



New York City Council
Hon. Julie Menin, Speaker of the Council
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**Report on the Fiscal 2027 Executive Plan and
the Fiscal 2027 Executive Capital Commitment Plan for
Committee on Cultural Affairs, Libraries and International Relations**

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Fiscal 2027 Executive Plan

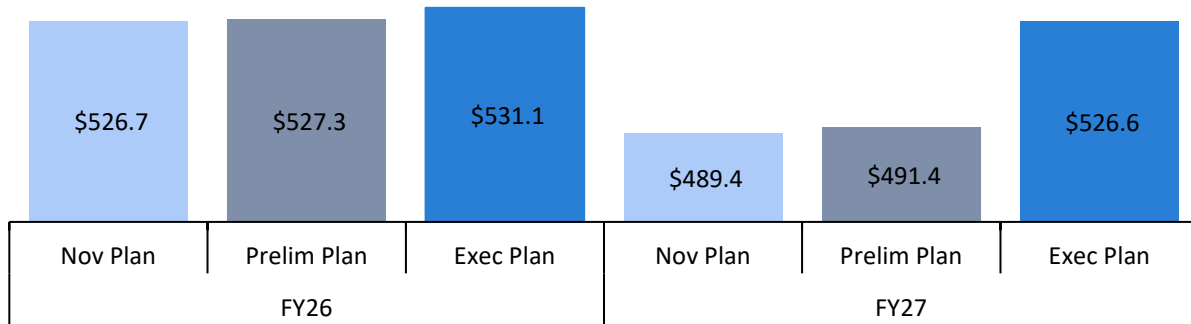
Libraries

The New York Public Library (NYPL), Brooklyn Public Library (BPL), and Queens Public Library (QPL) together operate 220 branches across all five boroughs, making them one of the largest public library networks in the country. The three systems serve as essential community anchors supporting literacy, workforce development, and lifelong learning for millions of New Yorkers. While each system depends significantly on City funding, they operate as independent nonprofit organizations governed by their own boards of trustees.

The Executive Financial Plan for Fiscal 2026-2030 (Executive Plan) includes a proposed Fiscal 2027 budget of \$526.6 million for the three systems (the Libraries), \$35.2 million (7.2 percent) more than its \$491.4 million Fiscal 2027 budget in the Preliminary Plan. The Libraries Fiscal 2026 budget of \$531.1 million in the Executive Plan is \$3.8 million (0.72 percent) greater than its \$527.3 million Fiscal 2026 budget in the Preliminary Plan. The Fiscal 2027 budget is \$3.5 million more than the \$523.1 million Fiscal 2026 budget at adoption. For additional information on the Libraries Preliminary Budget, please refer to the Fiscal 2027 Preliminary Budget report.¹

¹ New York City Council, <https://council.nyc.gov/budget/wp-content/uploads/sites/54/2026/03/Libraries.pdf>, as of March 2026.

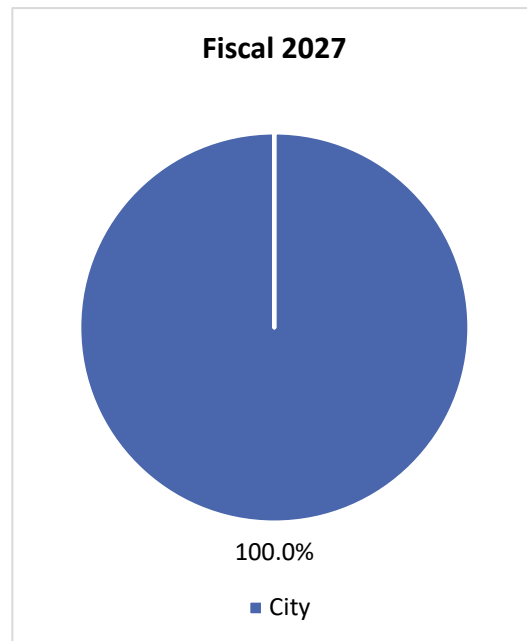
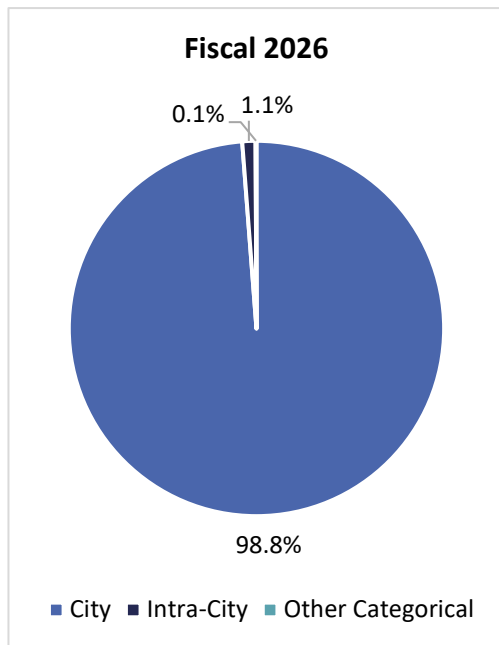
Comparison of the Last Three Financial Plans



