



**NEW YORK CITY COUNCIL
FINANCE DIVISION**

Tanisha Edwards, Esq.
Chief Financial Officer and
Deputy Chief of Staff

Richard Lee
Director

Jonathan Rosenberg
Managing Director

Chima Obichere
Deputy Director

Eisha Wright
Deputy Director

Paul Scimone
Deputy Director

Elizabeth Hoffman
Assistant Director

Aliya Ali
Unit Head

Hon. Adrienne Adams
Speaker of the Council

Hon. Rita Joseph
Chair of the Committee on Education

**Report on the Fiscal 2025 Preliminary Plan
and the Fiscal 2024 Mayor's Management
Report for the**

Department of Education

March 18, 2024

Prepared by Monica F. Saladi, Principal Financial Analyst
Andrew Lane-Lawless, Legislative Analyst



Table of Contents

Department of Education Overview.....1

Department of Education Fiscal 2025 Budget Snapshot.....1

Financial Plan Overview.....2

Department of Education Financial Summary.....3

Fiscal 2025 Preliminary Budget Changes.....7

Headcount10

Department of Education Contract Budget.....12

Miscellaneous Revenue14

Fiscal 2024 Preliminary Mayor’s Management Report14

Fiscal 2024 Terms and Conditions14

Council Initiatives.....16

Budget Issues and Concerns17

Appendices26

 A. Budget Actions in the November and Preliminary Plans26

 B. Contract Budget.....28

 C. Program Areas29

 D. Fiscal 2024 Council City-Wide Education Initiatives at Adoption43

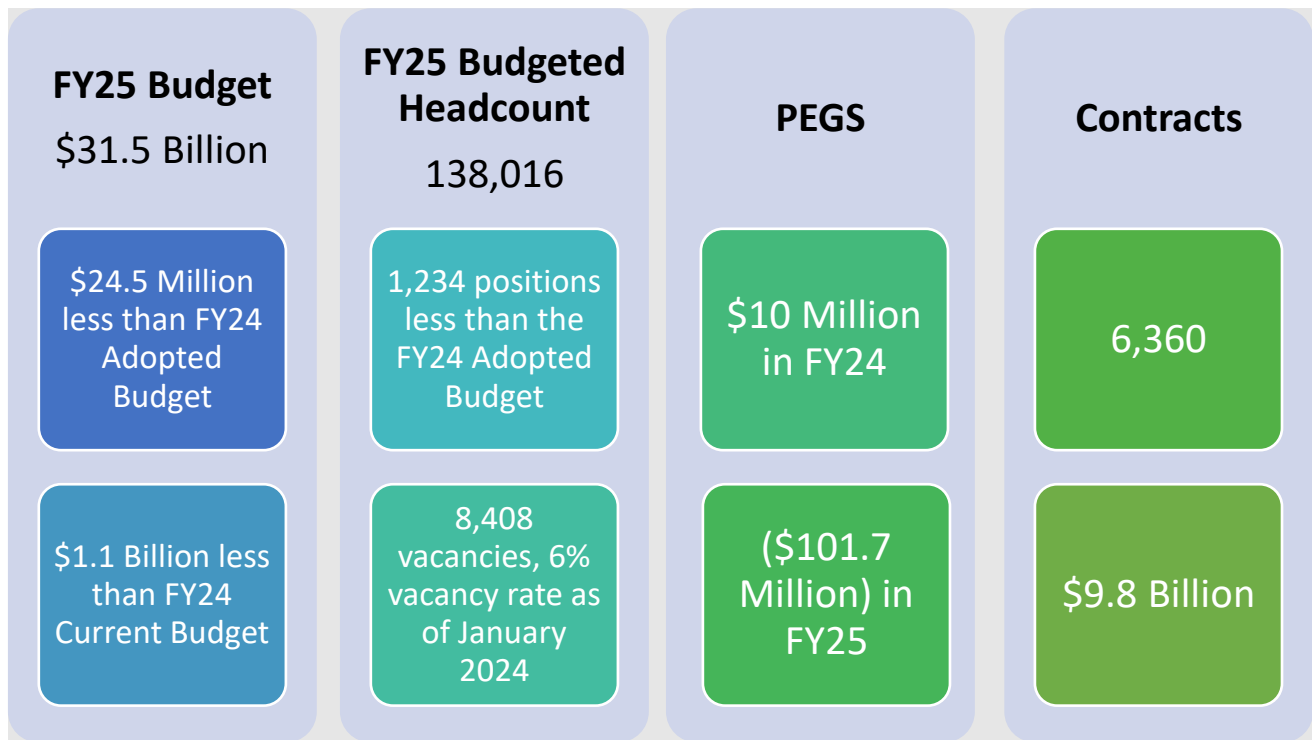
Department of Education Overview

The Department of Education (DOE or the Department) provides education and oversight of early, primary, and secondary education to over one million students in the New York City school system. The DOE is tasked with preparing students to meet State grade level standards in reading, writing, and math, as well as providing high school students with the tools necessary to successfully achieve college and career readiness.

With 1,867 schools, the DOE operates the largest public school district in the nation.¹ It is not only responsible for funding the education of students who attend New York City public schools, but also for funding 275 City charter schools, 2,112 early education programs², which include universal prekindergarten (UPK) and 3-K programs in district schools and community-based centers, special education pre-schools programs, and non-public schools.

In addition to instruction, the Department’s budget provides funding for school support functions which include pupil transportation, school breakfast and lunch, school-based health services, and the operation and maintenance of school facilities. The Department’s budget also provides for funding for the Fashion Institute of Technology (FIT), and for non-public schools.

Department of Education Fiscal 2025 Budget Snapshot



The Department of Education’s Fiscal 2025 Preliminary Budget totals \$31.5 billion, which is \$24.5 million less than the Fiscal 2024 Adopted Budget, and \$1.1 billion less than the current Fiscal 2024

¹Department of Education (n.d.) *DOE Data at a Glance*. Retrieved February 1, 2023, from <https://www.schools.nyc.gov/about-us/reports/doe-data-at-a-glance>

² Fiscal 2023 Terms and Conditions report by Department of Education, “DOE FY2023 UPK, 3K and Early Education Report” March 13, 2023 from <https://council.nyc.gov/budget/fy2023/>

budget. However, the Fiscal 2025 Preliminary Budget is \$847.1 million greater than the Fiscal 2025 budget in the Fiscal 2024 Adopted Plan. The increase in the Fiscal 2025 Preliminary Budget is reflective of the costs of collective bargaining agreements, student transportation, as well as increased City funding for 3K and Carter Case payments, which will be discussed later in the report. The difference between the Fiscal 2025 Preliminary Budget and the Fiscal 2024 Adopted Budget is a combination of expiring stimulus funds in the Adopted Budget as well as the Department's decreased estimate of State funds.

The Administration initiated a second round of the Program to Eliminate the Gap (PEG) in the Fiscal 2024 – 2028 Preliminary Financial Plan (Preliminary Plan), which required the Department to provide resources equal to five percent of its city-funded budget in the Adopted Plan. As a result of this PEG, the Department's Fiscal 2025 budget was reduced by \$101.7 million of which, \$50.0 million was from Early Childhood Education services and \$51.7 million from Other Than Personal Services (OTPS) budgets in various programs such as School Support Services, General Education Instruction and School Leadership, and Central Administration. At the same time, the Administration restored the \$10.0 million in Fiscal 2024 from the PEG on Community Schools that was initiated in the November Financial Plan, but chose not to restore the \$8.0 million baselined cut in the outyears. These issues and others will be discussed in further detail later in the report.

DOE's Fiscal 2025 budget maintains 100 percent Fair Student Funding (FSF) for all schools, however, in the first round of mid-year adjustments in the 2023-2024 school-year, the Department reduced funding to 653 schools by a total of \$108.8 million due to decreased student register, while 876 schools saw a combined \$183.1 million increase in funding due to higher than projected enrollment. The Council has requested the Department to provide data on the second round of mid-year adjustments for analysis.

The Preliminary Plan does not take into account the \$256.3 million increase in State Aid for New York City in the Governor's proposed State Fiscal 2025 Executive Budget, which was released at the same time as the Preliminary Plan. While the total State Aid to the City that will be captured in the Enacted State Budget might differ slightly from the Governor's proposal, the Governor's projection is still above DOE's estimate by two percent and has been steadily increasing over the recent fiscal years. It is anticipated that the Mayor's Executive Financial Plan will reflect the actual level of State school aid to the City following the adoption of the State's Fiscal 2025 Budget.

DOE's Financial Plan assumes \$1.9 billion less in federal funding in Fiscal 2025 as compared to Fiscal 2024, due to the imminent expiration of COVID-19 stimulus funding. These stimulus funds financed a number of temporary programs aimed at making up for learning loss resulting from the pandemic. But the funds were also used to finance some long-term programs like 3K, Community Schools, and preschool special education. The impact of this decrease is discussed in further detail in the Budget Issues and Concerns section of the report.

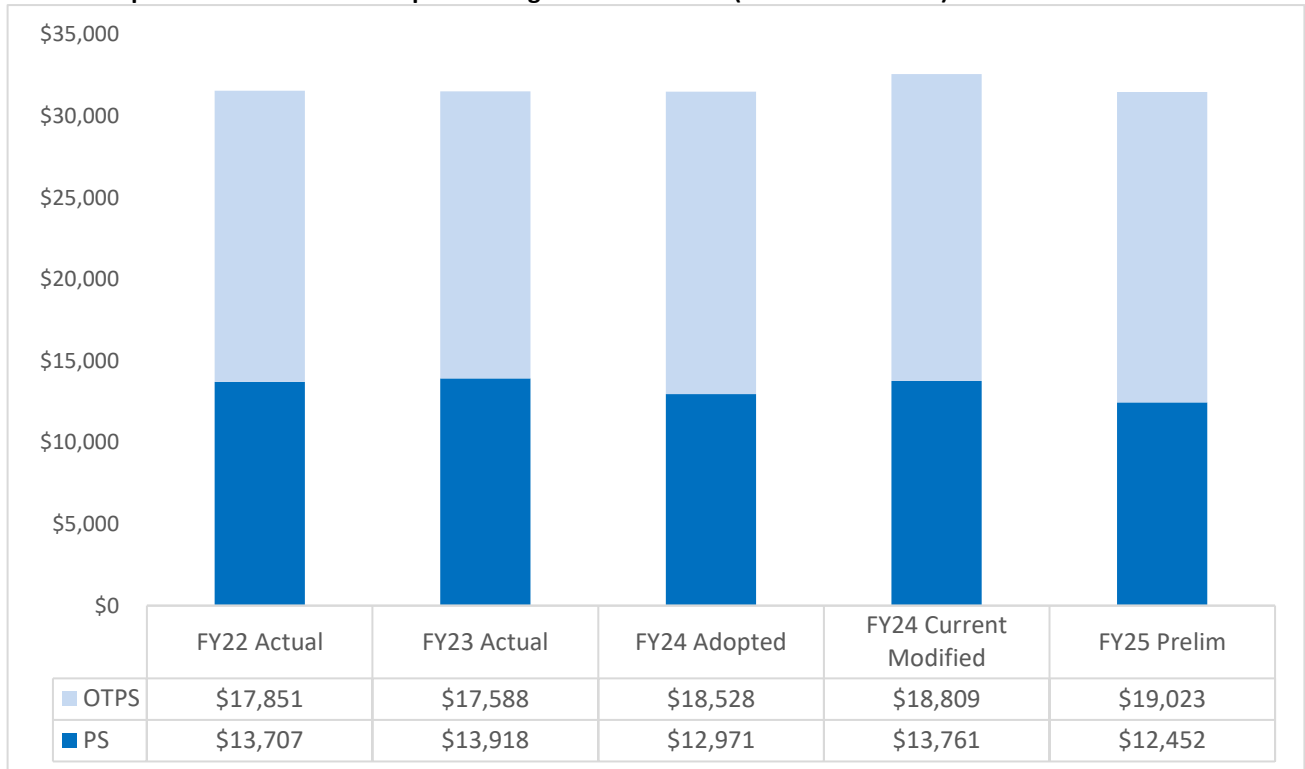
Financial Plan Overview

The Department of Education's Preliminary Plan includes a budget of \$31.5 billion in Fiscal 2025, which represents 28.8 percent of the City's \$109.4 billion Fiscal 2025 budget. DOE's Fiscal 2025 Budget includes \$19.0 billion for Personal Services (PS) to support 12,828 full-time non-pedagogical positions and 125,188 full-time pedagogical positions. DOE's Other Than Personal Services (OTPS) funding totals \$12.5 billion and includes \$9.8 billion for contractual services, the majority of which are allocated for transportation services, charter schools and contract schools, which are private

schools authorized by the State to provide special education instructional services and related services for children with disabilities. Chart 1 presents the breakdown of the Personal Services (PS) and Other Than Personal Services (OTPS).

