate the feedback we have heard throughout this process and to ensure that the new borough-based facilities will be seen as an asset to the surrounding neighborhood. In addition to the new borough-based facilities, we are bringing crucial investments to neighborhoods, many of them identified and reiterated by community members during the public review process.

You will find a comprehensive list of the City's commitments attached. Many of these commitments are related directly to the borough-based jails system. Other commitments address separate investments in the local neighborhoods to meet needs that have long gone unmet. With new facilities and community resources, we are working to ensure the new borough-based jail plan will reimagine the way incarcerated individuals, families, lawyers, and facility staff interact in this new system and right wrongs inflicted over decades of mass incarceration. As we advance our work to make these investments a reality, we remain committed to transparency and regular reporting on our commitments. We thank the Council for their leadership to secure investments in criminal justice reform and local neighborhoods where the jails will be sited.

I commend the Council as well as the Neighborhood Advisory Committees and Justice Implementation Task Force for their work over the past year. Because of our collective efforts, New York City residents will enjoy these investments, initiatives and programs for years to come.

Sincerely,



Dean Euleihan
First Deputy Mayor,
New York City

Borough-Based Jail Plan Points of Agreement

Introduction

The City will advance the following comprehensive neighborhood investments in health, housing, transportation, public space, community services, and culture, all of which are conceived to work together to improve the quality of life for residents of Mott Haven, Chinatown, Downtown Brooklyn, and Kew Gardens as well as provide broader services for justice impacted individuals. The strategies below reflect \$126M in annual investments added to the budget, over \$128 million in new funding investments for criminal justice reform, and over \$137 million in neighborhood investments.

Criminal Justice Reform Investments Points of Agreement

The City will advance the following comprehensive investments in criminal justice reform: reduce and prevent incarceration, promote public safety, and provide services that address the social determinants of health for people with criminal justice involvement including housing, community health services, and social services. These investments and commitments will not only reduce justice involvement for people, but will build up communities to better support all New Yorkers who need to be served and continue to make our justice system smaller, safer, and fairer.

Reduce and prevent incarceration through expanded pre-trial services, Alternatives to Detention (ATD) and Incarceration (ATI) and comprehensive reentry services, bringing the NYC jail population to its lowest level since 1920: Reducing the jail population is essential for closing the jails on Rikers Island and ending mass incarceration in New York City. Implementing bail reform, increasing ATDs and ATIs, and making sure people are supported and stabilized after reentry are essential strategies for ending unnecessary incarceration.

1. Expand and fund Supervised Release and other pre-trial services

The City will expand Supervised Release and other pre-trial services to ensure safe and fair implementation of bail reform, including non-mandated community-based programming to support justice involved individuals. Supervised release and non-mandated programming will be available for people facing every charge.

Cost: \$66M in FY2021 (\$54M new investment in FY2021)

2. Increase ATI funding to reduce the number of people serving city sentences as much as possible

The City will expand ATI to serve at least 7,300 people per year and reduce the number of New Yorkers incarcerated because they are serving city sentences. The increased funding will reduce recidivism among ATI program participants, employ evidence-based practices, ensure high quality programming, and provide voluntary services after the legal program mandate is complete to individuals who require additional services.

Cost: \$30.6M in FY2021 (\$17M new investment in FY2021)

3. Enhance reentry and discharge planning services available to everyone leaving city jails

The Mayor's Office of Criminal Justice (MOCJ) will continue implementation of enhanced discharge planning and reentry services in partnership with the Department of Correction (DOC). DOC and MOCJ recently released complementary Requests for Proposals (RFPs) for targeted, comprehensive in-custody programming and reentry services that serve everyone in custody, create a hybrid discharge planning role, improve individualized and targeted services, and ensure access to therapeutic services and transitional employment post-release.

Cost: \$34M allocated in FY2021

4. Expand Correctional Health Services' discharge planning and reentry services for people with serious health needs leaving city jails

Correctional Health Services (CHS) is continuing to expand their ability not only to improve access to and quality of care inside NYC jails but also ensure people with serious health needs have clinical services upon and after release. CHS has expanded discharge planning and reentry services through the Community Reentry Assistance Network (CRAN) and Point of Reentry & Transition (PORT) program. CRAN, which provides assistance to people with mental illness leaving jail and provides services ranging from medication assistance and coordination of treatment appointments to housing referrals and vocational services, has expanded eligibility to serve anyone who has been incarcerated in an NYC jail. The new PORT program includes new continuity practices at select Health+Hospitals (H+H) sites to improve access, continuity, and quality of medical care for patients leaving city jails. PORT practices are staffed jointly by primary care providers based out of the community and jail health services as well as CHS community health workers with lived experience to ensure culturally competent care at initial engagement and sustained access to community care. Additional support and assistance is provided through the new CHS PORTline.

Cost: \$6.2M allocated in FY2021

Increase investment in neighborhood based and community led programs that improve public safety and reduce violence

5. Columbia Justice Lab planning grant

MOCJ will invest in a planning grant for The Imagining Project, a collaboration between the Brooklyn District Attorney Eric Gonzalez and the Columbia University Justice Lab, an organization whose long term mission is to create a plan for getting to zero incarceration and minimal convictions for youth age 25 and under.

Cost: \$250,000 allocated in FY2021

6. Reducing gun violence and promoting safety by expanding Cure Violence programs

The Mayor's Office to Prevent Gun Violence (MOPGV) is housed within MOCJ. It coordinates the City's Crisis Management System (CMS), which amplifies community-based intervention/prevention services and employs evidence-based solutions to end gun violence.

Cost: \$2.7M new investment

a. Expand existing Cure Violence Programming to Wagner Houses in the 25th Precinct

New York City Housing Authority's (NYCHA's) Senator Robert F. Wagner, Sr. Houses are located in the 25th precinct in East Harlem. This area has experienced an increase of 333% in shooting incidents over the past year to date (13 vs 3 YTD 2019 vs 2018). Wagner Houses falls with Police Service Area 5, which has experienced an increase of 133% in shooting incidents (14 vs 6 YTD 2019 vs 2018) and ranks in the top 5 among housing developments in each of the four violent crime categories—murder, rape, robbery and assault. This funding responds to a demonstrated need for CMS services at Wagner Houses.

