



**New York City Council**  
**Hon. Julie Menin, Speaker of the Council**  
**Hon. Linda Lee, Chair, Finance Committee**  
**Hon. Althea Stevens, Chair, Children and Youth Committee**

**Report on the Fiscal 2027 Executive Plan and  
the Fiscal 2027 Executive Capital Commitment Plan for  
the Committee on Finance and the Committee on Children and Youth**

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## **Fiscal 2027 Executive Plan**

### *Administration for Children's Services Budget Overview*

The Administration for Children's Services (ACS) aims to protect and promote the safety of children and their families by providing a variety of programs such as child welfare (including preventive and protection), foster care, juvenile justice, and childcare and education services. ACS contracts with community-based organizations to provide support services in communities throughout the City to ensure the safety and wellbeing of children and families. ACS conducts investigations of suspected neglect and child abuse and administers detention programs for youth who are mandated into alternative community-based non-secure detention or secure detention placements.

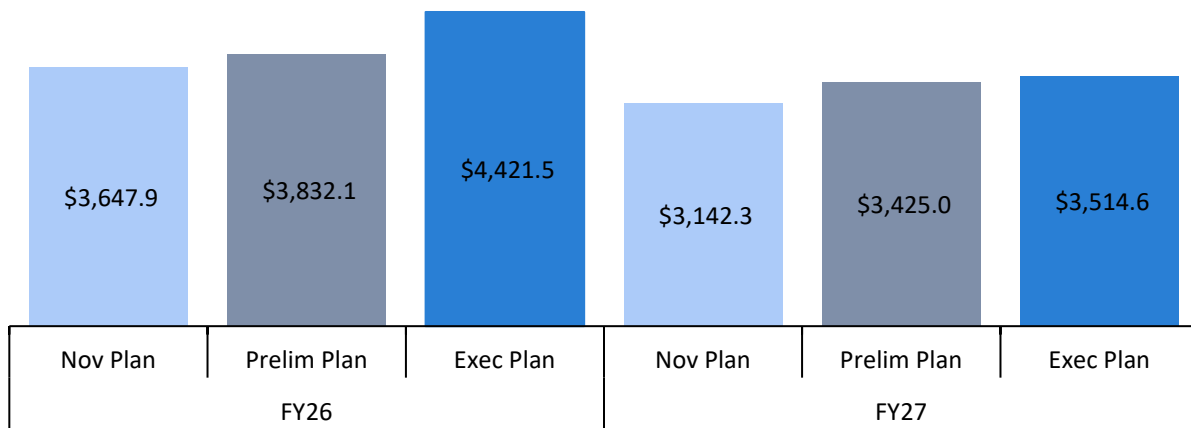
ACS's budget has seen a significant increase since the release of the Fiscal 2027 Preliminary Plan in February 2026. This is largely due to additional funding included for childcare vouchers.

The Executive Financial Plan for Fiscal 2026-2030 (Executive Plan) includes a proposed Fiscal 2027 budget of \$3.51 billion for ACS, \$89.6 million (2.6 percent) more than its \$3.42 billion Fiscal 2027 budget in the Preliminary Plan. ACS's projected Fiscal 2027 budget represents 2.7 percent of the City's proposed Fiscal 2027 budget in the Executive Plan. ACS' Fiscal 2026 budget in the Executive Plan is \$589.5 million (15.4 percent) more than its \$3.83 billion Fiscal 2026 budget in the Preliminary Plan. The current Fiscal 2027 budget is \$372.8 million more than the \$3.14 billion Fiscal 2026 budget at adoption. For additional information on ACS' Preliminary Budget, please refer to the Fiscal 2027 Preliminary Budget report.<sup>1</sup>

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<sup>1</sup> New York City Council, "[Report on the Fiscal 2027 Preliminary Plan and the Fiscal 2026 Preliminary Mayor's Management Report for the Administration for Children's Services](#)", as of March 2026.