The City has relied on billions of dollars of federal COVID relief funds to finance large parts of DOE’s budget. The impending expiration of this funding source has left the future of a number of DOE programs, such as 3-K and Community Schools, uncertain. DOE has seen a cumulative \$2.5 billion PEG for Fiscal 2025 Across the PEGs in the last six financial plans DOE’s Fiscal 2025 budget has been reduced by \$2.5 billion. Additionally, areas such as early childhood education and the need to meet the requirements of the State’s class size reduction legislation will require significant increases in City funding, increases which are not yet reflected in this Plan.

Chart 1: Department of Education Expense Budget – PS and OTPS (Dollars in Millions)



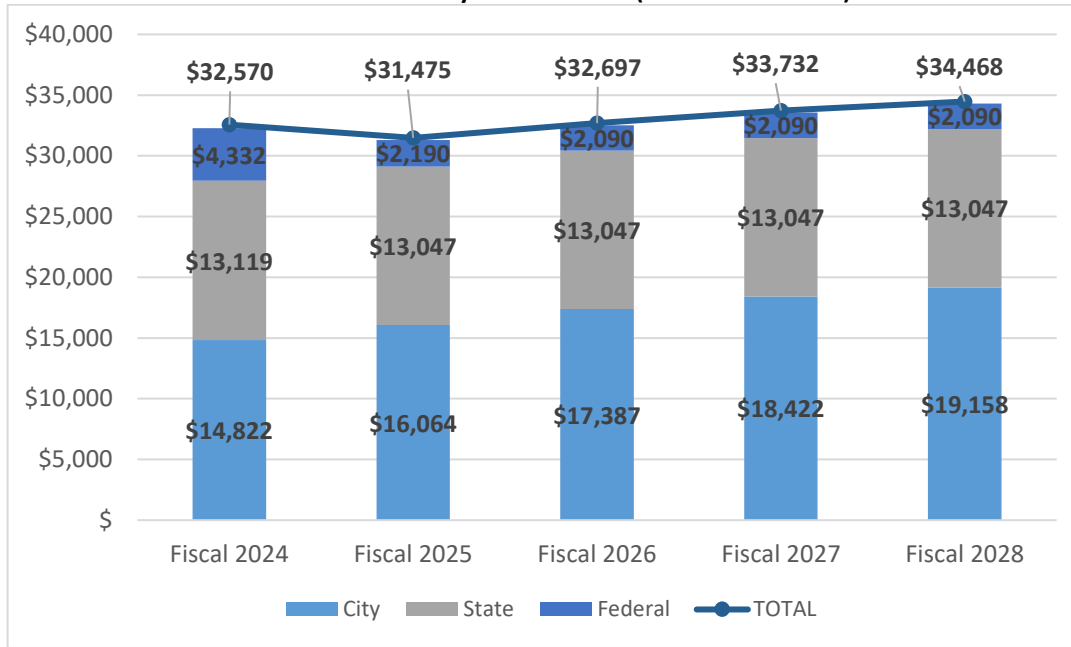
Source: New York City Office of Management and Budget

Department of Education Financial Summary

The Preliminary Plan includes a budget of \$32.6 billion for DOE in Fiscal 2024 that grows to \$34.5 billion by the end of the Plan period in Fiscal 2028, an increase of 5.8 percent, or an average annual growth of 1.4 percent.³

³ Mayor’s Office of Management and Budget, “The City of New York Financial Plan Fiscal Years 2024-2028” January 2024 Financial Plan, accessed at, <https://www.nyc.gov/assets/omb/downloads/pdf/jan24-fp.pdf>

Chart 2: DOE Fiscal 2024-2028 Preliminary Financial Plan (Dollars in Millions)



Source: The Mayor’s Office of Management and Budget

The DOE’s expense budget is organized by units of appropriation (U/A), each of which represent a function of the Department. The units of appropriation are the categories of spending within the Department’s budget by which funds are appropriated. Table 1 presents DOE’s budget by U/A, which generally are presented in pairs comprised of Personal Service (PS), which include staffing costs, and Other Than Personal Service (OTPS), which include programmatic expenses, as well as providing a breakdown of the revenue sources that finance the DOE’s expenditures.

Table 1: DOE Financial Summary (Dollars in Thousands)

	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Budget by Unit of Appropriation						
401 - GE Instr. & Sch Ldrshp - PS	\$7,215,440	\$6,951,324	\$7,269,903	\$7,442,068	\$7,457,496	\$187,593
402 - GE Instr. & Sch Ldrshp - OTPS	942,781	869,897	763,292	746,974	681,700	(81,591)
403 - SE Instr. & Sch Ldrshp - PS	2,158,406	2,162,561	2,430,033	2,509,366	2,609,372	179,338
404 - SE Instr. & Sch Ldrshp - OTPS	8,051	6,346	9,825	9,825	9,825	0
406 - Charter Schools	2,748,952	2,911,909	3,017,197	3,016,826	3,169,739	152,541
407 - Universal Pre-K - PS	747,447	754,958	769,568	796,280	754,389	(15,178)
408 - Universal Pre-K - OTPS	820,648	929,232	884,642	869,642	686,725	(197,917)
409 - Early Childhood Programs - PS	70,989	23,509	53,282	28,542	54,565	1,283
410 - Early Childhood Programs - OTPS	506,569	531,603	444,705	459,705	403,565	(41,141)
415 - School Support Orgs. - PS	311,964	304,773	265,180	240,266	253,833	(11,347)
416 - School Support Orgs. - OTPS	14,991	23,960	20,809	20,392	18,332	(2,477)
421 - Citywide SE Instr. & Sch Ldrshp - PS	1,311,209	1,311,902	1,358,150	1,417,832	1,458,731	100,581
422 - Citywide SE Instr. & Sch Ldrshp - OTPS	23,760	33,192	23,543	24,720	23,543	0
423 - SE Instructional Support - PS	388,490	389,014	417,284	434,088	446,359	29,075
424 - SE Instructional Support - OTPS	229,347	278,705	316,332	421,810	334,847	18,515
435 - School Facilities - PS	172,912	173,680	176,024	182,118	195,836	19,811
436 - School Facilities - OTPS	1,294,061	1,314,725	992,677	1,096,542	879,782	(112,895)
437 - Pupil Transportation - PS	0	0	10,573	10,923	10,891	318
438 - Pupil Transportation - OTPS	1,752,932	1,703,435	1,664,268	1,735,893	1,929,768	265,500
439 - School Food Services - PS	220,424	248,008	251,003	286,602	258,798	7,795
440 - School Food Services - OTPS	233,162	270,996	295,286	295,286	295,286	0

Continuation from previous page

Dollars in Thousands	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Budget by Unit of Appropriation						
442 - School Safety - OTPS	\$351,656	\$342,554	\$328,529	\$347,816	\$339,683	\$11,154
444 - Energy & Leases - OTPS	751,864	763,199	841,100	841,309	841,127	27
453 - Central Administration - PS	243,652	239,171	169,183	110,966	132,708	(36,475)
454 - Central Administration - OTPS	154,631	152,667	128,441	107,937	109,133	(19,309)
461 - Fringe Benefits - PS	3,656,194	3,729,425	4,023,189	3,992,985	4,284,100	260,911
470 - SE Pre-K Contracts - OTPS	693,524	788,474	929,192	929,192	882,706	(46,486)
472 - Contract Sch/Carters/Foster Care - OTPS	1,309,439	1,430,286	1,059,927	1,549,927	1,009,927	(50,000)
474 - Non-Public and FIT - OTPS	79,383	90,171	162,700	163,135	89,492	(73,207)
481 - Categorical Programs - PS	1,353,647	1,299,324	1,334,956	1,357,419	1,105,827	(229,129)
482 - Categorical Programs - OTPS	1,791,490	1,476,483	1,088,206	1,123,867	746,418	(341,788)
TOTAL	\$31,558,010	\$31,505,484	\$31,499,000	\$32,570,252	\$31,474,503	(\$24,497)
Funding						
City Funds			\$14,136,678	\$14,821,542	\$16,063,825	\$1,927,147
Other Categorical			163,397	212,110	159,397	(4,000)
State			13,119,347	13,119,422	13,046,798	(72,549)
Federal - Community Development			3,350	3,350	3,353	3
Federal - Other			4,062,968	4,331,758	2,190,016	(1,872,952)
Intra City			13,259	82,070	11,113	(2,146)
TOTAL	\$31,558,010	\$31,505,484	\$31,499,000	\$32,570,251	\$31,474,504	(\$24,497)
Budgeted Headcount						
Full-Time Positions - Non-Pedagogical	12,717	12,780	13,175	12,587	12,828	(347)
Full-Time Positions - Pedagogical	117,004	116,660	126,075	126,077	125,188	(887)
TOTAL	129,721	129,440	139,250	138,664	138,016	(1,234)

*The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget.

Source: New York City Office of Management and Budget

Changes by Units of Appropriation

As demonstrated in Table 1, the following program areas show the largest declines between DOE’s Fiscal 2024 budget at adoption and the current Fiscal 2025 budget: Categorical Programs PS and OTPS (U/A 481 & 482), School Facilities (U/A 435 & 436), Universal pre-K OTPS (U/A 408) and General Education Instruction and School Leadership OTPS (U/A 402). These four units of appropriation represent a net \$963.3 million difference between the agency’s Adopted Fiscal 2024 budget and the Fiscal 2025 budget in the Preliminary Plan. It is important to note that a number of these U/As (401, 402, 481, and 482) are allocated directly to schools. Despite a net decrease to DOE’s overall budget between Fiscal 2024 adoption and the current Fiscal 2025 budget, the following areas saw increases between the two plans: General Education Instruction and School Leadership PS, Special Education Instruction and School Leadership PS and OTPS, Charter Schools, Early Childhood Programs PS, Citywide Special Education Instruction and School Leadership PS and OTPS, Special Education Instructional Support PS and OTPS, School Facilities PS, Pupil Transportation PS and OTPS, School Food Services PS and OTPS, School Safety OTPS, Energy and Leases OTPS and Fringe Benefits PS.

- **Categorical Programs PS and OTPS.** The total decrease to Categorical Programs PS and OTPS is \$571.0 million, or 24 percent, between the Fiscal 2024 Budget at adoption and the Fiscal 2025 Budget in the Preliminary Plan. Of this net decrease, \$229.1 million is from PS costs which has 643 full-year and full-time pedagogical positions associated with the decrease while the remaining \$342.0 million net decrease is in OTPS costs. These reductions are mostly due to expiring stimulus funds which eliminate or decrease funding for programs, including Learning Loss which is \$138.4 million less.

- **Universal Pre-K PS and OTPS.** The DOE's Fiscal 2025 budget includes \$1.44 billion in the U/A's for Universal Pre-K, comprised of \$754.4 million in PS costs and \$687.0 million in OTPS costs. Within These units of appropriation, contain funding for both the pre-K and 3K programs. The Fiscal 2025 budget in the Preliminary Plan is \$213.1 million less (13 percent) than the \$1.65 billion Fiscal 2024 budget at adoption. There is a decrease of \$503.4 million less due to expiring stimulus funds used to expand existing early childhood education programs. This impacts a total of 7,670 full-time pedagogical and 631 full-year non pedagogical positions within the appropriation.

Of note is that the Fiscal 2025 Preliminary Budget has 1,741 full-year and full-time pedagogical positions in early childhood education within the budget without any funding behind the positions. The Department stated they had no clear indication of how the positions would be re-assigned within the Department in the coming fiscal year despite there not being any funding supporting them. The remaining decrease is mostly due to expiring stimulus funds.

- **General Education Instruction and School Leadership OTPS.** The Fiscal 2025 budget for OTPS costs for the General Education Instruction and School Leadership unit of appropriation is \$681.7 million, 11 percent less than the \$763.3 million Fiscal 2024 budget at adoption. The appropriation funds various programs such as Young Men's Institute, Big Apple Games, PSAL and others. The \$81.6 million difference in the budgets is the net of a \$108.2 million decrease offset partially by a \$26.6 million increase primarily for supplies and materials for elementary and middle-schools and \$7.0 million for contracts for services.

Revenue Sources

The DOE's \$31.5 billion Fiscal 2025 Budget is funded primarily through City, State, and federal funds, with intra-city and other categorical funding making up the rest of the budget.