Cost: \$250,000 new investment in FY2021

b. Establish a new Cure Violence Program in the 40th Precinct to serve Patterson and Mitchel Houses

NYCHA's Judge Lester Patterson Houses and Mitchel Senior Center Houses are located in the 40th precinct in the Mott Haven section of the Bronx. Since 2015 Patterson has seen a 67% increase in index crime complaints. Patterson Houses ranks among the top 25 housing developments in index crime complaints over the last five years. Mitchel Houses is in close proximity to Patterson and also saw an uptick in shootings in 2018. Mitchel Houses ranks in the top 25% for index crimes at NYCHA developments. This funding responds to a demonstrated need for CMS services at Mitchel Houses.

Cost: \$2.1M in FY2021 (\$994,000 new investment)

c. Expand existing Cure Violence Programming in the 113th Precinct

The 113th Precinct serves the southeastern area of Jamaica, Queens, along with St. Albans, Hollis, Springfield Gardens, South Ozone Park, South Jamaica, Addisleigh Park, and Locust Manor. Over the past five years the 113th precinct has led all Queens precincts in the number of shooting incidents, ranking in the top 12 NYPD precincts citywide. Southeast Queens has also experienced 28 shooting incidents over the last two months.

Cost: \$1.8M in FY2021 (\$250,000 new investment)

d. Expand existing Cure Violence Programming in the 47th Precinct to Edenwald Houses

NYCHA's Edenwald Houses are located in the 47th precinct in the Eastchester neighborhood of the Bronx. The 47th Precinct ranks sixth citywide in overall shooting incidents over a five year span. Edenwald Houses also rank in the top ten in index crime complaints over the last five years. While crime has fluctuated in Edenwald Houses over the last few years, the cumulative number of shooting incidents over the past few years places it among the top 15 housing developments for shooting incidents.

Cost: \$1.24M in FY2021 (\$250,000 new investment)

e. Expand existing Cure Violence Programming in the 60th Precinct

The 60th Precinct serves southern Brooklyn and includes Coney Island, Brighton Beach, West Brighton Beach, and Sea Gate. The 60th Precinct is among the top 25 precincts citywide in overall shooting incidents over a five year span. Coney Island will be a particular focus for a CMS site in the 60th precinct because it has experienced the bulk of shooting incidents in the 60th precinct.

Cost: Pro-rated for FY20; \$1.24M in FY2021 (\$250,000 new investment)

f. Increase investment in the 67th Precinct Public Safety Coalition

The 67th Precinct serves a region in the center of Brooklyn, comprising East Flatbush and Remsen Village. The 67th Precinct ranks 1st citywide in overall shooting incidents over a five year span. While the 67th Precinct has a Cure Violence provider in the area, increased funding will allow the 67th Precinct Public Safety Coalition to continue to serve as the liaison between the police, community, and congregation to promote healthy neighborhoods while minimizing crime, and reviving activism within the community. The coalition membership is comprised of clergy, local pastors, key residents, and several anti-violence focused organizations. During the initial rollout of the 67th Precinct Public Safety Coalition, shooting incidents decreased by 62% for the time period June through August (5/29-8/28) between 2016 and 2017 within the 67th Precinct. The 67th Precinct Public Safety Coalition will work closely with MOPGV to build new coalitions and conduct citywide violence prevention trainings to replicate strategies across the five boroughs.

Cost: \$1.84M in FY2021 (\$700,000 new investment)

7. Implement plan for restorative justice training at every middle and high school, Social Emotional Learning (SEL) at every elementary school

The investment is designed to help school communities be more proactive in changing school culture and climate with the goal to foster and maintain a supportive school environment while reducing conflict and missed school due to conflict. The Department of Education (DOE) will provide all elementary schools with access to an SEL curriculum in partnership with National University System's Sanford Harmony program. It will also build restorative justice (RJ) practices into all middle and high schools, providing students with the tools they need to name their emotions, overcome conflicts, and repair relationships. In collaboration with the United Federation of Teachers, 50 middle schools will receive more intensive programming through the Positive Learning Collaborative model, a restorative approach to changing school climate. Full implementation of this program will be over three years, with 117 middle schools and 175 schools receiving RJ supports and programming this year.

Cost: \$14M allocated in FY2022

8. Community Justice Center in the Far Rockaways

The City will work with the City Council to fund the Center for Court Innovation (CCI) to provide community justice center programming in the Far Rockaways. Programming will be focused on providing law enforcement alternatives to arrest and incarceration and reducing recidivism post-incarceration. Funding is to support the operations of this program.

Cost: \$1.8M annually

Timing: Beginning in FY21 for duration of a three year pilot

Increase access to housing for people who have been involved in the criminal justice system: People with justice involvement should have access to affordable, transitional, and supportive housing. We are committed to removing barriers to housing for justice-involved individuals experiencing homelessness and at risk of homelessness.

- 9. Increase the number of Supportive Housing beds dedicated to serving people who are homeless, have serious health needs, and histories of justice involvement—particularly people who are the highest utilizers of both the jail and shelter systems.** In addition to the investment in expanding the Justice Impacted Supportive Housing (JISH) Program from 120 to 270 beds, the City will create 230 additional supportive housing units dedicated to people who are homeless with a history of justice involvement. Additional supportive housing for this population addresses a core need identified by the Justice Implementation Task Force Health Advisory Committee and the Behavioral Health and Criminal Justice Task Force.

Cost: \$11.2M allocated in FY2021 for additional 380 beds

- 10. Expand the NYCHA Family Reunification Program**

Double the size of the NYCHA Family Reunification program through the MOCJ Reentry RFP, subject to interested and qualified parties applying and receiving an award under the RFP. This would increase the program from approximately 100 households to 200 households.