Dollars in Millions/Thousands
 Source: New York City Office of Management and Budget

Budget by Funding Source

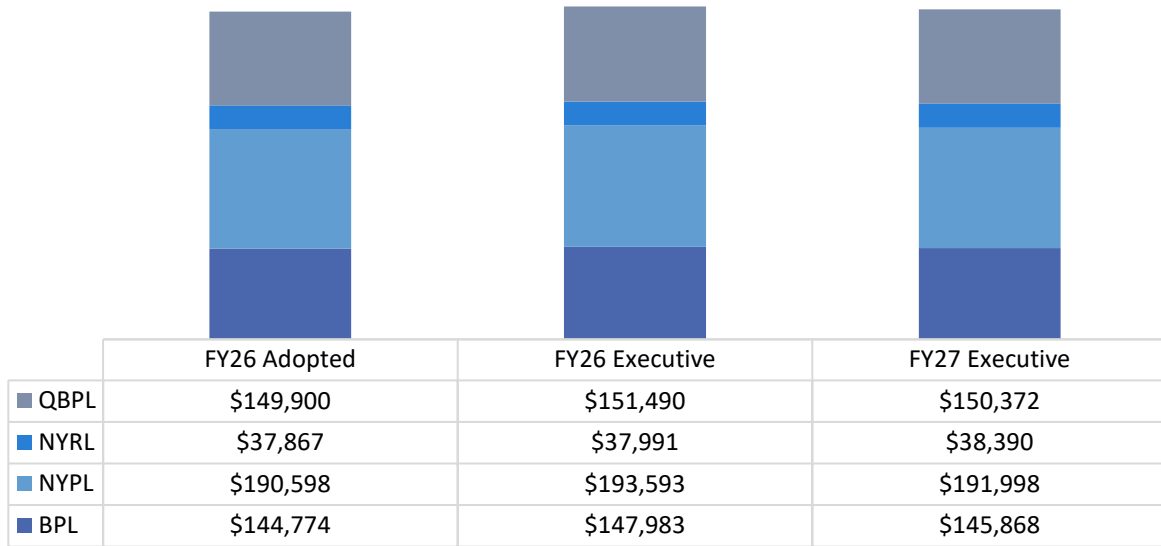
Fiscal 2027 City Funds: 100 percent



Source: New York City Office of Management and Budget

The Library Systems' budgets, as presented in the City budget, are funded almost entirely by City dollars. However, due to its structure as independent organizations, they also maintain financial plans outside of the City budget that include funding from the State and endowment sources

Other Than Personal Services (OTPS)