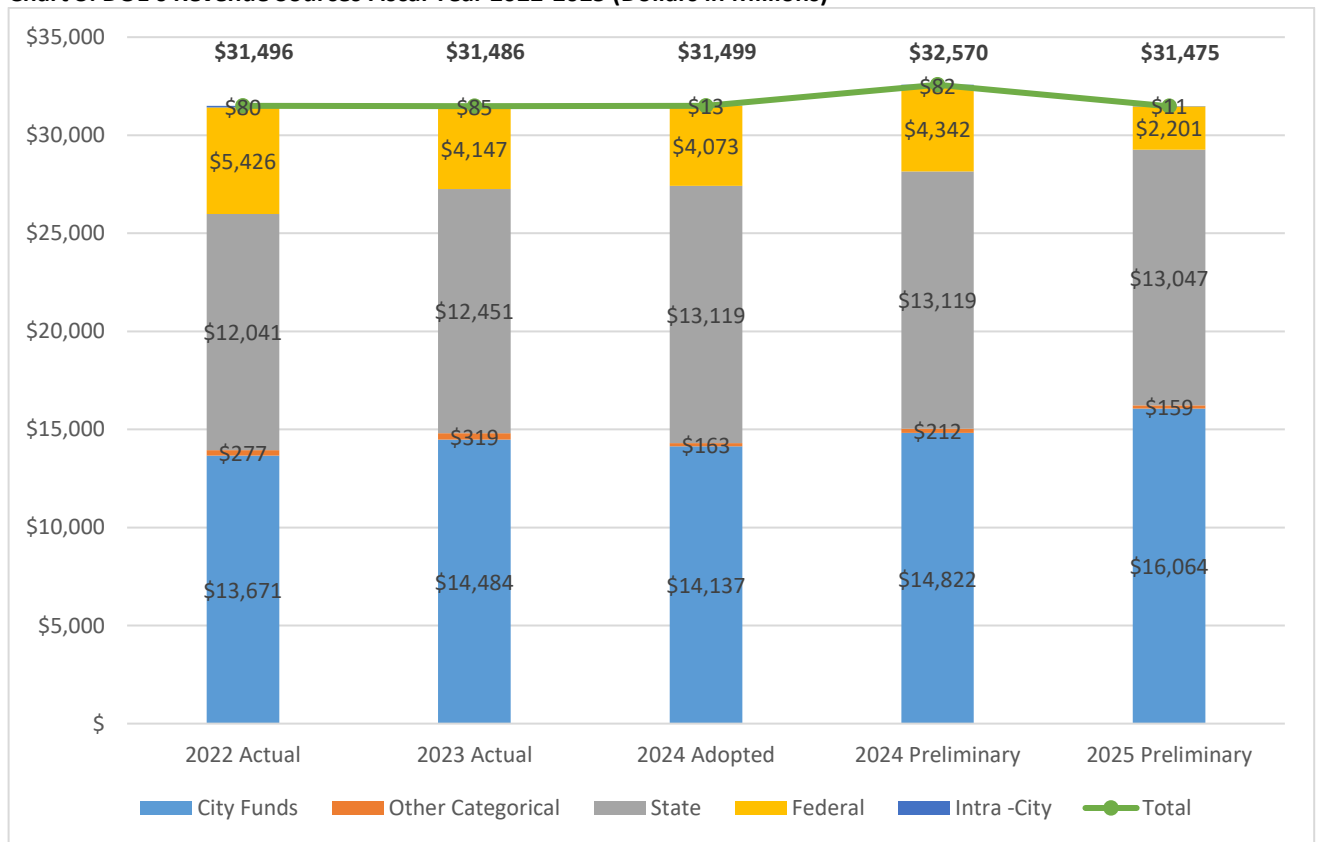
- **City Funding.** Approximately 51 percent (\$16.1 billion) of the DOE's Fiscal 2025 budget is funded by City funds. The Department's Fiscal 2025 budget includes \$1.9 billion more in City funding than in the Fiscal 2024 Adopted Budget, when City funds comprised 44.9 percent of the funding. The dollar increase has largely been driven by funding added for collective bargaining adjustments to the UFT and CSA contracts, student transportation, and charter schools, as well as the fact that the DOE is relying much less on federal funds with the expiration of stimulus funding.
- **State Funding.** The DOE's Fiscal 2025 Preliminary Budget includes \$13.0 billion of State funding, \$73.0 million, or a less than one percent decrease from the amount of the Fiscal 2024 Adopted budget funded with State funding. State aid, makes up just under 42 percent of the Department's total budget, primarily comprised of Foundation Aid (approximately 72 percent of State funds). The Preliminary Plan estimates State funding to be \$254.0 million, or two percent less, than the Governor's proposal for school aid for State Fiscal Year 2025. The Governor proposes to change the formula for annual Foundation Aid increases, from the current policy of using the prior year's inflation rate, to a ten-year average for Consumer Price Index (or Inflation Factor). The change to this new formula would provide a 2.4 percent increase in the current year rather than four percent under the existing policy.⁴ This change

⁴ New York State Division of Budget, "[Fiscal 2024 Enacted Budget Financial Plan, Mid-Year Update](#)" October 2023, accessed at, [Mid-Year update to the FY 2024 Enacted Budget Financial Plan | New York State FY 2024 Enacted Budget \(ny.gov\)](#)

results in the City receiving an estimated \$130.0 million less Foundation Aid than it would have under the existing system.

- Federal Funding.** The DOE’s Fiscal 2025 Budget in the Preliminary Plan assumes \$2.2 billion in federal funds, 46 percent or \$1.9 billion less than in the Fiscal 2024 Adopted Budget. The primary reason for this decrease is the expiration of federal stimulus funds at the end of the year. These funds supported a large number of programs addressing the learning loss and social-emotional impact of the pandemic on students. Some of the funds were also used to expand existing programs and mandated services within DOE such as 3K, Community Schools and preschool special education. Without an infusion of other funds it is likely that these programs will have to be curtailed. Further discussion of the federal fiscal cliff is found in the Budget Issues and Concerns section of the report.

Chart 3: DOE’s Revenue Sources Fiscal Year 2022-2025 (Dollars in Millions)



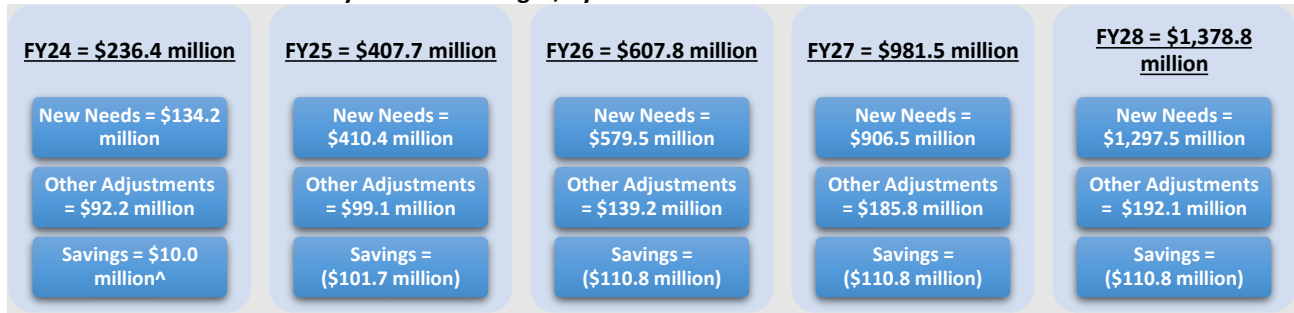
Source: Mayor’s Office of Management and Budget

Fiscal 2025 Preliminary Budget Changes

Budget actions in the Preliminary Plan increased DOE’s budget by \$236.4 million in Fiscal 2024 and \$407.7 million in Fiscal 2025 when compared to the November Plan.

The table below provides a summary of DOE’s spending changes from the November Financial Plan to the Preliminary Financial Plan.

Chart 4: Fiscal 2025 Preliminary Plan Net Changes, by Fiscal Year*



*Savings in this chart are the sum of all expense savings, from all revenue sources, including but not limited to, City, State, and federal savings. As some agency PEGs may be revenue actions or savings from non-City sources, this number will not necessarily equal the agency's PEG value.

Table 2 presents the sum of the PEGs for each year of the Financial Plan as presented in the November and Preliminary Plans.

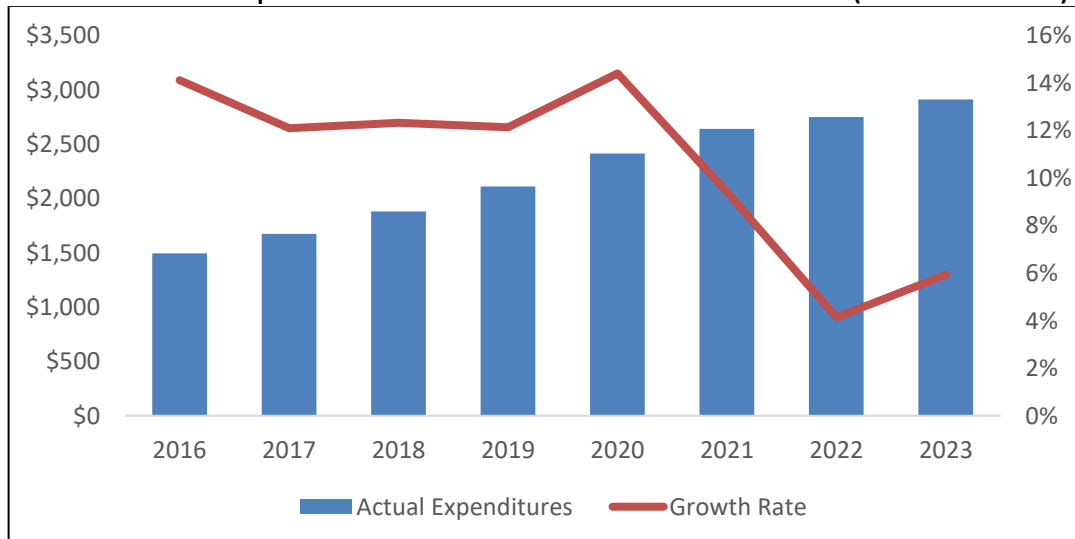
Table 2: Agency Total Program to Eliminate the Gap (PEG) (Dollars in Thousands)

	FY24	FY25	FY26	FY27	FY28
November Plan	(\$546,812)	(\$602,162)	(\$620,468)	(\$625,505)	N/A
Preliminary Plan	0	(101,700)	(110,800)	(110,800)	(110,800)
PEG Restoration	10,000	0	0	0	0
TOTAL PEGs	(\$536,812)	(\$703,862)	(\$731,268)	(\$736,305)	(\$110,800)

New Needs

- Charter Schools.** The Preliminary Plan includes an additional \$33.0 million in City funding for Fiscal 2025, \$213.0 million in Fiscal 2026, \$443.0 million in Fiscal 2027 and \$729.0 million in Fiscal 2028 for charter schools. The additional need is primarily the result of increased tuition payments for charter schools based on a State formula. The increase also includes additional funding for charter lease payments. Chart 5 shows the growth in spending on charter schools since Fiscal 2016. During this time, spending has almost doubled, from \$1.5 billion in Fiscal 2016 to \$2.9 billion in Fiscal 2023. The annual spending growth rate for the costs related to charter schools has slowed in recent years from a high of over 14 percent in Fiscal 2020.

Chart 5: DOE Actual Expenditures on Charter Schools Fiscal 2016-Fiscal 2023 (Dollars in Millions)



Source: The Mayor's Office of Management and Budget

- **L.V. Orders.** The Preliminary Plan includes an additional \$25.2 million of City funding in Fiscal 2024 and \$32.5 million in Fiscal 2025 through Fiscal 2027 to meet the court-ordered requirements related to the processing of special education services. The court ruled, in July 2023, that the DOE had been slow to process orders from impartial hearing officers for children with disabilities receiving special education services. The new funding is provided so that the Department can comply with the order that requires DOE to implement all the technology, hire staff, and provide services within the specified timeframe. The new need funding includes a headcount increase of 94 positions to hire attorneys, project managers, case workers and nurses.
- **Nurses.** The Preliminary Plan includes an additional \$87.0 million in City funds in Fiscal 2024 only, for contract nurses in the Special Education Instructional Support program. This increase is the result of increasing rates for contract nurses.
- **Pupil Transportation.** The Preliminary Plan includes an additional \$265.0 million in City funding for Fiscal 2025, \$334.0 million in Fiscal 2026, \$431.0 million in Fiscal 2027 and \$536.0 million in Fiscal 2028 for pupil transportation. The funding is an attempt by DOE to accurately baseline the costs of pupil transportation, which typically are under-budgeted at the start of each fiscal year. Annual cost increases are driven by inflation that is built into the contracts for busing.
- **School Cleaning.** The Preliminary Plan includes an additional \$22.0 million in City funding for school cleaning in Fiscal 2024 only. This is primarily due to a prevailing wage increase for positions covered under the Service Employees International Union 32BJ. This funding is for contracted workers through the New York City School Support Services non-profit.
- **Summer Rising.** The Preliminary Plan includes an additional \$80.0 million for Fiscal 2025 only for Summer Rising. These funds are for academic programming led by DOE traditionally as part of the Summer Rising program. Funding supports the 110,000 seats that were available last year. The reduction for Summer Rising in the November Plan was in Department of Youth and Community Development (DYCD) budget, and those cuts remain in place.