Cost: Up to \$1.4M allocated in FY2021

- 11. Increase rates for Scattered Site Supportive Housing units**

The City will contribute its share to increase Department of Health and Mental Hygiene (DOHMH) Scattered Site Supportive Housing Unit rates, historically funded 40% by the City and 60% by the State, and continue to work with the City Council and State partners to advocate for full rate increases.

Cost: \$6M allocated in FY2020

- 12. Transitional housing for people in the justice system with histories of homelessness to reduce incarceration and enable participation in ATD/ATI programs**

The City will baseline and expand transitional housing services that target people with mental health needs so they can avoid jail by participating in ATDs and ATIs and stabilize post release. Transitional housing programs include wrap-around services, housing specialists, mental and physical health care, and other social services. Housing also will cover special populations including people engaged in the sex trade.

Cost: \$5M allocated in FY2021 for 100 beds; increase to \$25M by FY23 for 500 beds

- 13. Expand shelter for people re-entering from state prison**

We are expanding shelters dedicated to serving people re-entering from prison or jail by allocating \$6.2M to the Osborne Association. The new site, the Fulton Community Re-entry Center, is expected to open in 2021 and will contain 135 beds.

Cost: \$6.2M allocated in FY20

14. Facilitate access to supportive housing and other public benefits for people who are incarcerated

DOHMH, the Human Resources Administration (HRA), and CHS will coordinate with providers to interview eligible people in jail for supportive housing to ensure that no individual is denied access to these services solely on the basis of incarceration.

Separately, HRA will continue to provide access to Homebase services already provided on the Island, which includes other benefits administered by HRA, and leverages resources with community partners.

Improve the culture of jails and prioritize therapeutic environments and culture change in all aspects of development of the borough-based jail system

15. Continue convening and operation of the Culture Change Committee of the Justice Implementation Task Force

To help keep the plan to create a smaller, safer, and fairer correctional system on track and guide it through the hurdles that will arise, Mayor de Blasio has appointed a Justice Implementation Task Force. The Culture Change working group aims to research innovative approaches to culture reform in jails, disseminate information on relevant DOC initiatives, and develop recommendations for improving programming and training as well as strategies for reducing violence. The Programming Subcommittee will issue recommendations that inform both current programming practices and future programming in a borough-based detention system. The Safety, Training and Wellness Subcommittee will issue recommendations that inform both current and future practices to ensure that the environments and initiatives in the existing jails and future borough-based system are safe, humane and evidence-informed.

16. Develop new trainings for correction officers, program staff, and healthcare staff to participate in together

DOC will create joint trainings for uniform staff, program staff, CHS clinicians and staff, and external service providers in order to improve collaboration, safety, and programming.

Timing: Ongoing, CHS to be integrated into components of training in 2020

17. Provide better access to facilities for programming and service providers

A core value of the borough-based jail system is improved access to community-based facilities for families, attorneys, and service providers. Every detention facility will have dedicated administrative space for community based providers as well as dedicated space for services and programming in every housing unit. We are committed to maximizing unescorted movement for both providers and people in DOC custody through improved facility design.

18. Implement commitment to double the number of PACE units in DOC by the end of 2020

Six new Program to Accelerate Clinical Effectiveness (PACE) units will be operational by the end of 2020, doubling the current program. PACE units serve people with serious

mental illness and are operated and staffed by CHS clinicians who have dedicated space in the units. These units have improved medication adherence and health outcomes, and reduced violence as compared to other housing units.

Cost: \$12.8M allocated in FY20 for PACE expansion

19. Ensure the new system has an adequate percentage of therapeutic housing beds, with clinical criteria as the primary determinants for admission and discharge (~40%)

The borough-based jail system will increase the percentage of therapeutic units dedicated to improving clinical care and outcomes for people with health needs in jails. About 40% of housing units across the borough-based system will be dedicated therapeutic units with specific staffing and services to better serve people with mental health, substance use, and complex medical needs. Additionally, we will move at least 250 beds to outposted therapeutic units in or adjacent to H+H hospital facilities in order to provide better access to specialty and subspecialty services for a subset of people with serious medical and mental health needs.

Continue investing in community health services, especially mental health and substance use treatment services, to ensure fewer New Yorkers wind up in crisis due to lack of access to care: The City continues to commit to ensuring that people with behavioral health needs are provided with medical treatment and community-based responses in order to limit unnecessary justice involvement.

20. Continue building support and connection centers to improve immediate access to community-based services for people with behavioral health needs who encounter police officers on the street

Health support and connection centers, previously known as diversion centers, will offer short-term, stabilizing services for individuals with mental health and substance use needs, giving police officers a much-needed alternative to arrest or hospitalization. The centers will be operated by Samaritan Daytop Village, at 3000 White Plains Road in the Bronx, and Project Renewal, at 179 East 116th Street in East Harlem. Each center will serve up to 25 people at a time, serving approximately 2,400 people annually. This is a voluntary program – there is no mandate to participate in services. The centers will offer a range of clinical and non-clinical services, including overnight beds and basic needs, such as food, laundry and showers. Clinical services will include health and behavioral health assessments, counseling, advocacy, peer-to-peer engagement services, medication, medically-supervised substance use stabilization and withdrawal management, and naloxone training and distribution. Peers will play a central role in the approach to engagement and support at the centers. These centers are distinct from the borough-based jails system.