### Comparison of the Last Three Financial Plans

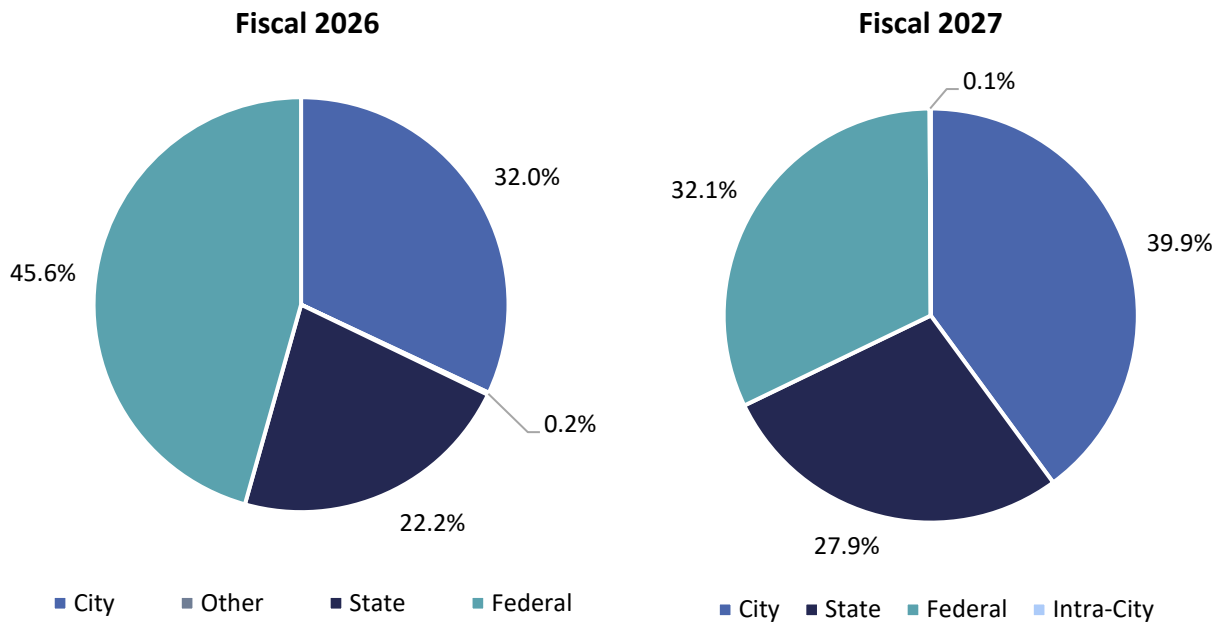


Dollars in Millions

Source: New York City Office of Management and Budget

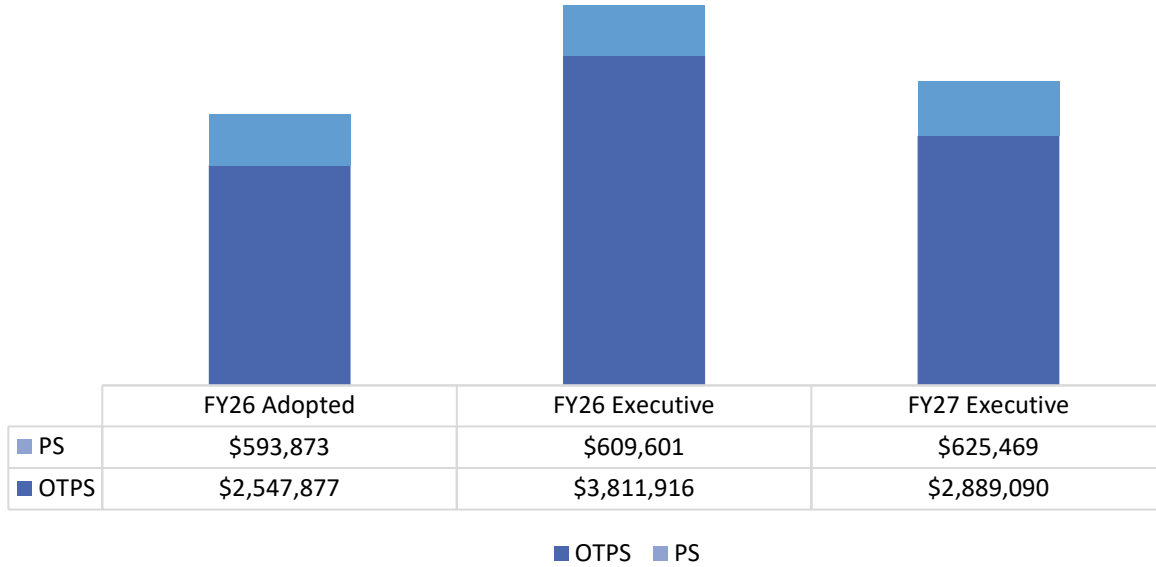
### Budget by Funding Source

Fiscal 2027 City Funds: 39.9 percent



Source: New York City Office of Management and Budget