Other Adjustments

- **Asylum Seeker Floyd Bennett Field Bus Service.** The Preliminary Plan includes an additional \$624,775 in City funding in Fiscal 2024 only. The funding is for coach buses to bus asylum seeker students and families from Floyd Bennett Field to transportation centers in Brooklyn where students will pick up their traditional bus route to go school.
- **Collective Bargaining.** The Preliminary Plan includes an additional \$68.1 million in Fiscal 2024, \$99.1 million in Fiscal 2025, \$139.2 million in Fiscal 2026, \$185.8 million in Fiscal 2027, and \$192.1 million in Fiscal 2028 for the costs related to collective bargaining updates and adjustments across a number of covered positions. The primary changes are a technical budget adjustment for the United Federation of Teachers (UFT) contract and the recognition of the Council of School Supervisors and Administration (CSA) contract, which was ratified in November.
- **Agency Nurse Tracking Program.** The Preliminary Plan includes an additional \$23.4 million for Fiscal 2024 only in intra-city funding from the Department of Health and Mental Hygiene (DOHMH). This funding is for a contract with DOHMH to provide nurses in schools. The funding is split between DOE and DOHMH.

PEG Restorations

- **Community Schools.** The Preliminary Plan includes the restoration of \$10.0 million in cuts to community schools in Fiscal 2024 only. The baselined PEG from the November Plan of \$8.0 million in Fiscal 2025 and in the outyears remains. The PEG cuts will impact all 421 community schools. According to the DOE, the restoration of funding for Fiscal 2024 was made before any elements of the PEG had been enacted in school budgets. The school-by-school details of the cuts for Fiscal 2025 and the outyears have not yet been determined.

PEGs

- **Early Childhood Efficiencies.** The Preliminary Plan includes a reduction of \$50.0 million in Fiscal 2025 and in the outyears to early childhood education. Along with the November Plan PEG this brings the cumulative annual reduction to early childhood education to \$170.0 million, or 14.0 percent of the total program budget. The PEG includes cuts to both Pre-K and 3-K seats, but the locations where seats will be eliminated has not yet been determined. OMB and DOE have stated that the current combined vacancy rate for pre-K and 3-K seats is approximately 30.0 percent. However, the locations of these empty seats has not been provided to the Council. More details of this PEG and the impact on early childhood education will be discussed in the Budget Issues and Concerns section.
- **OTPS Efficiencies.** The Preliminary Plan includes a reduction of \$51.7 million in Fiscal 2025 and \$60.8 million in the outyears related to OTPS efficiencies. The PEG is the result of the citywide freeze on OTPS spending, decreasing spending at the DOE Central Office for new computers, furniture, and equipment.

Headcount

The DOE's current full-time budgeted headcount is 138,664: 12,587 non-pedagogical positions and 126,077 pedagogical positions.

Non-pedagogical budgeted headcount has steadily decreased from a high of 13,403 in Fiscal 2022. Vacancy reductions to Central Administration School Support positions in the November Plan reduced the current non-pedagogical budgeted headcount further. The expiration of stimulus funding after Fiscal 2024 plays a role in the further decrease of the non-pedagogical budgeted headcount to 12,281 in the outyears, particularly for positions within 3-K. The actual non-pedagogical headcount has remained relatively unchanged in recent years and was not significantly impacted by the recent hiring freeze at the Central Office. The current actual headcount for non-pedagogical positions, as of January, is 12,965.

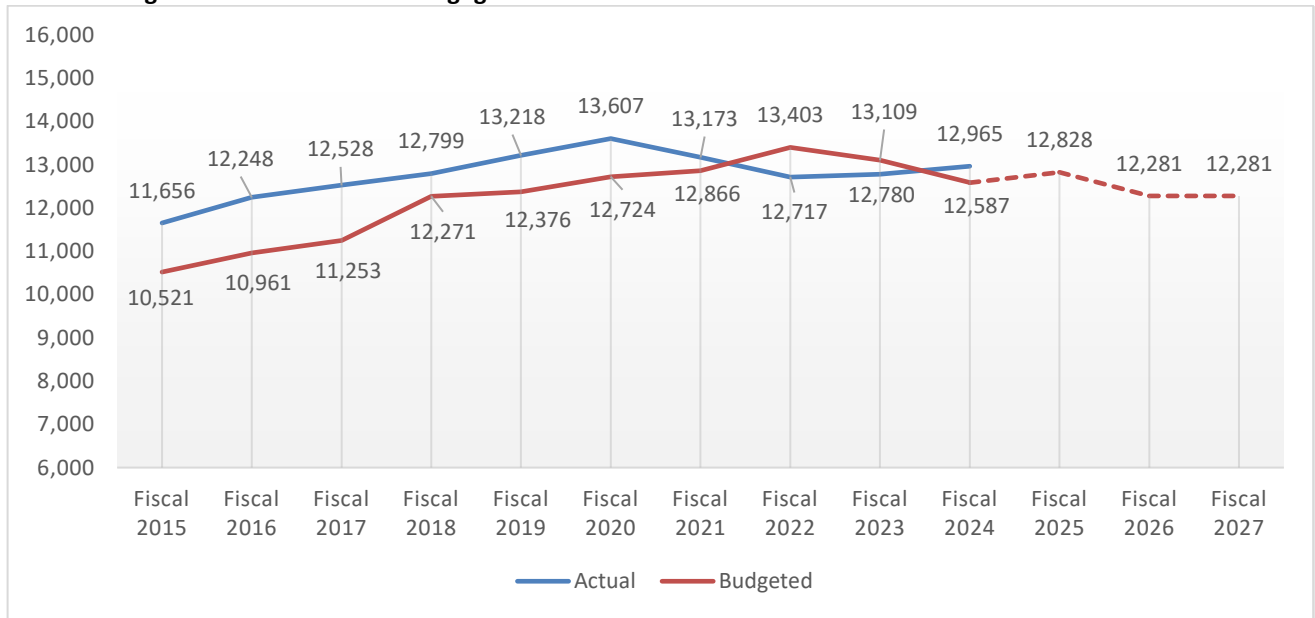
The Fiscal 2025 pedagogical budgeted headcount is 126,077 as of the Preliminary Plan. This is a decrease from the recent peak in Fiscal 2022 of 127,815 positions. Similar to non-pedagogical headcount, the expiration of stimulus funding after Fiscal 2024 will further decrease pedagogical headcount by 2,708 positions in the outyears. The active pedagogical headcount has slowly increased to 117,877 as of January, since reaching a pandemic era low of under 116,000. However, there are currently still 8,200 vacancies among pedagogical positions.

In September 2023, IBO reported that as of the end of the 2022-2023 school year the DOE had 75,654 active teachers. This was composed of 49,607 general education teachers and 26,047 special education teachers. The actual general education teacher headcount has been declining since prior to the pandemic, as outlined in the report. Between the 2015-2016 school year and the 2019-2020

school year DOE’s general education teacher headcount averaged between 54,000 and 55,000 annually. In contrast, actual special education teacher headcount has risen every year since the 2015-2016 school year⁵.

Charts 6 and 7 show the budgeted and actual headcount for non-pedagogical and pedagogical positions respectively. The budgeted and actual headcount numbers from Fiscal 2015 through Fiscal 2023 are as of June for each year. The Fiscal 2024 through Fiscal 2027 budgeted headcount numbers are from the Preliminary Plan.

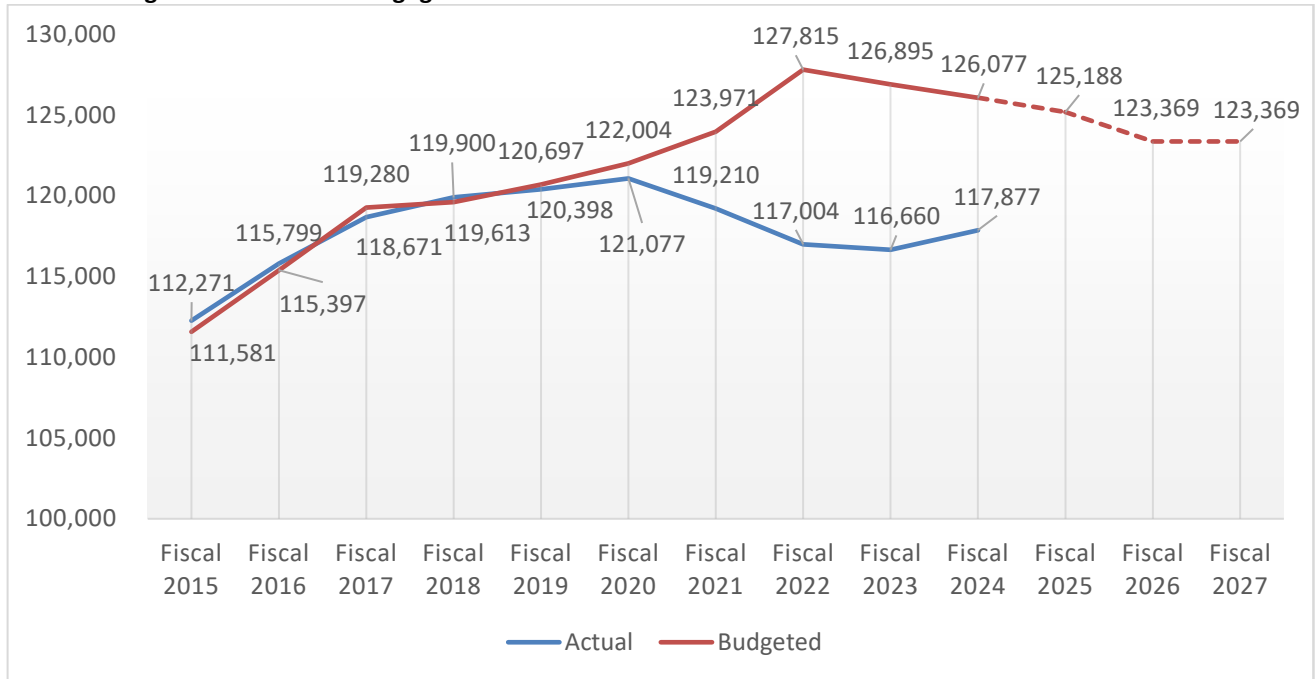
Chart 6: Budgeted and Actual Non-Pedagogical Headcount Fiscal 2015-Fiscal 2027



Source: New York City Office of Management and Budget

⁵ “Recent Trends in Teacher Retention & Hiring in New York City Public Schools”. IBO, September 2023. <https://www.ibo.nyc.ny.us/iboreports/roll-call-recent-trends-in-teacher-retention-and-hiring-in-new-york-city-public-schools-september-2023.pdf>

Chart 7: Budgeted and Actual Pedagogical Headcount Fiscal 2015-Fiscal 2027



Source: New York City Office of Management and Budget

Table 3 shows the breakdown of budgeted and actual pedagogical positions by program area and units of appropriation. The General Education and Special Education areas, which make up the bulk of the pedagogical positions at DOE, have relatively low vacancy rates. Early Childhood education, however, which includes Pre-K and 3-K teachers, has a vacancy rate of almost 18 percent.