Cost: \$9.5M allocated in FY2021

Timing: Opening 2020

21. Strengthen NYC's ability to prevent and respond to mental health crises: Based on the recommendations of the Crisis Prevention and Response Task Force, the City is planning to invest in new approaches that enhance the City's ability to prevent and

respond to mental health crises. New work will include citywide strategies as well as an intensive approach in two high-need precincts, such as:

- a. **8 New Health Engagement and Assessment (HEAT) teams (4 citywide and 4 in high-need precincts) to proactively engage people at risk of mental health crises.** These teams – which include one clinician and one peer – connect people to care and other stabilizing support, preventing mental health needs from becoming crises. Additional teams will work citywide to reach the small group of individuals who most frequently call 911. In addition, other new teams will focus efforts in two precincts with high concentrations of people who experience mental health crises.
- b. **6 New Mobile Crisis Teams** – comprised of clinicians, case managers and peers (people who have experienced mental illness) – to ensure more rapid response time to urgent situations. Mobile Crisis Teams conduct home visits to people experiencing urgent behavioral health problems and connect them to appropriate services.
- c. **4 New Co-Response Teams in high-need precincts** – comprised of two police officers and one mental health clinician – to begin responding to emergency 911 mental health calls in two high-need precincts. Currently, the only 911 deployment options are police and EMS.
- d. **A new community-based mental health safety net** of local organizations to provide wrap-around services to stabilize people following psychiatric hospitalizations, including hospital visits, crisis counseling, peer support, coordinated social services, treatment, support for basic needs, recreation, meaningful work or volunteer opportunities, socialization, safe spaces, and more. These organizations will include social services providers as well as hospitals. Support for this strategy will come from a public/private partnership.

Cost: \$23M new investment by FY2022

Timing: Implementation on all strategies will begin in FY20. Most strategies will be operational within FY20, with all strategies fully operational by FY22.

22. 4 Intensive Mobile Treatment (IMT) teams

Mobile, flexible and interdisciplinary treatment and engagement targeted at adults with recent and frequent contact with the mental health, substance abuse, criminal justice, and homeless services system. Programming provides easy access, sustained engagement, and continuity of care for people with a high degree of transience and complex cross-systems involvement.

Cost: \$4.4M in FY21

The city will additionally:

23. Explore the feasibility of moving the women's facility to a different site

If a new, more centrally located site separate from the proposed Queens women's facility becomes available for City use and meets required criteria, the City will work with advocates, formerly incarcerated women, and the Council to assess its feasibility for use as a jail instead of the proposed facility. The women's facility will be separate from the

men's facility, will have sufficient service and programming space, and will be accessible to providers, attorneys, and children and families.

24. Explore possibility of decommissioning floors in the future

The administration agrees that, during the design process, it will give consideration to incorporating design features that would allow the possibility of decommissioning portions of the planned jails for other non-jail uses if the incarcerated population of New York City declines such that these housing units are no longer needed.

25. Publicly track progress on commitments

The City will establish and maintain an online tracker of all Borough-Based Jail commitments made in these Points of Agreements and will regularly update the tracker with progress towards completing these commitments.

Bronx Points of Agreement

Introduction

Since announcing the site at 126-01 82nd Avenue, the City has worked with the Council to engage the community on the plan as well as to hear the community's concerns and ideas for potential investments. The City briefed the local Community Board, area schools, houses of worship, NYCHA Tenant Association Presidents and other relevant stakeholders. In addition, the City formed a Neighborhood Advisory Committee which met over a period of five months to discuss the concerns and areas of opportunity for community investment. Through this engagement, the local community identified affordable housing, creation of space for community services, and investments in public housing, schools, and other neighborhood institutions as priorities.

Built Form and Neighborhood Context of the Jail

1. Reduced Height and Density of the Jail

The final approved maximum building height is 195 feet and the maximum density is a Floor Area Ratio (FAR) of 5.4. This represents a significant reduction from the initial proposal in the Draft Scope of Work, which proposed a height of 275 feet and a density of 8.6 FAR.

2. Provision of Community Facility or Commercial Space

The project will include the construction of 40,000 square feet of community facility or commercial space. The City will work with the Council and the community to shape the use of this space.

3. Design Consultation

Upon ULURP completion, the City will provide regular updates on delivery schedule, design, and construction developments and engagement on programmatic progress to Council Members in each respective borough. The City will reconvene the Neighborhood Advisory Committees in Queens, Brooklyn, and the Bronx and the Joint Task Force in Manhattan within 60 days of ULURP passage and will hold regular meetings with updates on timelines, plans, and the like. Finally, DDC and the program management consultant will hold hands-on design engagement workshops that are timed in order to ensure community input is included in the eventual RFP(s).

4. Parking

575 accessory parking spaces for DOC staff and authorized service providers will be provided in order to limit the impact to on-street parking in the community.

5. Building Articulation

The Administration will modify the Bronx Special Permit Application to require building articulation away from the future housing development.

Addressing Community Concerns during Construction

6. Construction Coordination

DDC will establish an office near each project site to provide site-specific information and address community complaints and concerns.

7. Street Trees

Existing street trees will be protected, and all work would be performed in compliance with Local Law 3 of 2010 and the NYC Parks Tree Protection Protocol approved by the NYC Parks Borough-specific Forester, to minimize potential adverse impacts to existing trees that will remain in place.

8. Air Quality and Noise Monitoring

The DDC will conduct air quality and noise monitoring to limit community impacts and provide for compliance with all applicable regulations.

9. Traffic Mitigation

A Construction Transportation Monitoring Plan (CTMP) will be initiated at the start of construction for the project work area and, if necessary, additional traffic control measures will be implemented.

10. Protecting Open Space

No open space resources will be used for staging or other construction activities.

Create Affordable Housing and Invest in a Safer, Healthier Communities

11. Invest in new affordable housing for the community

a. **Park Haven at East 142nd Street and St. Ann's Avenue.** The City issued an RFP to create affordable housing on city-owned land at East 142nd Street and St. Ann's Avenue. From that RFP, The Community Builders was selected to develop affordable housing for low-income tenants. It is scheduled to open in 2022 with a total 177 units, 50 of which will be set-aside for the formerly homeless, and 127 of which will be available through the Department of Housing Preservation and Development (HPD)'s affordable lottery system.

b. **351 Powers Avenue.** HPD will issue an RFP for affordable housing on 351 Powers Avenue, based on consultation with the Council Member and local community.