## Personal Services (PS) and Other Than Personal Services (OTPS)



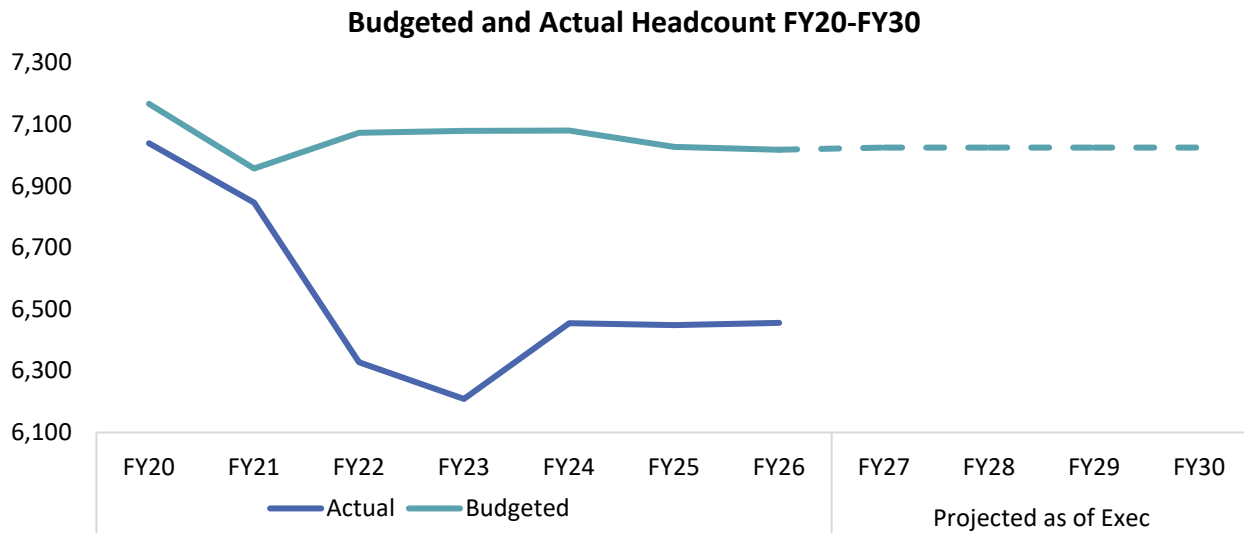
Dollars in Thousands

Source: New York City Office of Management and Budget

## Headcount

Fiscal 2026 Budgeted Full-Time Positions: 7,018  
Actual Headcount as of April 2026: 6,456

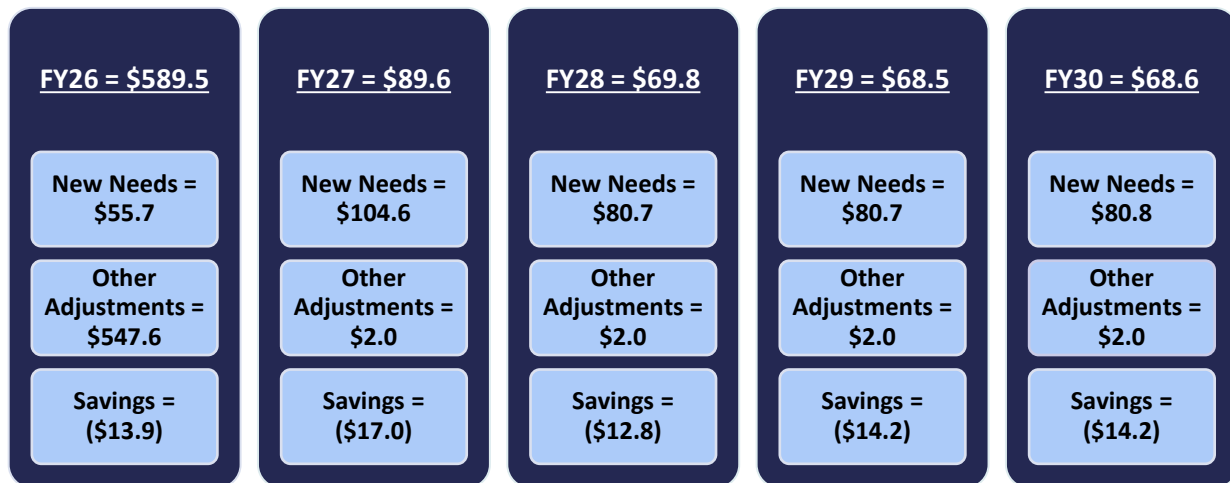
Fiscal 2027 Budgeted Full-Time Positions: 7,025  
Vacancy Rate as of April 2026: 8.0 percent