Table 3: Pedagogical Headcount by Area:

Area / Unit of Appropriation(s)	Current Budgeted	Current Actual	Vacancy Rate
Categorical / 481	7,162	4,441	38%
Early Childhood / 407 & 409	8,024	6,605	18%
General Education Instruction / 401	60,987	59,508	2%
School Support and Other / 415, 435, 437 & 453	1,383	1,515	(10%)
Special Education / 403, 421 & 423	48,521	45,808	6%
Overall	126,077	117,877	7%

Source: New York City Office of Management and Budget

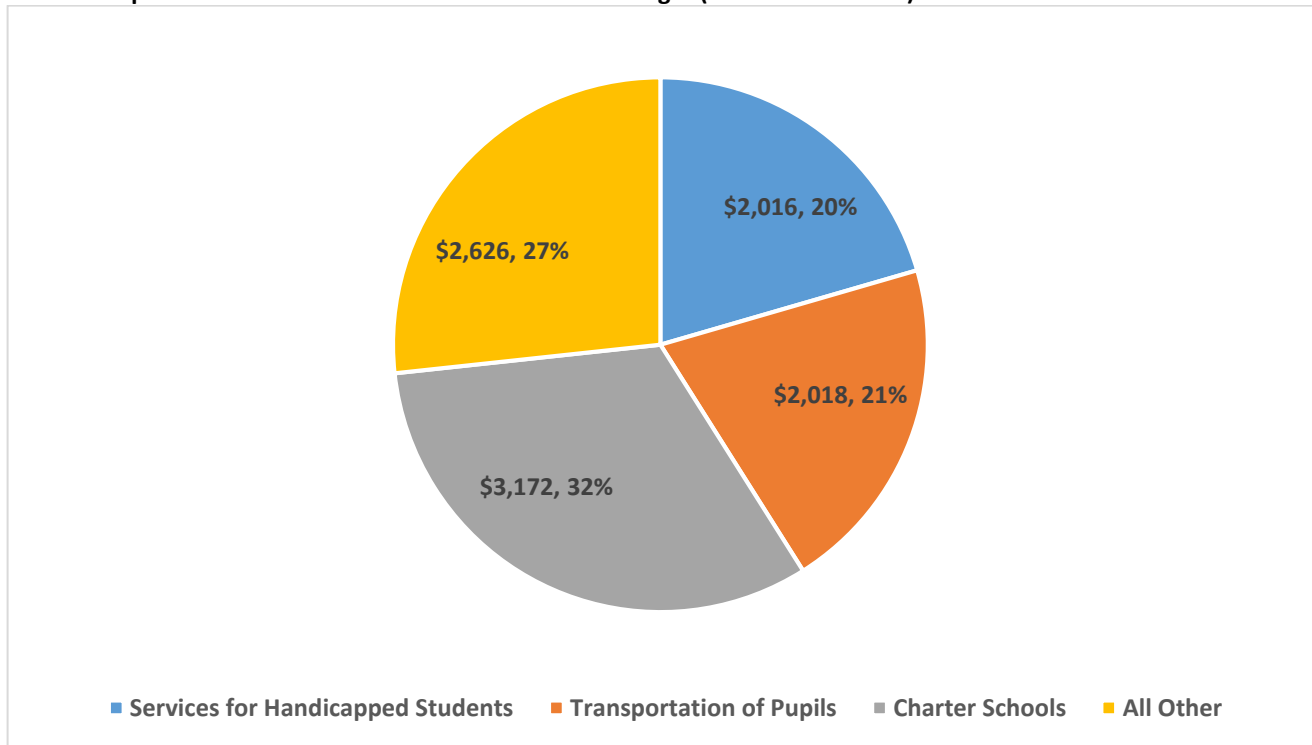
Department of Education Contract Budget

The City’s contract budget includes all projected expenditures for personal service, technical and consulting contracts. The contract budget is a subset of the Other Than Personal Services (OTPS) portion of the City’s expense budget.

DOE has the largest contract budget among all City agencies. Its’ Fiscal 2025 contract budget totals \$9.8 billion, which is one-third of the Department’s Fiscal 2025 Budget in the Preliminary Plan. The budget is made up of \$3.2 billion, or 32 percent, in contracts for Charter Schools, \$2.0 billion, or 21 percent, for contracts for transportation of students, \$2.0 billion, or 20 percent, for contracts for services for students with special needs and the remaining \$2.6 billion, or 27 percent, is for a variety of contracts for Information Technology, Professional Development, Head Start and others.

DOE’s Fiscal 2025 Contract Budget includes funding for 6,360 contracts spread across 15 units of appropriations and 28 different program areas for services such as private schools, transportation, professional services, and social services. (See Appendix B for list of contracts by program areas.)

Chart 8: Department of Education Fiscal 2025 Contract Budget (Dollars in Millions)



Source: The Mayor’s Office of Management and Budget

Contracts for charter schools for Fiscal 2025 comprise the largest single expense within the Department’s budget at \$3.2 billion for 235 charter school contracts, 32 percent of the total contracts budget. The Preliminary Plan for Fiscal 2025 is \$153.3 million, five percent, greater than the charter school contract budget in Fiscal 2024 at Adoption. This increase is primarily due to the rising charter school tuition costs that are based on a three-year average of approved operating expenses that is set forth in State Education law⁶ and also due to enrollment growth at charter schools.

The second largest portion of DOE’s contract budget is for contracts related to student transportation. The Fiscal 2025 budget includes \$2.1 billion for these 344 contracts, making up 21 percent of the total Contract Budget. This is \$266.0 million, or 13 percent, greater than the Fiscal 2024 budget for student transportation contracts at Adoption. The difference is due to annual increases in transportation costs as well as increased services for students with disabilities on specially equipped buses.

The third largest portion of the DOE’s Contract Budget is allocated for payments to contract schools for services for students with disabilities with a total budget of \$2.0 billion for 1,781 contracts in Fiscal 2025, 21 percent of the total Contract Budget. The Preliminary Plan for Fiscal 2025 is \$92.1 million, or one-half of a percent, greater than the Fiscal 2024 budget for at Adoption. The current Fiscal 2024 budget for these contracts is \$115 million greater than the Fiscal 2024 Adopted Budget of \$2.2 billion. These contract are primarily for Carter Cases, pre-K special education contract payments, NYC Early Education Centers (community-based organizations, private schools, daycares and other sites that

⁶ New York State Education Department. “Charter School Information.” <https://stateaid.nysed.gov/charter/>

partner with DOE to provide pre-K services), and in-state contracts schools. It is also worth noting that contract budgets within this area decreased by \$338.0 million due to expiring stimulus funds that were used to fund pre-K and special education pre-K contracts in Fiscal 2024 Adopted budget.

Miscellaneous Revenue

The Department generates revenue from several sources, these funds are categorized as miscellaneous revenue and are returned to the City's general fund, and are not specifically used to fund DOE operations. The DOE's Preliminary Plan includes \$52.7 million of miscellaneous revenue in Fiscal 2025. This includes \$8.2 million in grant refunds, \$36.5 million in rental fees, \$1.0 million in food service fees, and \$7.0 million in sundries, such as UFT fees. The Fiscal 2025 budget for miscellaneous revenue is the same as the Fiscal 2024 budget at adoption.

Fiscal 2024 Preliminary Mayor's Management Report

- School enrollment grew by two percent (20,000), from 1,043,000 in SY 2022-2023 to 1,063,000 in SY 2023-2024 based on preliminary and unaudited data. These enrollment figures include charter school enrollment. Once the data has been finalized it is estimated that enrollment will have grown by 15,000 students between SY 2022-23 to 2023-24.
- Average daily attendance increased slightly at the elementary, middle and high school levels in the first four months of Fiscal 2024 as compared to the first four months of Fiscal 2023, but remains below the 92 percent attendance target set for each school level. The average daily attendance for the first four months of Fiscal 2024 was 91.2 percent. The rate for the first four months of Fiscal 2023 was 91.0 percent.
- There is a one percent, or 4,102, increase in students receiving special education services in the first four months of Fiscal 2024 when compared to the first four months of Fiscal 2023. Public preschool special education enrollment for students with Individualized Education Plans (IEP) increased from 3,823 in the first four months of Fiscal 2023 to 4,479 in the same period of Fiscal 2024.
- In the first four months of Fiscal 2024 average class sizes across nearly all grade levels continue to trend upwards. In kindergarten, for example, the average class size was 20.9 for Fiscal 2024, slightly higher than the Fiscal 2023 average of 20.3 and the Fiscal 2022 average of 20.1. Although the 20.9 figure is lower than the Fiscal 2019 average of 21.6, it demonstrates that class sizes have been increasing since Fiscal 2021 lows. More discussion of class sizes can be found in the Budget Issues & Concerns section.
- Average Extended Day Year and Head Start enrollment was 15,989 during the first four months of Fiscal 2024, up from 15,046 in the first four months of Fiscal 2023. Similarly, utilization for these seats was 58 percent for the first four months of Fiscal 2024, up from 53 percent in the first four months of Fiscal 2023.

Fiscal 2024 Terms and Conditions

New York City School Support Services Report. The report on this term and condition, which was received in November 2023, provided details on the DOE's headcount breakdown disaggregated by title, full-time staff, and part-time staff. It also provided a breakdown of the budget by: regular school day, emergency work, extended use, administration, spending and headcount, as well as building-

based custodial budgets. In addition, the report provided a breakdown of the budget by: contractually-mandated, program-related, need-based, and fringe.

Science Labs Report. This term and condition details the number and type of science labs available by each school building. This report is due to the Council by June 1, 2024.

Community School Report. A report on a list of every community school, including the school name and DBN, as well as a list of the community school core programs with the budgeted amount for such core programs for each school by funding source.

Charter Matching Report. This semi-annual report lists all charter matching projects, including the amount spent on each project by both expense and capital spending. The first report was received and the second report is due to the Council by August 1, 2024.

Charter Lease Report. A report on the number of leases held by DOE and by a charter school for which the charter school is paid a lease subsidy by DOE. The report submitted for Fiscal 2024 details the current number of leases and their commencement dates, expiration dates and annual costs. Currently DOE holds 132 leases and is scheduled to make \$235.6 million in payments in Fiscal 2024.

School Nurses Report. A report on the number of contract nurses at schools and whether they are funded by DOE or the Department of Health and Mental Hygiene (DOHMH). The report has been submitted to the Council. As of the 4th quarter of Fiscal 2023, there were 2,316 school-based contract nurses.

Charter Schools Report. A semi-annual report on charter school enrollment, disaggregated by grade. The report also includes information on general and special education enrollment, the number English Language Learners, the number of students offered free and reduced price lunch and payments to charter schools. The first report was submitted and the second report is due on June 1, 2024. The submitted report indicated that total charter school enrollment is 143,909 for the 2023-2024 school year.

Financial Status Reports. Reports on the financial status of DOE have been submitted to the Council for September 2023, October 2023, December 2023 and February 2024. Future reports on March 2024 and May 2024 are due on April 8th and May 24th, respectively.

Students in Temporary Housing – Busing. The Council receives multiple terms and conditions reports on busing data for Students in Temporary Housing (STH). The Students in Temporary Housing Comparison report details the number of STHs as of December 2023 that were routed on a bus route, waiting to be routed, were using a MetroCard or were being transported by their parents by choice. As of December 2023, there were 1,362 students waiting to be routed out of a total of 12,613 students living at Department of Homeless Services shelters between September-December 2023.

Early Childhood Education Report. A semi-annual report on Universal Pre-K and 3K for All enrollment numbers, disaggregated by school district and program. Includes details on the number of special education and non-special education students by full day and half programs and the total capacity of each facility. The first report was submitted to the council. The second report is due on May 24, 2024.

School Food Report. A report detailing the number of breakfasts, lunches and summer meals serviced by type and by school, and including details on participation rates and costs for the meals. The report is due by April 1, 2024.

Summer Public School Athletic League Report. This term and condition reported on the Public Schools Athletic League (PSAL) summer enrollment and attendance, disaggregated by school district,

student grade level, and by special education and non-special education students. A total of 5,938 students enrolled in PSAL during the 2023 summer program.

Early Childhood Education Provider Payments Report. A quarterly report on DOE payments to providers for contracted early childhood care and education. The Council has received the first two quarterly reports, which show that the DOE has 923 contracted vendors, for a total value of \$1.7 billion and have so far paid \$288 million to vendors. The 3rd quarter report is due April 1, 2024 and the 4th quarter report is due on June 30, 2024.

Restorative Justice and Programming Report. This term and condition report included the following information: (i) the amount of funding to implement restorative justice programming and services; (ii) the list schools and direct/indirect restorative justice programs and services offered, including if the programs and services were used by students; (iii) the amount of funds not spent; and (iv) the number of staff, students, school staff, and administrators administering the programs. The report indicated that in the 2022-2023 school year, Restorative Justice programming occurred in 920 school, serving over 500,000 students.

Arts Instruction Report. This is an annual report on arts instruction in K-12 schools and will list arts program, disaggregated by type that are offered in each school. The report is due by June 30, 2024.