Dollars in Thousands

Source: New York City Office of Management and Budget

Headcount

Fiscal 2026 Budgeted Full-Time Positions: 4,644

Actual Full-Time Headcount as of March 2026: 4,266

Fiscal 2026 Budgeted PT Positions: 878

Actual PT Headcount as of March 2026: 758

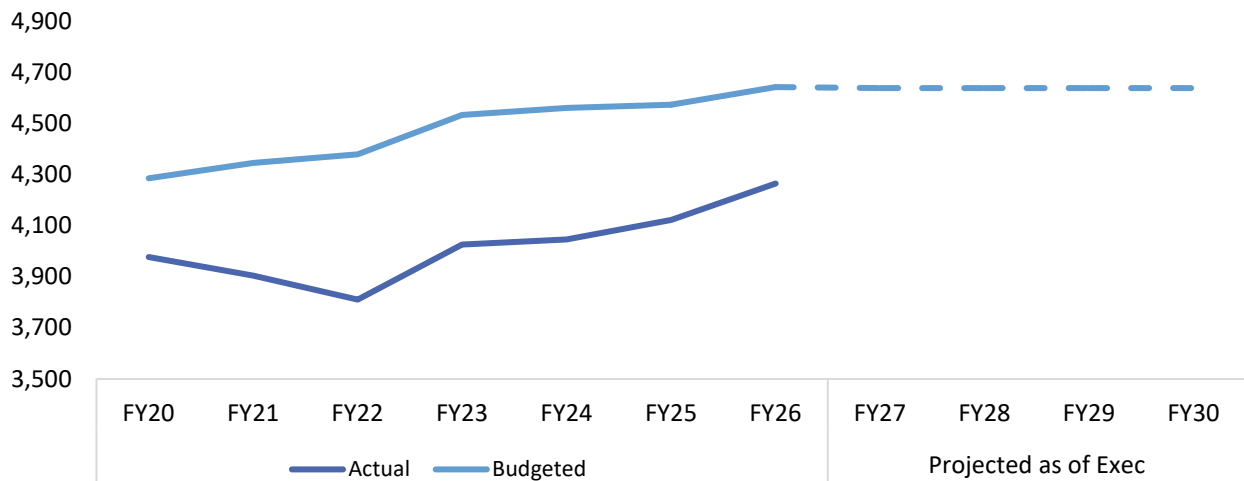
Fiscal 2027 Budgeted Full-Time Positions: 4,640

Full-Time Vacancy Rate as of March 2026: 8.1 percent

Fiscal 2027 Budgeted Part-Time Positions: 878

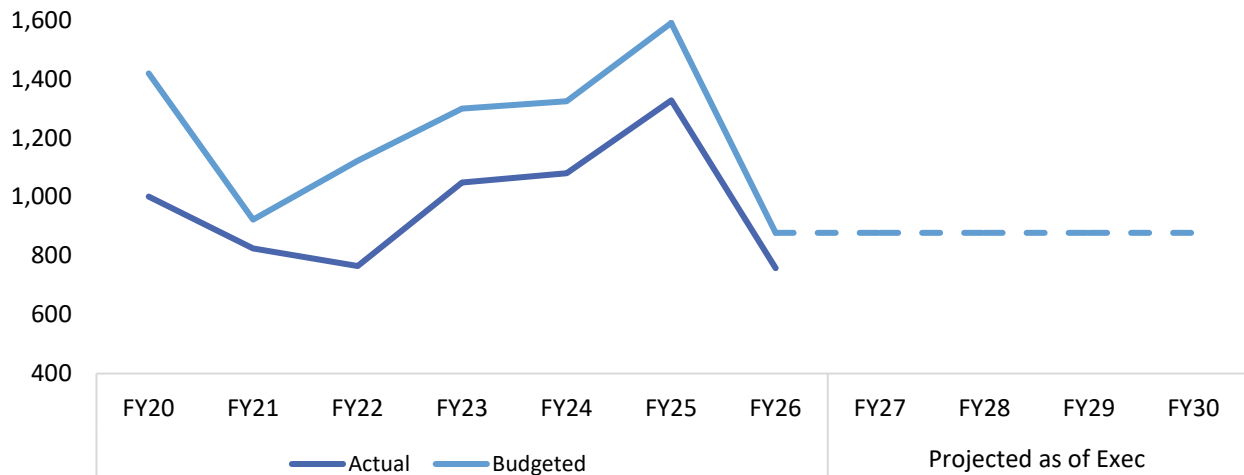
Part-Time Vacancy Rate as of March 2026: 13.7 percent