Timing: Expected issuance in 2020

c. **320 Concord Avenue.** HPD will issue an RFP for affordable housing on 320 Concord Avenue, based on consultation with the Council Member and local community. The affordable housing will use the 50% ELI/VLI HPD term sheet, and the RFP will include a preference for a grocery use.

Timing: Expected issuance in 2022

12. Install new lighting, cameras, and accessible play equipment at Mill Brook, Mitchel, Mott Haven, and Patterson Houses

The city will work with NYCHA to add lighting throughout Mill Brook, cameras at Buildings 1, 2, 3, and 10 at Mill Brook, lighting and cameras at Mitchell Houses, and

play equipment to be installed at Mill Brook, Mitchell, Mott Haven, and Patterson Houses.

Cost: \$13M

Timing: Design to start in FY21

13. Study rezoning of M districts

DCP commits to analyze the M districts west of the Bruckner not mapped as Industrial Business Zone (IBZ), with a focus on legalizing existing residential uses which are not complying, including the block of Concord Avenue between 141st and 142nd streets, and will report to CB1 in the next two years.

Timing: Study complete by 2021

Community Spaces

14. Invest in a new community center at 1080 Ogden Avenue

Following the Fire Department of New York (FDNY) relocation of its EMS Station 17 from 1080 Ogden Avenue, the City will transform the site into a new community center with a range of programming developed in consultation with the local community. The City will also allocate \$18M in funds to support the construction of the new hub in addition to any private, Council, state, or federal funding that may be allocated to the project.

Cost: \$18M

Timing: The FDNY is expected to relocate from the site by 2024.

15. Fund a new youth services center at 337 East 139th Street

Following the relocation of the 40th Precinct operations from its current building at 257 Alexander Avenue to 567 East 149th Street, the City will competitively procure and work with a provider to create a youth services hub at 337 East 139th Street, the parking lot currently used by the 40th Precinct. The city will also allocate \$15M in funds to support the construction of the new hub in addition to any private, Council, state, or federal funding that may be allocated to the project.

Cost: \$15M

Timing: The 40th precinct is expected to relocate from the site by the end of 2021.

16. Fund programming at a new Senior Center at Mill Brook Terrace

Subject to the developer entering into a contractual agreement with the City for the space, funding will be provided to support the programming at a new senior center at Mill Brook, scheduled to open in spring 2020.

Cost: \$600,000 new investment in FY2021

17. Upgrade community centers at Mill Brook, Mitchel, Mott Haven, and Patterson Houses

The City will work with NYCHA to upgrade the facilities at four developments near the borough-based jail system sites. Renovations will address needs identified in the last Physical Needs Assessment. These include:

- a. Mill Brook: Renovations will address interior common area bathrooms and finishes, stairs, and lighting fixtures.

- b. Mitchel: Renovations will address roof replacement, common area bathrooms and kitchens, and gymnasium.
- c. Mott Haven: Renovations will address roof replacement, common area kitchens and finishes, stairs, electrical service switch, and air conditioning system at the day care center
- d. Patterson: Renovations will address interior common area kitchens, finishes, and security alarms.

Cost: \$12.9M

Timing: Design to start in FY21

18. Expand youth programming at Mill Brook, Mitchel, and Patterson Houses

In order to expand youth programming at these three NYCHA developments to include teens and adults, the City will fund three Cornerstone programs to provide high-quality, year-round programs at Mill Brook, Mitchel, and Patterson. An RFP will need to be issued to procure for these programs.

Cost: \$2.27M

Timing: RFP to be issued by FY21

19. Provide space for evening basketball at a local school

The DOE will work with local principals and Patterson Houses Tenant Association to identify a space for local youth to play basketball in a safe space during some weeknight evenings and assist with the permitting process.

Timing: Identification of a space in October 2019; programs to begin in the winter, pending permitting completion.

Education and Employment

20. Invest in capital improvements to Samuel Gompers High School

DOE will invest in capital improvements to renovate the bathrooms, replace the gym bleachers, repaint the gym ceiling, and install 30 new security cameras at Gompers High School.

Cost: \$5.7M

Timing: Design process beginning in spring 2020; construction to start in FY 2021

21. Invest in technology upgrades at P.S. 65

DOE will work with the principal to identify new technology needs, and funding will be provided for 10 smart boards or the equivalent (e.g. brand new computers with monitors, etc.). Resources from the Smart Schools Bond Act will be disbursed over three years, starting this school year.

Cost: TBD, funded by the Smart Schools Bond Act

Timing: Funding released in School Year (SY) 19-20 through SY 21-22

22. Support P.S. 65 and other neighborhood schools in securing additional resources

The Bronx Plan offers schools innovative grant funding, and provides salary differentials for hard-to-staff positions to help with staff recruitment and retention. The DOE will work closely with the P.S. 65 principal and chapter leader to assess interest in the program and encourage them to apply. DOE will additionally conduct outreach to eligible

schools in Council District 8 to ensure a robust response to the next round of the Bronx Plan.

Timing: Application during winter of SY 19-20, for implementation starting in SY 20-12

23. Encourage hiring of community residents and justice-involved New Yorkers for Borough-Based Jail project

Create construction and non-construction employment opportunities for low- and very low-income and/or justice-involved individuals (including locally near the project sites). MOCJ will partner with SBS, unions, and community-based organizations to connect and train community residents and justice-involved New Yorkers with high-quality, long-term employment and jobs related to the design and construction of the Borough-Based jails.

Transportation

24. Invest in pedestrian improvements to the 138th Street corridor

DOT will add benches at the intersection of St. Ann's Avenue and East 138th Street and wayfinding signage on 138th Street between St. Ann's Avenue and 3rd Avenue. In addition, DOT will construct three concrete curb extensions on northwest, southwest, and southeast corners of East 138th and St. Ann's Avenue to shorten crossing distances, control vehicle turning, and improve pedestrian visibility and safety. At the intersection of East 138th Street and Willis Avenue, DOT has added signal phasing to improve the intersection's western crosswalk and 2-way bicycle lane, prohibited south-bound left turns to improve the intersection's eastern crosswalk, installed pedestrian island to shorten the southern crosswalk and slow vehicle turns and installed left-turn traffic calming at the northern crosswalk to slow vehicle turns. DOT will continue to work with the Councilmember's office to develop safety improvements along 3rd Avenue, including at the intersection of 138th Street and 3rd Avenue.