All submitted Terms and Conditions Reports can be found on the Council's website under the appropriate fiscal year. (<https://council.nyc.gov/budget/fy2024/>)

Council Initiatives

All initiatives in the Education program area are citywide for Fiscal 2024 and are listed in Appendix D.

City's First Readers. This initiative is allocated \$5.4 million in Fiscal 2024 with 17 groups receiving funding. Funding supports a coalition of nonprofit organizations that foster literacy development through direct programming, book distribution, parent engagement and in-home training. Programs are designed to help participating children achieve reading proficiency by third grade.

College & Career Readiness. This initiative is allocated \$1.7 million in Fiscal 2024 with nine groups receiving funding. This funding supports programs that ensure students are college and career ready. Contracted providers support students through a variety of activities, including, but not limited to, SAT preparation, assistance with college applications, mentorship, and tutoring.

Community Schools. This initiative is allocated \$3.8 million in Fiscal 2024 with two groups receiving funding. This funding supports community schools. An allocation of \$3 million supports NYC United Community Schools (formerly Community Learning Schools) and funds community school directors, school social workers, health services, targeted school-based programs, and professional development for educators. The remaining \$750,000 supports the Children's Health Fund and its Healthy and Ready to Learn Program, which provides technical assistance, training, and other resources to schools around trauma sensitivity and school climate.

Education Equity Action Plan. This initiative is allocated \$5.0 million in Fiscal 2024 with five groups receiving funding. This funding supports creation of K-12 Black Studies Curriculum as well as support professional development of educators to support the effective implementation of the curriculum.

Educational Programs for Students. This initiative is allocated \$7.1 million in Fiscal 2024 with 11 groups receiving funding. This funding supports educational programs for students in areas such as literacy, math, science, and technology.

Jill Chaifetz Helpline. This initiative is allocated \$500,000 in Fiscal 2024 with one group receiving funding. This funding supports the Jill Chaifetz Helpline operated by Advocates for Children, which provides information about the policies, programs and practices of the Department of Education and its schools.

LGBTQIA+ Inclusive Curriculum. This initiative is allocated \$2.8 million in Fiscal 2024 with 17 groups receiving funding. This funding supports DOE's effort to support the needs of LGBTQ youth and address intersectionality of race, sexual orientation and gender identity through DOE's general curriculum. This funding will support professional development for public school teachers as well as integrating LGBTQ inclusive curriculum into literacy and history classes.

Physical Education and Fitness. This initiative is allocated \$925,000 in Fiscal 2024 with two groups receiving funding. This allocation helps to improve fitness levels and the overall health of students by providing physical activity and fitness programs.

Social and Emotional Supports for Students. This initiative is allocated \$2.0 million in Fiscal 2024 with five groups receiving funding. This funding supports programs that provide a range of social-emotional supports to students experiencing severe adversity and trauma. Providers support students by offering direct mental health services such as counseling, therapy, and crisis intervention. In addition to direct service, providers develop and implement social and emotional curriculum, as well as facilitate a number of professional development workshops that aim to train school personnel and parents on how to identify and support youth experiencing trauma and stress

Supports for Arts Instruction. This initiative is allocated \$4.0 million in Fiscal 2024 with two groups receiving funding. Funding provides resources for schools to support partnerships with arts and cultural organizations, trips to museums and performances. In addition, it also provides direct student arts education services and teacher professional development to increase student learning in the arts.

Support for Educators. This initiative is allocated \$4.4 million in Fiscal 2024, with three groups receiving funding. Funding supports professional development, training, and mentorship for educators and school leaders. The majority of funding, \$3.6 million, is allocated to the United Federation of Teachers Educational Foundation to support the UFT's Teacher Center, which provides a variety of support for educators at over 100 schools across the City. Additionally, \$550,000 allocated to the Council of School Supervisors and Administrators supports professional development at seven Executive Leadership Centers and support CSA's School Leaders Institute. The remaining \$250,000 funds the Food Education Hub at Teacher's College to support nutrition education.

Budget Issues and Concerns

While the Preliminary Plan includes additional funding in Fiscal 2025 in various areas of DOE's budget, it does not include appropriate funding to deal with a number of ongoing and developing issues facing the Department. This includes the increasing cost of Carter Cases, the expiration of federal stimulus funding, the need for a greater investment in 3K, and the growing concern for the needs of students in temporary housing.

- **Federal Stimulus Funds.** The Fiscal 2025 budget in the Preliminary Plan includes \$1.9 billion less federal pandemic relief funds than in the Fiscal 2024 Adopted budget. While the DOE has been

able to supplant some of the expiring federal dollars with City funds, many programs which were expanded with the stimulus funds stand could contract or be eliminated altogether without an infusion from a new funding source. Some notable programs that were previously funded with federal stimulus funding and have not yet been made whole include: 3K, preschool special education, Community Schools, Restorative Justice, as well as other programs outlined in table 4.⁷

Table 4: Funding Needed to Close Gaps Created by Expiring Stimulus Funds⁸

<i>Dollars in Thousands</i>		<i>City Funds Needed (IBO Estimates)</i>		
Programs	Stimulus Funds (DOE Budgets) 2024	2025	2026	2027
3-K Expansion	\$469,000	\$0	\$10,000	\$10,000
Community School Restorations and Expansion	55,000	30,150	47,300	47,300
Preschool Special Education	96,000	48,750	96,000	96,000
Summer Rising	80,000	80,000	80,000	80,000
Mental Health for All	79,000	30,283	79,000	79,000
Expanded Arts Instruction Restoration	75,000	15,469	15,469	15,469
Contracted Nursing	65,000	65,000	65,000	65,000
PSAL Expansion	27,000	23,457	27,000	27,000
Restorative Justice Expansion	7,000	7,376	7,376	7,376
All Other Programs	313,000	269,066	237,771	237,771
TOTAL	\$1,266,000	\$569,551	\$664,916	\$664,916

Source: New York City Independent Budget Office

- Carter Cases.** The United States Individuals with Disabilities Education Act (IDEA) grants all children with disabilities the right to a free appropriate public education (FAPE). As part of FAPE, students with disabilities are entitled to receive specialized instruction, related supports, or a combination of both. DOE must evaluate and develop an IEP for a student to receive special education instruction and/or related services. Any parent or guardian who believes that the DOE has not appropriately placed their child or has not offered adequate service and instruction to the child, as mandated by the child’s IEP, may enroll their child in a private school. Parents may seek, through a lawsuit, reimbursement of private school tuition costs from DOE for its failure to provide their children with a FAPE. If it is found that DOE was unable to provide a student with the instruction and services as outlined in the student’s IEP, DOE must reimburse for the child’s tuition costs at the private school.

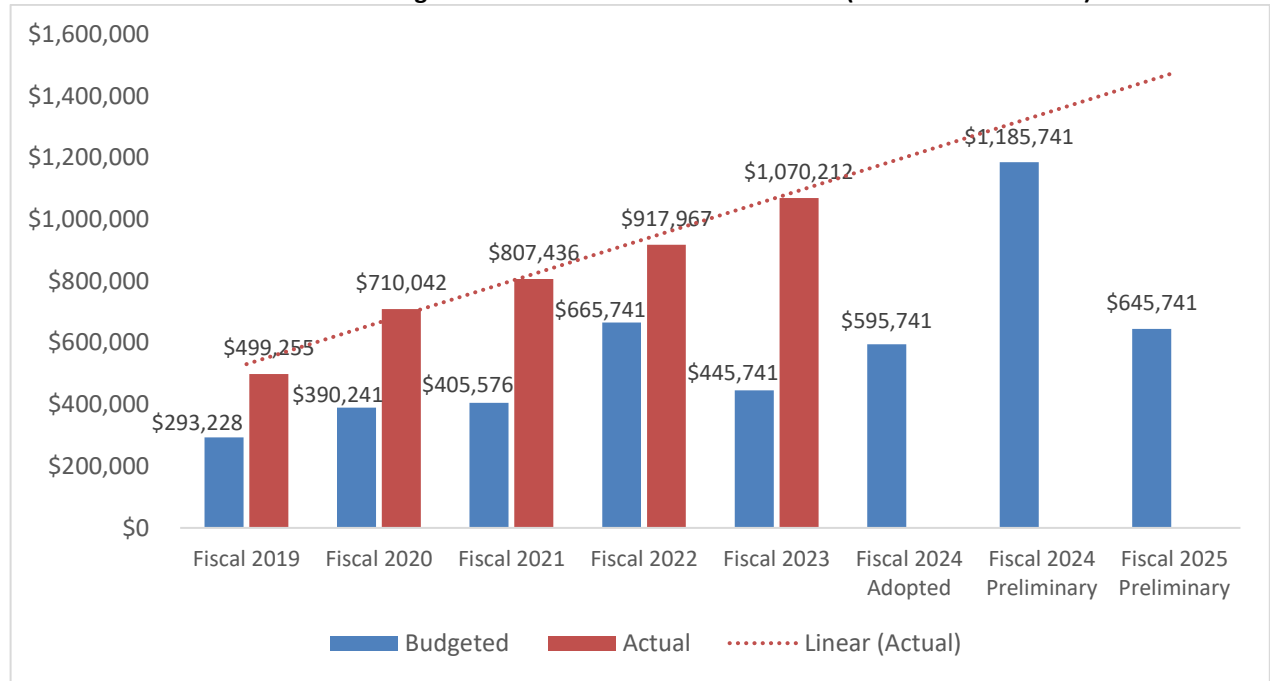
The Fiscal 2025 budget for Carter Cases in the Preliminary Plan is \$645.7 million, which is 8.4 percent greater than the Fiscal 2024 Adopted budget of \$595.7 million for the same number of contracts. However, in the November Plan, the Department added \$590.0 million to the Fiscal 2024 budget for Carter Cases, bringing the total to \$1.2 billion, nearly double the Adopted budget amount. Costs for Carter Cases have been increasing each year, however, the Department continues to under-budget the full cost at Adoption. In addition, the Department contends that the budget for Carter Cases is not simply due to the cases, but rather it is a catch-all for other budget items. The Department has not provided any more detail as to what else this budget

⁷ Emma Gossett and Youngwan Song, “Programs At Risk: Assessing the Impact of the Mayor’s PEG and Expiring Federal Covid-Era Funds on the Education Budget”, New York Independent Budget Office, January 2024, accessed at <https://ibo.nyc.ny.us/iboreports/Programs-At-Risk-Education-Budget-Jan2024.pdf>

⁸ *Id.*

includes. Chart 9 shows the actual and budgeted amount since Fiscal 2019, with budgeted numbers as of adoption each year, with the trendline based on actual expenses.

Chart 9: Carter Cases Actual and Budgeted Amounts Fiscal 2019-Fiscal 2025 (Dollars in Thousands)



Note: Budgeted amounts for Fiscals 2019 through 2023 are from the Adopted Plans for the corresponding fiscal year, actual expenditures are as of the year-end close.