Source: New York City Office of Management and Budget

*Note:* Budgeted and actual headcounts are as of the end of the fiscal year, except for Fiscal 2026 where budgeted headcount is as of the Executive Plan and actual headcount is as of March 2026.

## Executive Plan Changes



*Dollars in Millions*

*Savings in this chart are the sum of all expense savings, from all revenue sources, including but not limited to, City, State, and federal savings. As some agency savings may be revenue actions or savings from non-City sources, this number will not necessarily equal the agency's Savings value.*

### Significant Executive Plan Changes

#### New Needs

- Title IV-E Funding.** The Executive Plan includes a swap of \$97.5 million in baselined federal funding for City funds, starting in Fiscal 2026, for foster care payments. The federal criteria to qualify for this support has not changed in many years and the number of families eligible for federal funding is shrinking, requiring additional City funds to continue the required payments to certain families to make up for the decreases in federal reimbursements.
- Promise NYC.** The Executive Plan includes an additional \$25 million baselined starting in Fiscal 2027 for the Promise NYC program. Promise NYC is a fully City-funded program that provides community-based childcare for families that are not eligible for other subsidized voucher programs, serving approximately 1,000 children.
- Headquarters Relocation.** The Executive Plan includes an additional \$23.0 million in federal, State, and City funding in Fiscal 2026 only for costs related to the relocation of the agency's headquarters. The funding covers an extension to the lease at 150 William Street through the end of June, equipment removal, and other moving-related costs. All staff will be moved to the new headquarters at 110 Williams Street by the end of May 2026.

- **Childcare Vouchers.** The Executive Plan includes an additional \$15 million of City funding in Fiscal 2026 and \$33.0 million in Fiscal 2027 for childcare vouchers for low-income families in the City.
- **Staffing.** The Executive Plan includes an additional \$14.3 million in City funding in Fiscal 2026, \$26.9 million in Fiscal 2027, and \$35.9 million baselined, starting in Fiscal 2028, to support the agency’s staffing needs. This funding right-sizes ACS’s PS baseline budget for its existing headcount, which has been adjusted on a year-to-year basis for several years.
- **Information Technology (IT).** The Executive Plan includes an additional \$5.7 million in federal, State, and City funding, which is baselined starting in Fiscal 2027, for expenses related to IT projects, which include security, systems modernization, and device upgrades. This funding will support the non-capitally eligible expenditures related to IT capital projects.
- **Family Childcare Fees.** The Executive Plan includes an additional \$5.2 million of City funding in Fiscal 2027 and baseline funding of \$6.2 million, starting in Fiscal 2028, for childcare voucher fees. Currently, low-income families pay a small fee for childcare vouchers, the City is exploring the possibility of covering these fees in the future. To implement this change, The City requires State approval to implement this change.
- **Juvenile Justice.** The Executive Plan includes an additional \$4.4 million in City funding added in Fiscal 2026, \$6.2 million in City and federal funding in Fiscals 2027 and 2028, \$6.3 million in City and federal funding in Fiscals 2029 and 2030 for needs at ACS’s juvenile justice facilities. Most of this funding will support administrative and operation costs including supplies and maintenance and repairs that are not capitally eligible at the Crossroads Secure Detention Facility in Brooklyn. A portion of this funding, \$499,130 which is baselined starting in Fiscal 2027, will support three additional beds in non-secure detention facilities.
- **Immigration Legal Services.** The Executive Plan includes an additional \$1.6 million in baseline City funding, starting in Fiscal 2027, for contracted legal services for foster youth in ACS’s care with Special Immigrant Juvenile (SIJ) detention status cases. The funding will support ACS’s existing providers for legal services related to SIJ representation and the related court filing fees.
- **Secure Detention Classroom Space.** The Executive Plan includes a roll of \$1 million in City funds from Fiscal 2026 to Fiscal 2027 due to a delay in the installation of temporary classroom space at the Crossroads Secure Detention Center. The classroom will have capacity for 20-40 youth.