Full-Time Budgeted and Actual Headcount FY20-FY30



Source: The Libraries

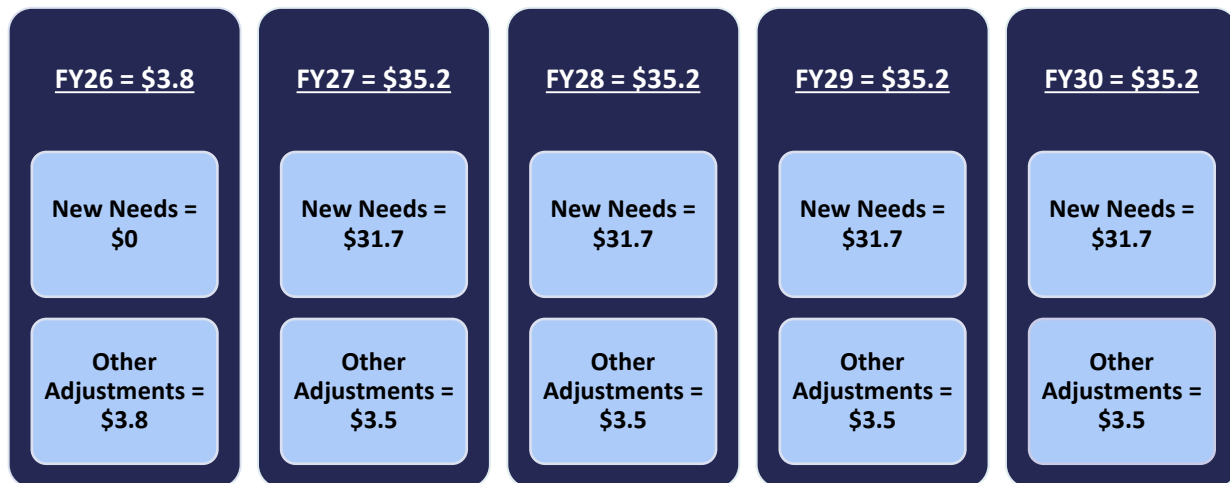
Part-Time Budgeted and Actual Headcount FY20-FY30



Source: The Libraries

Note: Budgeted and actual headcounts are as of the end of the fiscal year, except for Fiscal 2026 where budgeted headcount is as of the Executive Plan and actual headcount is as of March 2026.

Executive Plan Changes



Dollars in millions

Significant Executive Plan Changes

New Needs

- **Additional funding to the libraries.** The Executive Plan includes an additional \$31.7 million in city funding, which is baselined beginning in Fiscal 2027 for operating expenses. In Fiscal 2026 the Council secured \$30.7 million of one-time funding for operating expenses. The Council urged the Administration to baseline these funds in the Fiscal 2027 Preliminary budget response.

Other Adjustments

- **Connected Communities Program.** The Executive Plan includes an additional \$1.7 million of Intra City funding in Fiscal 2026 only between the libraries and the Office of Technology and Innovation for the Connected Communities Program. This program allows the libraries to provide patrons with improved access to technology by conducting free computer classes and loaning devices to patrons.
- **Heat, Light and Power.** The Executive Plan includes an additional \$1.5 million of City funding in Fiscal 2026, and \$3.5 million baselined beginning in Fiscal 2027 for utility expense adjustments.
- **English Learning.** The Executive Plan includes an additional \$800,000 in Intra-City funding in Fiscal 2026 only to support English learning services at NYPL and BPL branches, specifically for We Speak classes.

Budget Response

Expense Priorities included in the Fiscal 2027 Executive Budget: \$31.7 million

In the City Council’s Fiscal 2027 Preliminary Budget Response,² the Council identified priorities that were funded in Fiscal 2026 but were not included in the Fiscal 2027 Preliminary Plan. The budget response also called on the Administration to restore and baseline \$30.7 million for Libraries operating support to support.

The Executive Plan includes the following, as shown in the tables.

Fiscal 2027 Budget Response Expense Priorities			
#	Priorities	Amount for FY27	Amount Added in the Executive Budget for FY27
1	Library Operational Subsidy*	\$30.7	\$31.7

Dollars in Millions

** Baselined starting in Fiscal 2027.*

² New York City Council, “[Response to the Fiscal 2027 Preliminary Budget and Fiscal 2026 Preliminary Mayor’s Management Report](#)”, as of April 2026.