Timing: Benches (FY20), Curb extensions (FY21)

25. Reducing Department of Correction vehicle emissions

To reduce emissions moving forward, DOC will seek to prioritize procurement of transport vehicles that are electric and/or operate on renewable fuel, subject to the availability of such options.

Criminal Justice and Public Safety

26. Invest in violence reduction initiatives in additional areas in the South Bronx

As described in the previous section, the City will allocate funding to add and expand Cure Violence initiatives at Patterson, Mitchell Houses, and Wagner Houses.

Cost: \$1.24M

Timing: FY21

27. Vernon C. Bain Center

The City commits to closing the Vernon C. Bain Center, colloquially known as "the barge," by the time all jail uses are removed from Rikers, scheduled to be 2026.

Manhattan Points of Agreement

Introduction

Since announcing the site at 124/125 White Street, the Administration has worked with the Council to engage the community on the plan as well as to hear the community's concerns and ideas for potential investments. The Administration briefed the local and neighboring Community Boards, NYCHA Tenant Association Presidents and community organizations. The administration formed a Neighborhood Advisory Committee which met over a period of 4 months to discuss areas of concern and areas of opportunity for investment. During these meetings, the community identified concerns over the scale of the proposed jail and prioritized the preservation of senior housing at Chung Pak and investments in Chinatown's cultural and community institutions.

Built Form and Neighborhood Context of the Jail

1. Reduced Height and Density of the Jail

The final approved maximum building height is 295 feet and the maximum density is a Floor Area Ratio (FAR) of 10.11. This represents a significant reduction from the initial proposal in the Draft Environmental Impact Statement, which proposed a height of 450 feet and a density of 13.1 FAR.

2. Provision of Community Facility or Commercial Space

The project will include the construction of 20,000 square feet of community facility or commercial space. The City will work with the Council and the community to shape the use of this space. This space will line either side of the new White Street to activate the pedestrian arcade and front Baxter Street to better integrate the project into the existing commercial corridor.

3. Design Consultation

Upon ULURP completion, the City will provide regular updates on delivery schedule, design, and construction developments and engagement on programmatic progress to Council Members in each respective borough. The City will reconvene the Neighborhood Advisory Committees in Queens, Brooklyn, and the Bronx and the Joint Task Force in Manhattan within 60 days of ULURP passage and will hold regular meetings with updates on timelines, plans, and the like. Finally, DDC and the program management consultant will hold hands-on design engagement workshops that are timed in order to ensure community input is included in the eventual RFP(s).

4. Parking

125 accessory parking spaces for DOC staff and authorized service providers will be provided below-grade in order to limit the impact to on-street parking in the community.

5. Moving the vehicular entrance from Baxter Street to Centre Street

The City will submit a follow-up action, subject to the required land use approvals, and environmental review as appropriate, to relocate the vehicular entrance of DOC authorized vehicles from Baxter Street to Centre Street in response to community concern

regarding the proximity to the entrance to the senior housing facility located at 96 Baxter Street.

Timing: Follow up action to be filed by Q2 2020.

Addressing Community Concerns during Construction

6. Construction Coordination

DDC will establish an office near each project site to provide site-specific information and address community complaints and concerns.

7. Street Trees

Existing street trees will be protected, and all work would be performed in compliance with Local Law 3 of 2010 and the NYC Parks Tree Protection Protocol approved by the NYC Parks Borough-specific Forester, to minimize potential adverse impacts to existing trees that will remain in place.

8. Air Quality and Noise Monitoring

The DDC will conduct air quality and noise monitoring to limit community impacts and provide for compliance with all applicable regulations.

9. Traffic Mitigation

A Construction Transportation Monitoring Plan (CTMP) will be initiated at the start of construction for the project work area and, if necessary, additional traffic control measures will be implemented.

10. Protecting Open Space

No open space resources will be used for staging or other construction activities.

11. Scaffolding

The Department of Design and Construction will provide for Umbrella Scaffolding along Baxter and Centre Street to minimize the impacts of scaffolding on the visibility of small businesses.

Investments in Cultural and Community Institutions

12. Support the acquisition and construction of a permanent museum and a new performing arts space for Chinese music, dance, and theater groups at 215 Centre Street

The Museum of Chinese in America (MOCA) has been a cultural anchor for the community in Chinatown. In order to secure a permanent home in Chinatown, and to provide a new performing arts space for local Chinese music, dance, and theater groups, the City will invest significant public funding alongside private investments, towards the acquisition and construction of a permanent museum home and a new performing arts space for Chinese music, dance, and theater groups at 215 Centre Street.

Cost: \$35M including \$5M in FY20; \$15M in FY21; \$15M in FY22

13. Invest in upgrades in Columbus Park

The City will fund renovations and upgrades to the comfort station (including the restrooms, roof, facade, and maintenance and operating) and the pavilion at Columbus Park. DPR will also explore collaboration with Chinatown BID on maintenance and security.

Cost: \$9.88M

Timing: Design to start fall 2020

14. Senior Housing Preservation

The City agrees that the long-term preservation of senior housing at Chung Pak (96 Baxter Street) is important and will work with the organization to develop a preservation deal through HPD. The deal will include a long-term loan to address capital upgrades needed in the building. The City will also address HVAC and window upgrades as part of the HPD preservation deal, subject to a physical needs assessment. The City will commit to a ground lease PILOT abatement for the term of the lease, subject to review of the physical needs assessment and building finances, consistent with the terms of an HPD preservation deal, and subject to any approvals that may be necessary.

Cost: To be determined based on the findings of a physical needs assessment and assessment of financial needs

Timing: Once Chung Pak has conducted a physical needs assessment of the building and completed the loan application and related due diligence and the City has received all necessary approvals, the City is willing to enter into an agreement with the organization.