#### Other Adjustments

- **Childcare Vouchers.** The Executive Plan includes an additional \$549.4 million in federal funding from the Childcare and Development Block Grant (CCDBG) in Fiscal 2026 only. Additionally, there is a \$100 million swap of City funding for federal CCDBG funds in Fiscal 2027 for childcare vouchers. This is what the City anticipates will be allocated to the City in the State’s Fiscal Year 2026-2027 Enacted Budget.

- **Asylum Seeker Response Reallocation.** The Executive Plan includes a \$1.9 million reduction in City funding in Fiscal 2026 only for the costs related to the City's asylum seeker response effort. The funding had been budgeted for a program for upstate resettlement of asylum seekers that has ended.
- **Utility and Lease Adjustments.** The Executive Plan includes an additional \$346,361 of City funding in Fiscal 2026 and \$1.9 million in baselined City, State, and federal funds, starting in Fiscal 2027, to cover increased costs associated with ACS's leased facilities including utilities, rental escalations, and real estate taxes.

### Savings

- **Fair Futures.** The Executive Plan includes baseline savings of \$4.9 million in City and State funding, starting in Fiscal 2026, due to underspending for the Fair Futures program. Funding for this program was enhanced last fiscal year, but the expansion is taking longer than initially projected. It is anticipated that the \$4.9 million in savings reflected in Fiscals 2029 and in the outyears will be restored in a future financial plan.
- **Esperanza Program.** The Executive Plan includes baseline savings of \$4.6 million in City and State funding, starting in Fiscal 2026, from the shuttered Esperanza Program. This program was operated by the Department of Probation (DOP), with some funding flowing through ACS's budget to allow for the claiming of State revenue. The program was ended by the previous administration in Fiscal 2023, but the funding had not been fully removed from ACS's budget.
- **Prevention Contract Utilization.** The Executive Plan includes baseline City funds savings of \$2.7 million, starting in Fiscal 2027, due to the termination of four contracts in the Family Support Program which were not achieving the agency's utilization targets. The Plan also includes \$2.7 million in additional baseline State funding, starting in Fiscal 2027. This change was done in error, and rather it should have been a \$4.4 million reduction in State funding. With this additional State funding reduction, which will be adjusted in a future financial plan, the total reduction to these contracts is \$7.1 million. ACS indicated their other providers in the same area have the capacity to support the clients served by these contracts and that no families would lose services.
- **Adoption Recruitment.** The Executive Plan includes baseline savings of \$1.1 million in City, State, and federal funding, starting in Fiscal 2026, due to lower than anticipated spending on adoption recruitment contracts. The related contracts were eliminated over a decade ago, but the funding was never adjusted. The services are part of other provider contracts.
- **Career Choice Ramp Up Delay.** The Executive Plan includes savings of \$1.1 million in City and State funding in Fiscal 2026 only due to underspending in the Career Choice program. The program was first funded in the Fiscal 2026 Preliminary Plan, but the full implementation of the program is taking longer than initially anticipated.
- **Due Process Housing.** The Executive Plan includes City funds savings of \$859,440 in Fiscal 2026, \$5.2 million in Fiscal 2027, \$954,361 in Fiscal 2028, and \$2.4 million in Fiscals 2029

and 2030 due to underspending on room and board for out-of-state Due Process placements made by the Department of Education. Historically, ACS's budget has included housing costs for such due process students, but the number of placements has significantly declined.

- **Preparing Youth for Adulthood.** The Executive Plan includes baselined savings in City and State funding of \$690,279, starting in Fiscal 2026, due to lower than anticipated spending on the program that serves former foster youth who are ages 24 and older. The savings is due to a decline in the census of this population. While the plan reflects a baseline addition of \$733,147 in State funding, starting in Fiscal 2027, it should have reflected a baseline reduction of \$2.3 million, starting in Fiscal 2027, which will be adjusted in a future financial plan.
- **Prevention Claiming.** The Executive Plan includes a baseline swap of \$430,000 in City funding for State funding related to prevention services claiming. With improved data-matching by ACS, the agency will be able to more efficiently claim State funds for preventative services for youth exiting foster care.
- **Administrative Contracts.** The Executive Plan includes savings of \$403,572 in City, State, and federal funding in Fiscal 2026 only. As part of the Mayor's savings plan, the agency identified several contracts, many of which had already ended, where there was underspending.
- **Information Technology Efficiencies.** The Executive Plan includes savings from a reduction in City, State, and federal funding of \$222,321 in Fiscal 2026 and baselined savings of \$533,117, starting in Fiscal 2027, due to a re-estimation of spending on IT contracts.
- **Vacancy Reduction.** The Executive Plan includes a baseline reduction of 64 positions, starting in Fiscal 2026, with no associated funding change. No funding was reduced for these positions as there was already a structural deficit in the agency's PS budget.