- Pre-K for Three-Year-Olds.** The Department of Education oversees a universe of early childhood programs serving children from infancy to four years (pre-K). These programs have undergone significant budgetary and policy changes in recent years. The deBlasio Administration instituted its pilot program for the provision of educational services to three-year-olds starting in the 2017-2018 school year, with plans to expand it citywide in the subsequent years. However, the expansion initiated in Fiscal 2022 was financed primarily with federal stimulus dollars which would expire in under three years. This planned investment of \$753 million for Fiscal 2024 would increase the number of 3K seats from 15,500 in the 2020-2021 school year to 70,500 in the current school year.⁹ However, starting in Fiscal 2023, the current Administration has systematically rolled back the 3K program including a \$283.0 million PEG for both 2024 and 2025 included in the November 2022 Financial Plan.¹⁰ The November 2023 Financial Plan included another reduction of \$82.0 million in both the pre-K and 3K budget each year in Fiscal 2025, 2026 and 2027 as well as a baseline reduction of \$34.0 million in the January Financial Plan starting in Fiscal 2025.¹¹ OMB has stated that 30 percent of a combination of 3K and pre-K seats are vacant, however, they have

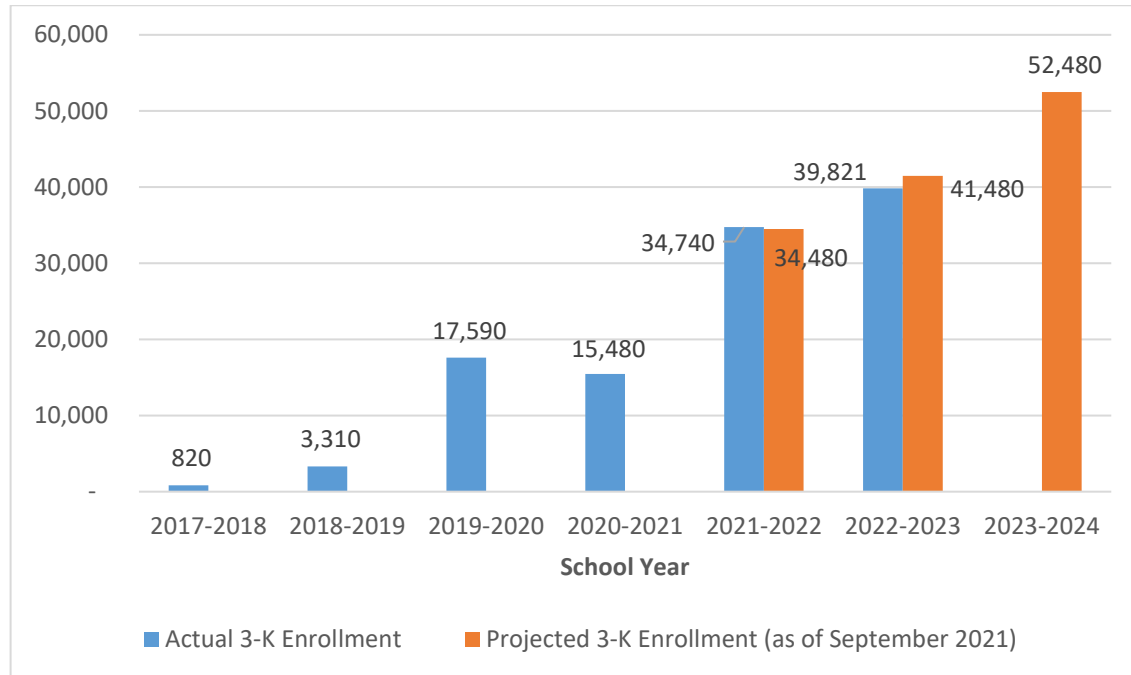
⁹ Nicholas Martin, “How the Mayor Plans to Use Billions In Covid-Related Aid for Schools” New York City Independent Budget Office, September 2021, accessed at <https://ibo.nyc.ny.us/iboreports/federal-assistance-how-the-mayor-plans-to-use-billions-in-covid-related-aid-for-schools-fiscal-brief-september-2021.pdf>

¹⁰ Mayor’s Office of Management and Budget, “The City of New York November 2022 Financial Plan”, Program to Eliminate the Gap

¹¹ Mayor’s Office of Management and Budget, “January 2024 Financial Plan Detail Fiscal Years 2024-2028” accessed at <https://www.nyc.gov/assets/omb/downloads/pdf/tech1-24.pdf>

not indicated if the cost savings applied in the financial plans would include reducing seats or cuts to other OTPS costs. The DOE has cited an increased number of empty seats as the rationale for reducing funding for the programs. However, according to IBO, since the inception of the 3K program in the 2017-2018 school year, enrollment has grown from 800 students to 40,000 in the last school year.¹² Chart 10 provides data on actual enrollment and a comparison of projected and actual 3K enrollment.

Chart 10: 3K Actual and Projected Enrollment for School Years 2017-2018 to 2022-2023



Source: NYC Council Finance Analysis of DOE Audited Register Data¹³ and IBO analysis¹⁴

Many advocates cite the Administration’s lack of appropriate advertising for the 3K program to communities in need of child-care. Additionally, last fiscal year the Department came under much scrutiny for the \$140 million back-log of reimbursements to service providers, causing some to shutter their doors.⁸ This continues to be salient issues in the current fiscal year as many providers have been forced to tap into personal resources or to take on personal loans to keep their doors open while they wait on the Department to reimburse them fully for services provided.¹⁵ The Terms & Conditions report submitted to the Council showed that of the \$1.7 billion contracted in

¹² Emma Gossett, “Drifting From the Plan: Changes to Early Childhood Budgets” New York City Independent Budget Office, February 2024, access at <https://ibo.nyc.ny.us/iboreports/drifting-from-the-plan-changes-to-early-childhood-budgets-february-2024.pdf>

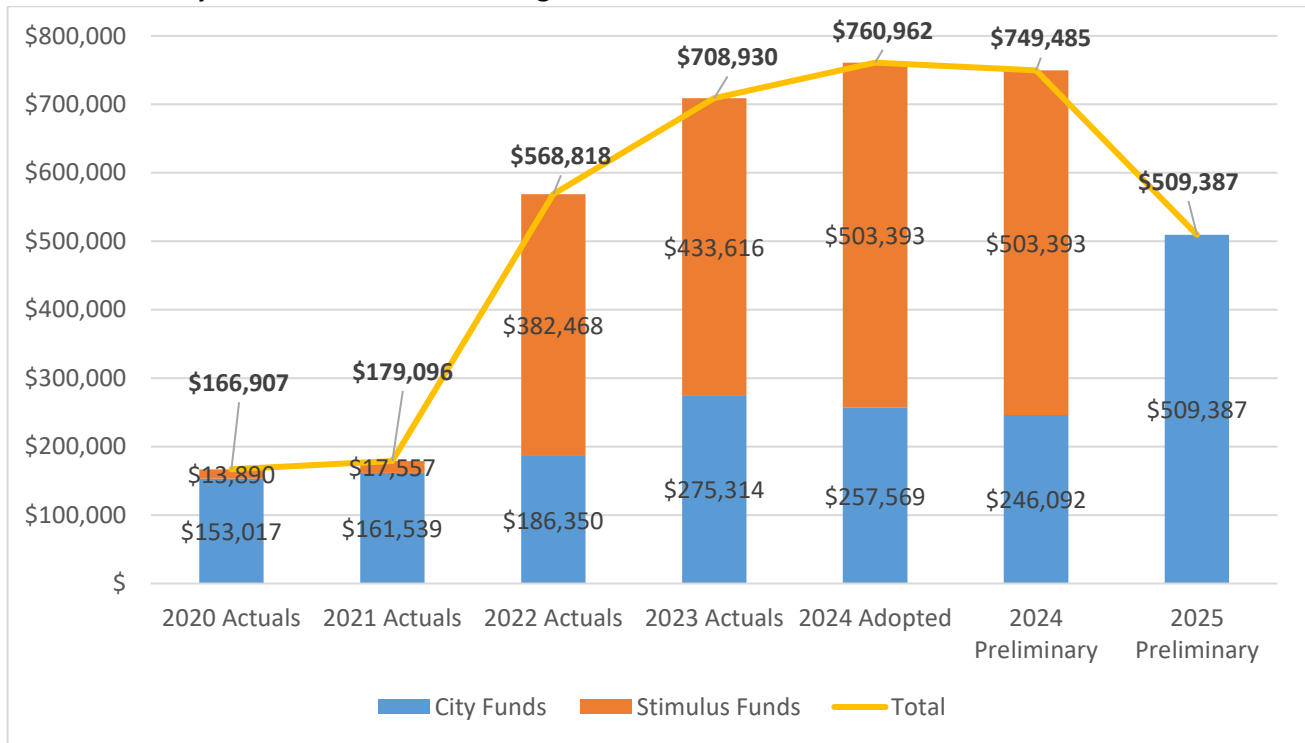
¹³ New York City Public Schools, Information and Data Overview, Demographic Snapshot, accessed at, <https://infohub.nyced.org/reports/students-and-schools/school-quality/information-and-data-overview>

¹⁴ Nicholas Martin, “How the Mayor Plans to Use Billions In Covid-Related Aid for Schools” New York City Independent Budget Office, September 2021, accessed at <https://ibo.nyc.ny.us/iboreports/federal-assistance-how-the-mayor-plans-to-use-billions-in-covid-related-aid-for-schools-fiscal-brief-september-2021.pdf>

¹⁵ Eric Feldman, “DOE: Universal 3-K and pre-K not really universal right now”, Spectrum News, November 3, 2022, <https://ny1.com/nyc/all-boroughs/education/2022/11/03/doe--universal-3-k-and-pre-k-not-really-universal-right-now>

Early Childhood Education, \$288.5 million has been paid to providers so far this fiscal year.¹⁶ Lastly, in response to the concern that the Administration was reducing 3K seats without taking into account the real need, the Department contracted with Accenture to provide an analysis of the current 3K program to determine where seats should be allocated citywide.¹⁷ This report has not been released by the Department, however, seats in both pre-K and 3K continue to be reduced with the release of each financial plan. It remains to be seen whether contracted providers will remain in operation by the time DOE properly aligns the seats with the need.

Chart 11: 3K City & Federal Stimulus Funding Fiscal 2020 – Fiscal 2025



Source: The Mayor’s Office of Management and Budget

- Class Size.** In 2022 the Governor signed a bill requiring that the DOE institute a class size cap for each grade, to be introduced over the next five years. When fully in effect in the 2027-2028 school year the class size caps will be: 20 for kindergarten through 3rd grade classes, 23 for 4th through 8th grade, and 25 for high schools. The law requires that beginning with the 2023-2024 school year, 20 percent of classes at each grade level had to be in compliance with the caps, increasing to 40 percent in 2024-2025, 60 percent in 2025-2026, 80 percent in 2026-2027, and 100 percent in 2027-2028. Chart 12 shows the average class size by grade over time from Fiscal 2016 to the present.

¹⁶ New York City Council, Fiscal 2024 Terms & Conditions, “Department of Education – Fiscal 2024 Early Childhood Education Payments – Quarter 2 of 4” accessed at <https://council.nyc.gov/budget/fy2024/>

¹⁷ Reema Amin, “As 3-K expansion pauses, NYC hires consultant to study where to move seats”, March 6, 2023, ChalkBeat New York, accessed at <https://www.chalkbeat.org/newyork/2023/3/6/23628009/nyc-preschool-3k-universal-prek-seats-early-childhood/>

IBO and DOE have each issued reports on the City’s potential cost of complying with the State’s class size law. IBO indicated that the expense budget cost would be between \$1.6 and \$1.9 billion.¹⁸ They estimated that currently 67,000 classes were enrolled above the caps imposed by the state law and that roughly 17,700 additional teachers would need to be hired to meet the needs of the additional classes. In their initial class size reduction plan released in September 2023, DOE’s estimate of the cost of complying with the legislation was \$1.3 billion¹⁹, although a November progress report revised this estimate up to between \$1.4 and \$1.9 billion.²⁰ DOE estimated that in order to meet the goals of the legislation it would need to hire 9,000 additional teachers and an unspecified number of additional staff, as supervisors, training and other support staff.

Filling existing pedagogical vacancies could help to meet the need for additional teachers. As noted in the headcount section, DOE has 8,200 vacant pedagogical positions as of January, although not all pedagogical positions are teaching positions. Similarly, two funding sources are currently available to DOE for class size reduction: Contract for Excellence (C4E) funding from the State and Title IIA funding from the federal government. Schools received \$429.0 million in C4E funds in Fiscal 2024. DOE estimates that \$296.0 million of this funding will be spent on class size reduction strategies. For Fiscal 2024, \$36.6 million in Title IIA funding will be allocated to schools.

DOE has indicated that they are in compliance with the class size law in the current school year and believe they will be for the succeeding school year. Securing enough additional expense and capital funding (the capital considerations for class size are discussed in the SCA report) will be critical for successful compliance in the 2025-2026 school year and beyond.

Chart 12 shows average class sizes by each grade for the full year for Fiscals 2016 through 2023. The Fiscal 2024 data is the average class size for the first four months of the fiscal year.