15. Improvement of Chung Pak Outdoor Terrace

In order to preserve a comfortable outdoor place for senior residents of 96 Baxter Street to relax, the City will fund the construction of an enclosure on the terrace of the building through an HPD preservation deal.

Cost: Roof enclosure currently estimated to be approximately \$1M

Timing: This funding will be delivered through an HPD preservation deal with Chung Pak.

16. Rent credits to be issued to Chung Pak and relocation assistance for small business tenants

The rent due to the City from Chung Pak under the commercial lease for space located under the Manhattan Detention Center (Block 198, Lot 1) and within the residential building at 124/125 White Street (Block 167, Lot 1) will be abated during the construction period. The City will further support Chung Pak's negotiated buyouts with all small businesses that have leases with Chung Pak signed as of October 16, 2019 that extend through the start of construction. Additionally, the City will seek to extend the commercial lease with Chung Pak to 2078. The City will also provide capitolly-eligible fit-out for small business tenants returning to the building at the end of the construction period, subject to any approvals that may be necessary.

Cost: Rent credit totaling \$1,300,000 to be waived annually, plus to be determined amount for buyouts

Timing: Credits to start at demolition of 124/125 White Street, for duration of construction; all other terms subject to necessary approvals for lease amendment

Local Community Programs

17. Install a lift/elevator at 70 Mulberry Street

Chinatown Manpower provides a range of programs for the local community at 70 Mulberry Street. To make these programs more accessible for all people, the City will construct a new lift/elevator in the building.

Cost: \$4M

Timing: Design to start FY21

Brooklyn Points of Agreement

Introduction

Since announcing the site at 275 Atlantic Avenue, the City has worked with the Council to engage the community on the plan as well as to hear the community's concerns and ideas for potential investments. The City briefed the local Community Board, civic associations and justice impacted individuals and other relevant stakeholders. In addition, the Administration formed a Neighborhood Advisory Committee which met over a period of 5 months to discuss the concerns and areas of opportunity for community investment. Through this engagement, the local community identified reducing the scale of the jail facility and ensuring its integration with the neighborhood as key priorities.

Built Form and Neighborhood Context of the Jail

1. Reduced Height and Density of the Jail

The final approved maximum building height is 295 feet and the maximum density is a Floor Area Ratio (FAR) of 11.9. This represents a significant reduction from the initial proposal in the Draft Scope of Work, which proposed a height of 430 feet and a density of 20.1 FAR.

2. Provision of Community Facility

The project will include the construction of 30,000 square feet of community facility. The City will work with the Council and the community to shape the use of this space. This space will primarily front Atlantic Avenue, which will provide an active and lively streetscape in keeping with the commercial corridor

3. Design Consultation

Upon ULURP completion, the City will provide regular updates on delivery schedule, design, and construction developments and engagement on programmatic progress to Council Members in each respective borough. The City will reconvene the Neighborhood Advisory Committees in Queens, Brooklyn, and the Bronx and the Joint Task Force in Manhattan within 60 days of ULURP passage and will hold regular meetings with updates on timelines, plans, and the like. The City will also engage the residents of 265 State Street, 199 State Street, 96 Schermerhorn, and 87 Smith Street to address ongoing community concerns around building form and curb cut locations. Finally, DDC and the program management consultant will hold hands-on design engagement workshops that are timed in order to ensure community input is included in the eventual RFP(s).

4. Parking

292 accessory parking spaces for DOC staff and authorized service providers will be provided below-grade in order to limit the impact to on-street parking in the community.

5. Streetscape improvements

The Department of Transportation (DOT) will commit to determining feasibility for safety and bike infrastructure on State Street. DOT will work with the Council Member to evaluate the availability of curb space to accommodate a Citibike station, subject to parking constraints and other street regulations. DOT will explore options to improve the

Atlantic Avenue streetscape and will work with the Neighborhood Advisory Committee to develop a package of streetscape improvements surrounding the Brooklyn Borough-Based Jail site. DOT will conduct a traffic study of Smith Street between Fulton and Atlantic Avenue.

6. Outdoor Recreation Space on the Roof

The City will explore utilizing available rooftop area to provide open-air outdoor recreation at the Brooklyn facility unoccupied by Mechanical, Electrical, and Plumbing equipment (MEP).

7. Ingress/Egress from the Facility

The City commits to undertake a traffic study to identify potential alternate egress/ingress proposals for the facility that might further minimize traffic impacts associated with the proposed facility.

Timing: Study complete by Q2 2020.

Addressing Community Concerns during Construction

8. Construction Coordination

DDC will establish an office near each project site to provide site-specific information and address community complaints and concerns.

9. Street Trees

Existing street trees will be protected, and all work would be performed in compliance with Local Law 3 of 2010 and the NYC Parks Tree Protection Protocol approved by the NYC Parks Borough-specific Forester, to minimize potential adverse impacts to existing trees that will remain in place.

10. Air Quality and Noise Monitoring

The DDC will conduct air quality and noise monitoring to limit community impacts and provide for compliance with all applicable regulations.

11. Traffic Mitigation

A Construction Transportation Monitoring Plan (CTMP) will be initiated at the start of construction for the project work area and, if necessary, additional traffic control measures will be implemented.

12. Protecting Open Space

No open space resources will be used for staging or other construction activities.

Historic Preservation

13. Preserve a portion of the Justice Mandala mural

A portion of the Justice Mandala mural from the State Street side of the current Brooklyn Detention Complex will be salvaged and reinstalled in a public place with description of artwork and its history.

Additional Criminal Justice Investments

1. Expansion of pre-arraignment diversion programming

The City will work with the District Attorneys and Courts to expand pre-arraignment and post-arraignment diversion, offering individuals the opportunity to avoid prosecution and collateral consequences of criminal justice involvement. Through the completion of alternative diversionary programming provided via this funding, individuals will be able to avoid prosecution by the District Attorney and have their arrests sealed, leaving no criminal record. This will scale up restorative justice programming similar to models currently funded by MOCJ and may serve serious felony, lower level felony and misdemeanor level cases when the victim and the DA both agree the case would be suitable for this type of mediation.