## Budget Response

*Resource Proposals Included in the Fiscal 2027 Executive Budget: \$202 million*

*Expense Priorities included in the Fiscal 2027 Executive Budget: \$25 million*

In the City Council's Fiscal 2027 Preliminary Budget Response,<sup>2</sup> the Council identified two areas related to ACS that would provide the City with additional resources through additional revenue. The budget response included a recommendation to increase ACS's budget for miscellaneous revenues by \$2 million in Fiscal 2026 to more closely align with actual collections. The budgeted revenue from refunds received from contracted children's services providers in the Preliminary Plan was less than actual collections to date. The Council also called on the Administration to

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<sup>2</sup> New York City Council, "[Response to the Fiscal 2027 Preliminary Budget and Fiscal 2026 Preliminary Mayor's Management Report](#)", as of April 2026.

apply for a State waiver that would allow the City to receive reimbursements for all previous costs for the implementation of the State’s Raise the Age Law, potentially bringing in more than \$200 million in additional revenue. In the Executive Plan the Administration increased the budget for miscellaneous revenues, but it has not committed to applying for the State waiver as at the time of this writing.

In addition, in the budget response the Council also identified priorities that were funded in Fiscal 2026 but were not included in the Fiscal 2027 Preliminary Budget. In the budget response the Council called on the Administration to restore and baseline \$25 million in one-time funding for ACS to support the continuation of the PromiseNYC program, which provides community-based childcare for families that are not eligible for other subsidized voucher programs.

The budget response items related to ACS are shown in the tables.

Fiscal 2027 Budget Response Resource Priorities				
#	Priorities	Expense or Revenue	Amount for FY26 + FY27*	Amount Included in the Executive Budget for FY26+FY27 *
1	Raise the Age Past Expenditures Recoupment	Revenue	\$200.0	\$0
2	ACS Miscellaneous Revenue	Revenue	2.0	3.4

*Dollars in Millions*

*\* All values are shown as positive as they provide additional resources. Expense items denote savings; revenue items denote additional revenue.*

Fiscal 2027 Budget Response Expense Priorities			
#	Priorities	Amount for FY27	Amount Added in the Executive Budget for FY27
1	Promise NYC*	\$25.0	\$25.0