Capital Commitment Plan

- The Libraries’ commitments, as presented in the Executive Capital Commitment Plan for Fiscal 2026-2030 (the Executive Commitment Plan), total \$943.1 million, 15.7 percent more than the total for the same period presented in the Preliminary Capital Commitment Plan released in January.
- The Libraries planned commitments comprise 0.8 percent of the City’s total \$117.2 billion Fiscal 2026-2030 Capital Commitment Plan.



- **Tompkins Square Library Comprehensive Renovation.** The Capital Commitment Plan includes \$31.0 million in Fiscal 2026 through Fiscal 2030 for a comprehensive renovation of Tompkins Square branch. The project will address architectural, electrical, mechanical, structural, façade, plumbing, vertical transportation, fire alarm, IT, audiovisual, finishes, and furniture needs. It will also address all ADA compliance issues, including improvements to bathrooms, the entryway, and elevators. Project completion is currently projected for December 2028.
- **Edenwald Library.** The Capital Commitment Plan includes \$19.1 million in Fiscal 2026 through Fiscal 2030 for the comprehensive renovation of Edenwald branch. The project will reimagine the building’s façade and modernize its interior. The branch is currently in the design and pre-construction phase, with construction projected to be completed by January 2029.

- Briarwood Branch Renovation.** The Capital Commitment Plan includes \$18.2 million in Fiscal 2026 through Fiscal 2030 for the comprehensive renovation of Briarwood branch, including an extensive gut rehabilitation and structural redesign of the facility. The project is currently in the final design phase, with construction projected to begin in 2027. Substantial completion is expected in fall 2029.

Budget Actions in Executive Plan

<i>Dollars in Thousands</i>	FY26			FY27		
	City	Non-City	Total	City	Non-City	Total
BPL	\$144,700	\$1,847	\$146,547	\$136,058	\$32	\$136,090
NYPL	190,598	1,922	192,520	178,956	0	178,956
NYRL (Research)	37,867	0	37,867	35,646	0	35,646
QPL	149,942	395	150,337	140,743	0	140,743
Libraries Budget as of the FY27 Preliminary Plan	\$523,107	\$4,164	\$527,271	\$491,403	\$32	\$491,435
Changes Introduced in the FY27 Executive Plan						
New Needs						
Additional Funding to the libraries	\$0	\$0	\$0	\$31,700	\$0	\$31,700
Subtotal, New Needs	\$0	\$0	\$0	\$31,700	\$0	\$31,700
Other Adjustments						
NYPL MOIA English Learning	\$0	\$500	\$500	\$0	\$0	\$0
BPL MOIA English	0	300	300	0	0	0
Heat, Light and Power	1,500	0	1,500	3,486	0	3,486
QPL DC37 Equity CB Funding	0	0	0	8	0	8
Energy Efficiency	0	(405)	(405)	0	0	0
FY26 NYCCC- NYPL, BPL, QPL	0	1,735	1,735	0	0	0
NYPL Demand Response	0	155	155	0	0	0
Subtotal, Other Adjustments	\$1,500	\$2,285	\$3,785	\$3,494	\$0	\$3,494
TOTAL, All Changes in the FY27 Executive Plan	\$1,500	\$2,285	\$3,785	\$35,194	\$0	\$35,194
Libraries Budget as of the Executive Plan	\$524,607	\$6,449	\$531,056	\$526,597	\$32	\$526,629

Libraries Financial Summary

<i>Dollars in Thousands</i>	FY24	FY25	FY26	Executive Plan		*Difference
	Actual	Actual	Adopted	FY26	FY27	FY27 - FY26
Budget by Program Area						
BPL	\$128,977	\$141,442	\$144,774	\$147,983	\$145,868	\$1,094
NYPL	167,718	185,734	190,598	193,593	191,998	1,400
NYRL (Research)	32,466	35,836	37,867	37,991	38,390	523
QPL	132,414	144,558	149,900	151,490	150,372	472
TOTAL	\$461,575	\$507,570	\$523,140	\$531,057	\$526,629	\$3,489
Funding						
City Funds			\$523,107	\$524,608	\$526,597	\$3,489
Intra City			33	6,042	33	0
Other Categorical			0	407	0	0
TOTAL	\$461,575	\$507,570	\$523,140	\$531,057	\$526,629	\$3,489