Cost: \$3.5M in annual funding

2. Community Based Restorative Justice

The City will work with the City Council to increase funding to restorative justice programming, including serious felony, lower level felony and misdemeanor cases that would otherwise result in detention and incarceration. This model will invest in community-based infrastructure when appropriate and necessary in conjunction with the District Attorneys and courts to allow for individuals charged with a crime to enter into a community-based restorative justice disposition of their case. In many cases, they will have the opportunity to get the arrest records sealed and have no criminal record going forward when they successfully complete the program. The City agrees that at least (1) such program should operate with the courts and at least one (1) such program should operate independently in the community.

Cost: \$2.5M in FY21; increased to \$6.5M in FY23

3. Community Justice Innovation Fund

The Community Justice Innovation Fund would be a public-private partnership that would explore and foster new funding opportunities across government, philanthropy and private sectors that would help the city implement innovative ideas, policies, programming and research. This program would be run out of the Mayor's Fund and would seek to strengthen the fabric of community justice and safety by focusing on truly community-based investments. The Community Justice Innovation Fund will be a dollar-for-dollar match between the City and private philanthropy up to an amount to be agreed upon between the City and the Council.

Queens Points of Agreement

Introduction

Since announcing the site at 126-02 82nd Avenue, the Administration has worked with the Council to engage the community on the plan as well as to hear the community's concerns and ideas for potential investments. The Administration briefed the local Community Board, civic associations, justice impacted individuals, and other relevant stakeholders. In addition, the Administration formed a Neighborhood Advisory Committee which met over a period of 5 months to discuss the concerns and areas of opportunity for community investment. Through this engagement, the local community identified reductions in the scale of the jail facility, investments in public safety, and neighborhood enhancements as key priorities.

Built Form and Neighborhood Context of the Jail

1. Reduced Height and Density of the Jail

The final approved maximum building height is 195 feet and the maximum density is a Floor Area Ratio (FAR) of 3.71. This represents a significant reduction from the initial proposal in the Draft Scope of Work, which proposed a height of 310 feet and a density of 5.6 FAR.

2. Provision of Community Facility or Commercial Space

The project will include the construction of 25,000 square feet of community facility or commercial space. The City will work with the Council and the community to shape the use of this space, including consideration of the use of a soup kitchen.

3. Design Consultation

Upon ULURP completion, the City will provide regular updates on delivery schedule, design, and construction developments and engagement on programmatic progress to Council Members in each respective borough. The City will reconvene the Neighborhood Advisory Committees in Queens, Brooklyn, and the Bronx and the Joint Task Force in Manhattan within 60 days of ULURP passage and will hold regular meetings with updates on timelines, plans, and the like. Finally, DDC and the program management consultant will hold hands-on design engagement workshops that are timed in order to ensure community input is included in the eventual RFP(s).

4. Parking

The project will include a new 676 space public parking garage, a net increase of 150 parking spaces from the current configuration. In addition, 605 accessory parking spaces for DOC staff and authorized service providers will be provided below-grade in order to limit the impact to on-street parking in the community. Parking for the DOC staff will be offered at no cost in order to ensure that on-street parking is not incentivized.

Addressing Community Concerns during Construction

5. Construction Coordination

DDC will establish an office near each project site to provide site-specific information and address community complaints and concerns.

6. Street Trees

Existing street trees will be protected, and all work would be performed in compliance with Local Law 3 of 2010 and the NYC Parks Tree Protection Protocol approved by the NYC Parks Borough-specific Forester, to minimize potential adverse impacts to existing trees that will remain in place.

7. Air Quality and Noise Monitoring

The DDC will conduct air quality and noise monitoring to limit community impacts and provide for compliance with all applicable regulations.

8. Traffic Mitigation

A Construction Transportation Monitoring Plan (CTMP) will be initiated at the start of construction for the project work area and, if necessary, additional traffic control measures will be implemented.

9. Protecting Open Space

No open space resources will be used for staging or other construction activities.

Education

10. Invest in Capital Improvements at PS 99 and PS 139

The School Construction Authority (SCA) will invest in capital improvements to renovate the auditorium and gymnasium, renovate the school yard, and install interior and exterior security cameras at P.S. 99 and to install security cameras in the school yard at P.S. 139.

Cost: \$7.9M

Timing: Design to start Spring 2020

Public Safety and Transportation

11. New uniformed officers for the 102nd Precinct

NYPD has added 6 officers from its October graduating class to the 102nd precinct.

NYPD will continue to evaluate the need for more resources at the 102nd Precinct and will increase the number of officers assigned as needed.

Timing: October 2019

12. Improving Lighting in the Austin Street Underpass

DOT will install a lighting upgrade for Austin Street Underpass, defined as Austin Street under Union Turnpike between 80 Road and 78th Avenue.

Timing: FY2020

Sanitation

13. New Sewers in Kew Gardens

A hydraulic analysis will be conducted during design and if it is determined that the existing sewer system is incapable of supporting the increase in wastewater flow, the existing sewer system will be upgraded.

Timing: Initial hydraulics analysis by summer 2021

14. Monitoring Flooding Complaints

DEP will track street flooding complaints in the area surrounding the Queens facility and ensure jail construction will not exacerbate flooding conditions.

15. Additional Trash Cans

The Department of Sanitation (DSNY) will work with the Council Member to identify locations for and place 20 new trash cans in Council District 29.

Community Organizations

16. Invest in Upgrades to Queens Community House

\$66,000 one-time funding will be provided to upgrade existing kitchen infrastructure at 8002 Kew Gardens Road. Funding will also be added to support the expansion of the senior lunch program.

Cost: \$207,000 funding for lunch service annually; \$66,000 one-time funding

Timing: FY2021