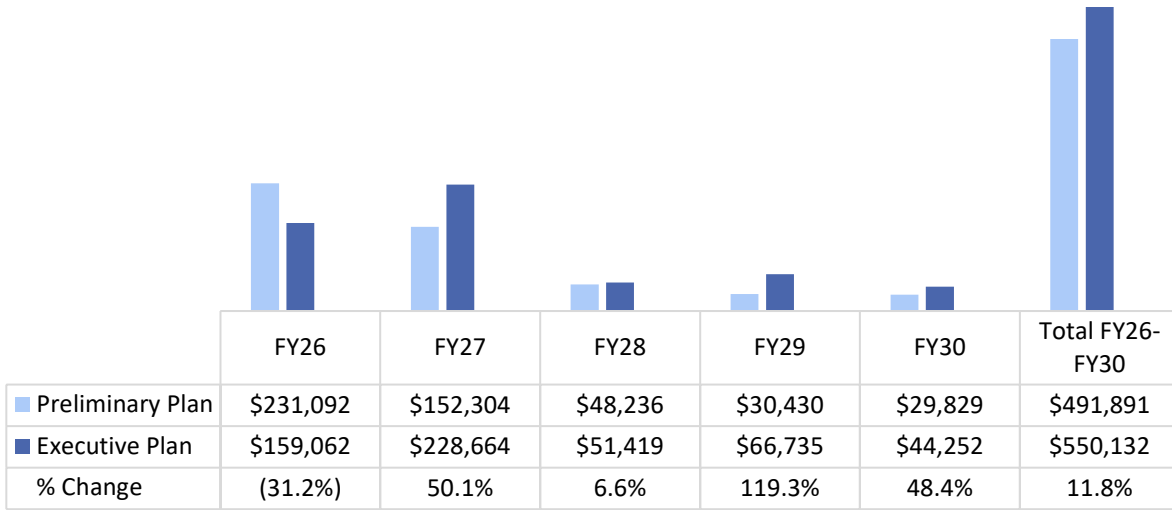
*Dollars in Millions*

*\* Baselined starting in Fiscal 2027.*

## Capital Commitment Plan

- ACS’s commitments, as presented in the Executive Capital Commitment Plan for Fiscal 2026-2030 (the Executive Commitment Plan), total \$550.1 million, 11.8 percent more than the total for the same period presented in the Preliminary Capital Commitment Plan released in February.
- ACS’s planned commitments comprise 0.5 percent of the City’s total \$117.14 billion Fiscal 2026-2030 Capital Commitment Plan.

### Fiscal 2026-2030 Capital Commitment Plan



Dollars in Thousands

Source: New York City Office of Management and Budget

- Horizon Detention Center.** The Executive Commitment Plan includes an additional \$55.4 million across the Plan years for two projects that are part of ongoing construction of an annex and exercise pavilion at the Horizon Secure Detention Center in the Bronx. The additional funding is for escalators and information technology equipment.
- Heating, Venting, and Air Conditioning Systems (HVAC).** The Executive Commitment Plan includes an additional \$12.0 million across the Plan years for two projects to replace aging HVAC systems at each of the Horizon and Crossroads Secure Detention Centers.

## Budget Actions in Executive Plan

<i>Dollars in Thousands</i>	FY26			FY27		
	City	Non-City	Total	City	Non-City	Total
<b>ACS Budget as of the FY27 Preliminary Plan</b>	<b>\$1,279,214</b>	<b>\$2,552,850</b>	<b>\$3,832,064</b>	<b>\$1,316,355</b>	<b>\$2,108,610</b>	<b>\$3,424,965</b>
<b>Changes Introduced in the FY27 Executive Plan</b>						
<b>New Needs</b>						
Childcare Vouchers	\$15,000	\$0	\$15,000	\$32,950	\$0	\$32,950
Family Childcare Fees	0	0	0	5,200	0	5,200
Headquarters Relocation	11,957	11,046	23,002	0	0	0
Immigration Legal Services	0	0	0	1,600	0	1,600
Information Technology	0	0	0	3,000	2,728	5,728
Juvenile Justice	4,439	0	4,439	6,218	17	6,234
Personal Services	14,300	0	14,300	26,930	0	26,930
Promise NYC	0	0	0	25,000	0	25,000
Secure Detention Classroom Space	(1,000)	0	(1,000)	1,000	0	1,000
Title IV-E Swap	97,500	(97,500)	0	97,500	(97,500)	0
<b>Subtotal, New Needs</b>	<b>\$142,195</b>	<b>(\$86,454)</b>	<b>\$55,741</b>	<b>\$199,398</b>	<b>(\$94,755)</b>	<b>\$104,643</b>
<b>Other Adjustments</b>						
Asylum Seeker Response	(\$1,917)	\$0	(\$1,917)	\$0	\$0	\$0
Child Care Development Block Grant	0	549,390	549,390	(100,000)	100,000	0
Collective Bargaining	0	0	0	15	14	29
Fringe Benefits Revenue Increase	9,708	0	9,708	9,708	0	9,708
Fringe Benefits Transfer to Miscellaneous Budget	(9,708)	0	(9,708)	(9,708)	0	(9,708)
Heat, Light, and Power	364	0	364	1,510	0	1,510
Lease Adjustment	0	0	0	106	315	422
Other Adjustments	0	(253)	(253)	0	0	0
<b>Subtotal, Other Adjustments</b>	<b>(\$1,553)</b>	<b>\$549,137</b>	<b>\$547,584</b>	<b>(\$98,369)</b>	<b>\$100,329</b>	<b>\$1,961</b>
<b>Savings</b>						
Administrative Contracts	(\$211)	(\$192)	(\$404)	\$0	\$0	\$0
Adoption Recruitment	(233)	(859)	(1,093)	(233)	(859)	(1,093)
Career Choice Ramp Up Delay	(405)	(661)	(1,066)	0	0	0
Due Process Housing	(859)	0	(859)	(5,155)	0	(5,155)
Esperanza Program	(1,752)	(2,858)	(4,610)	(1,752)	(2,858)	(4,610)
Fair Futures Program	(1,873)	(3,056)	(4,928)	(2,128)	(2,800)	(4,928)
IT Efficiencies	(116)	(106)	(222)	(298)	(235)	(533)
Preparing Youth for Adulthood	(262)	(428)	(690)	(1,423)	733	(690)
Prevention Claiming	0	0	0	(430)	430	0
Prevention Contract Utilization	0	0	0	(2,687)	2,687	0
<b>Subtotal, Savings</b>	<b>(\$5,712)</b>	<b>(\$8,160)</b>	<b>(\$13,872)</b>	<b>(\$14,106)</b>	<b>(\$2,903)</b>	<b>(\$17,009)</b>
<b>TOTAL, All Changes in the FY27 Executive Plan</b>	<b>\$134,930</b>	<b>\$454,523</b>	<b>\$589,454</b>	<b>\$189,292</b>	<b>\$2,671</b>	<b>\$89,594</b>
<b>ACS Budget as of the Executive Plan</b>	<b>\$1,414,145</b>	<b>\$3,007,372</b>	<b>\$4,421,517</b>	<b>\$1,403,279</b>	<b>\$2,111,281</b>	<b>\$3,514,560</b>

Source: New York City Office of Management and Budget

## ACS Financial Summary

<i>Dollars in Thousands</i>	FY24	FY25	FY26	Executive Plan		*Difference
	Actual	Actual	Adopted	FY26	FY27	FY27 - FY26
<b>Budget by Program Area</b>						
Adoption Services	\$258,305	\$255,673	\$227,260	\$260,378	\$261,870	\$34,610
Alternatives To Detention	8,671	8,442	7,727	7,727	15,358	7,631
Child Care Services	1,003,102	1,564,416	829,903	1,832,111	867,653	37,751
Child Welfare Support	83,654	81,793	53,431	53,431	53,610	179
Dept. of Ed. Residential Care	75,148	73,463	86,336	83,633	80,278	(6,058)
Foster Care Services	730,294	721,075	625,274	803,119	865,260	239,986
Foster Care Support	51,406	51,777	51,783	51,834	51,886	103
General Administration	229,049	229,597	268,636	314,273	299,235	30,599
Juvenile Justice Support	18,548	20,722	19,685	33,874	28,628	8,943
Non-Secure Detention	16,205	16,267	17,327	19,885	20,378	3,050
Placements	103,417	110,053	111,853	119,291	123,989	12,137
Preventive Homemaking Services	19,899	20,539	31,462	31,462	28,378	(3,084)
Preventive Services	330,303	336,916	338,946	336,248	330,435	(8,510)
Protective Services	348,701	365,260	411,291	418,841	420,517	9,226
Secure Detention	78,348	93,118	60,837	55,410	67,084	6,247
<b>TOTAL</b>	<b>\$3,355,052</b>	<b>\$3,949,112</b>	<b>\$3,141,750</b>	<b>\$4,421,517</b>	<b>\$3,514,560</b>	<b>\$372,810</b>
<b>Funding</b>						
City Funds	\$990,296	\$1,459,016	\$1,236,428	\$1,414,145	\$1,403,279	\$166,850
Other Categorical	20	99	0	700	0	0
State	1,082,301	771,319	791,720	982,062	981,189	189,469
Federal	1,277,641	1,715,487	1,107,292	2,017,766	1,126,866	19,574
Intra-City	4,795	3,192	6,310	6,844	3,226	(3,084)
<b>TOTAL</b>	<b>\$3,355,052</b>	<b>\$3,949,113 2</b>	<b>\$3,141,750</b>	<b>\$4,421,517</b>	<b>\$3,514,560</b>	<b>\$372,810</b>
<b>Budgeted Headcount</b>						
Full-Time Positions - Civilian	6,455	6,449	7,026	7,018	7,025	(1)
Full-Time Equivalent Positions	28	55	30	31	31	1
<b>TOTAL</b>	<b>6,483</b>	<b>6,504</b>	<b>7,056</b>	<b>7,049</b>	<b>7,056</b>	<b>0</b>

\*The difference of Fiscal 2027 Executive Budget compared to Fiscal 2026 Adopted Budget.

Source: New York City Office of Management and Budget