Chart 12: Averages Class Sizes by Grade, Fiscal 2016-Fiscal 2024

Grade	FY16	FY17	FY18	FY19	FY20	FY21	FY22	FY23	FY24	Trend Line
K	22.6	22	21.8	21.6	21.7	16.9	20.1	20.3	20.9	
1st	24.9	24.5	24.2	24.3	24	18.3	21.2	22.7	22.9	
2nd	25.2	25.1	24.6	24.7	24.7	18.6	21.5	22.7	23.5	

¹⁸ New York City Independent Budget Office. “How Would the New Limits to Class Sizes Affect New York City.” July 2023. [how-would-the-new-limits-to-class-sizes-affect-new-york-city-schools-july-2023.pdf \(nyc.ny.us\)](https://www.nyc.ny.us/finance/ibofiles/how-would-the-new-limits-to-class-sizes-affect-new-york-city-schools-july-2023.pdf)

¹⁹ New York City Public Schools. “NYC Department of Education Class Size Reduction Plan.” September 2023. [NYCPS Class Size Reduction Plan final for sign off 092923 Final.pdf - Google Drive](https://www.nycps.org/DOE/Class-Size-Reduction-Plan-final-for-sign-off-092923-Final.pdf)

²⁰ New York City Public Schools. “November 15, 2023 Annual Report on Implementation of New York State’s Class Size Caps” November 2023. [Summary Report.pdf - Google Drive](https://www.nycps.org/DOE/November-15-2023-Annual-Report-on-Implementation-of-New-York-State-s-Class-Size-Caps)

3rd	25.7	25.4	25.1	25.1	24.9	19.1	22.1	22.8	23.5	
4th	26.1	26.1	25.6	25.6	25.5	19.5	22.3	23.5	24.0	
5th	26.3	26.1	26.1	25.7	25.6	19.9	22.7	23.9	24.3	
6th	26.7	26.8	26.6	26.9	26.6	19.9	23.9	24.6	NA	
7th	27.1	27	27.2	27.2	27.3	20.6	25.1	25.5	NA	
8th	27.4	27.4	27.4	27.5	27.5	21	25.5	26	NA	
High School	NA	NA	NA	26.2	26.1	25.8	25	23.7	26.1	

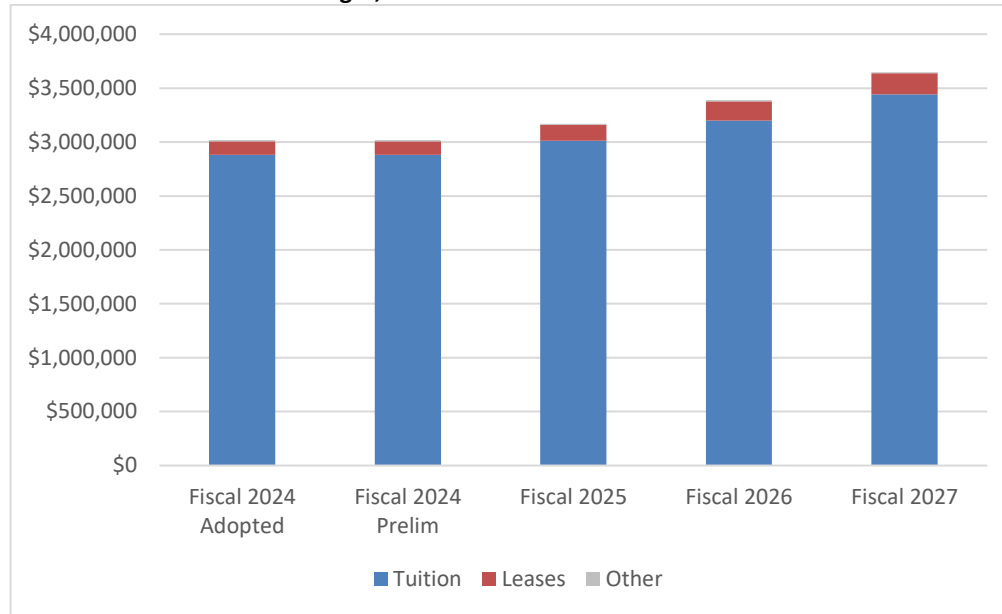
Source: Fiscal 2024 Preliminary Mayor’s Management Report

- Charter Schools.** State law enacted in 2014 requires that any new or expanding charter school in the City must either be provided with classroom space within an existing DOE school building, or get reimbursed for their rental costs in private spaces. The law requires the City to provide rental assistance for a charter school calculated as the lesser of 30 percent of the state’s per-pupil charter school payment for New York City multiplied by the number of students enrolled, or the school’s total rental costs. The law includes for a State reimbursement of approximately 60 percent of these costs. It appears that DOE is calculating its rental assistance from the lease costs rather than the per pupil amount. According to DOE’s Fiscal 2023 Charter Lease Report, lease payments since Fiscal 2014 totaled \$692.6 million. Net of the State’s 60 percent reimbursement the City’s actual cost was approximately \$277.1 million. In the 2022-2023 school year (Fiscal Year 2023), the City paid \$209.5 million in charter school lease payments, which, after State reimbursement cost the City approximately \$83.8 million. In addition, through an agreement with the Success Academy charter schools, DOE pays directly to lease six buildings for which there is no State reimbursement. For Fiscal 2023, the total cost of the lease for the six schools was \$9.1 million, which brought DOE’s total charter lease cost to \$92.9 million.

During the 2022-2023 school year, 293 charter schools received rental assistance, 83 of which are housed in buildings owned by a Charter Management Organization. The annual cost of leases for charters in these buildings was \$94.5 million for Fiscal 2023. The cost of these lease payments are not regulated, or stipulated in State law and in some reports by advocates, it is claimed that these rents were over-assessed, in some instances increasing by nearly 400 percent in a year. The

Governor’s re-authorization of 14 expired charters in last year’s State budget would likely further increase the DOE’s charter rental assistance costs in the out years as the schools are reactivated.

Chart 13: Charter Schools Budget, Fiscal 2024-Fiscal 2027



Source: The Mayor’s Office of Management and Budget

- Summer Rising.** The Department utilized federal funds that would eventually expire to fund Summer Rising. This program provided 110,000 seats in the summer program for students in grades K-8 citywide. While the November Plan included a reduction in funding for the program within the Department of Youth and Community Development (DYCD), the Administration, for the first-time, allocated \$80.0 million in City funds in the Department of Education’s budget to support the academic portion of Summer Rising. The Administration has not clarified how the after-school activities portion of the summer program would continue if the approximately \$20.0 million in funding in DYCD’s budget is not reinstated.
- Community Schools.** The total budget for community schools is \$158.8 million for the 2023-2024 school year, spread across 421 community schools. The Office of Community Schools’ current Fiscal 2024 budget is \$78.6 million, which declines to \$56.7 million in Fiscal 2025 and \$44.7 million in the outyears. While the Preliminary Plan included the restoration of a \$10.0 million PEG to community schools in Fiscal 2024 it did not include any additional funding to restore the \$8.0 million PEG in Fiscal 2025 or the outyears. Restoring the outyear PEGs and replacing the expiring federal funding are necessary to maintain the current level of programming for community schools.
- Restorative Justice and Project Pivot.** The DOE has allocated \$14.4 million in Fiscal 2024 for a new program, Project Pivot. This program connects schools with community based organizations to provide a variety of services aimed at preventing conflict, including mentorship and violence interruption. The goals of Project Pivot are similar in nature to those of the existing Restorative Justice programs which are instituted in 920 schools citywide. The DOE’s Fiscal 2024 budget includes \$12.0 million of federal stimulus funds for the Restorative Justice program. This is \$6.0 million less than the Fiscal 2023 budget for the program. DOE indicated at a hearing on safety in

schools in October 2023 that schools with Restorative Justice programming have seen a greater decrease in high-level infractions and suspensions than schools without the programming. It is concerning that the DOE has not determined an alternative funding source for Restorative Justice programs in Fiscal 2025 and the outyears, in light of the fact that federal stimulus funding expires by the end of the calendar year. How the DOE plans to integrate Project Pivot into schools and how it will function in relation to the existing Restorative Justice programming is unclear and of concern to the Council.

Appendices

A. Budget Actions in the November and Preliminary Plans

<i>Dollars in Thousands</i>	FY24			FY25		
	City	Non-City	Total	City	Non-City	Total
DOE Budget as of the Adopted FY24 Budget	\$14,136,678	\$17,362,321	\$31,498,999	\$15,178,562	\$15,448,976	\$30,627,538
Changes Introduced in the November Plan						
New Needs						
Carter Cases	\$490,000	\$0	\$490,000	\$0	\$0	\$0
Pupil Transportation	116,000	0	116,000	0	0	\$0
Subtotal, New Needs	\$606,000	\$0	\$606,000	\$0	\$0	\$0
Programs to Eliminate the Gap (PEGs)						
Vacancy Reduction - School Safety Division	(\$3,276)	\$0	(\$3,276)	(\$13,783)	\$0	(\$13,783)
Community School Allocation Reduction	(10,000)	0	(10,000)	(8,000)	0	(8,000)
Computer Science for All Reduction	(3,500)	0	(3,500)	0	0	0
DOHMH Program Efficiencies	(855)	0	(855)	(1,048)	0	(1,048)
Early Childhood Efficiencies	0	0	0	(120,000)	0	(120,000)
Early Childhood PS Accruals	(25,000)	0	(25,000)	0	0	0
Eliminate Unused Training Program	(2,700)	0	(2,700)	(2,700)	0	(2,700)
Fringe Reduction	0	0	0	(190,200)	0	(190,200)
Hiring Freeze	(77,678)	0	(77,678)	(25,000)	0	(25,000)
Lower than Expected Spending in D75	(3,000)	0	(3,000)	(3,000)	0	(3,000)
MTA Prepayment	(45,000)	0	(45,000)	0	0	0
OTPS Spending Freeze	(35,000)	0	(35,000)	0	0	0
Per Diem/Per Session Reductions	(85,917)	0	(85,917)	(96,338)	0	(96,338)
PS Accruals	(102,700)	0	(102,700)	0	0	0
Removal of Copiers with Expiring Contracts	(3,000)	0	(3,000)	(3,500)	0	(3,500)
School Food Savings	(60,000)	0	(60,000)	(60,000)	0	(60,000)
Superintendent OTPS Budgets	(420)	0	(420)	(480)	0	(480)
Superintendent PS Budgets	(8,400)	0	(8,400)	(8,800)	0	(8,800)
Vacancy Reduction	(80,366)	0	(80,366)	(69,312)	0	(69,312)
Subtotal, PEGs	(\$546,812)	\$0	(\$546,812)	(\$602,162)	\$0	(\$602,161)
Other Adjustments						
AEP - SCDO	(\$204,790)	\$150	(\$204,640)	\$0	\$0	\$0
ARP-SLFRF Adjustment	15	204,790	204,805	96,210	(96,210)	0
Collective Bargaining	620,462	594,680	620,462	595,439	594,680	595,439
Demand Response	0	2,777	2,777	25	0	25
DOE Our Lady of Grace Lease	0	129	129	0	0	0
DOE SYEP	0	1,076	1,076	0	0	0
DOE Workforce Program	0	7,075	7,075	0	0	0
DOHMH DOE Adjustment	855	(1,709)	(854)	0	0	0
DOHMH Program Adjustment	0	0	0	0	(2,096)	(2,096)
Energy Personnel	0	2,268	2,268	1,048	0	1,048
Energy Training	0	241	241	0	0	0
ExCEL Program	0	25,457	25,457	0	0	0
Federal Food Revenue Re-Estimate	17	60,000	60,017	0	60,000	60,000
IC W/DOE	100	2,500	2,600	21,261	0	21,261
NYC Service: GoPass	0	0	0	0	0	0
OTPS Adjustment	0	2,000	2,000	0	0	0
Project Pre-Scooping	0	570	570	0	0	0
RCM Projects	0	5,587	5,587	0	0	0
Revenue Adjustment	0	49,936	49,936	0	0	0
SARA Grant	0	75	75	0	0	0
Sunset Park High School Permit	0	1	1	0	0	0
Vacancy Reduction - School Safety Division	(3,276)	0	(3,276)	(13,783)	0	(13,783)
Workforce Enhancement	(485)	0	(485)	(1,091)	0	(1,091)
YMI Funding Adjustment	(200)	0	(200)	(200)	0	(200)
Zero Waste Schools Award	0	20	20	0	0	0
Subtotal, Other Adjustments	\$412,697	\$362,948	\$775,645	\$1,079,676	(\$38,298)	\$1,041,378
TOTAL, All Changes in November Plan	\$471,886	\$362,948	\$834,834	\$477,514	(\$38,298)	\$439,217
DOE Budget as of the November Plan	\$14,608,564	\$17,725,269	\$32,333,831	\$15,656,075	\$15,410,678	\$31,066,754

Continuation from previous page

Dollars in Thousands	FY24			FY25		
	City	Non-City	Total	City	Non-City	Total
Changes Introduced in the Preliminary Plan						
New Needs						
Pupil Transportation	\$0	\$0	\$0	265,000	0	\$265,000
Charter Schools	0	0	\$0	33,000	0	33,000
LV Order	25,231	0	25,231	32,377	0	32,377
Nurses	87,000	0	87,000	0	0	0
School Cleaning	22,000	0	22,000	0	0	0
Summer Rising	0	0	0	80,000	0	80,000
Subtotal, New Needs	\$134,231	\$0	\$134,231	\$410,377	\$0	\$410,377
Programs to Eliminate the Gap (PEGs)						
Early Childhood Efficiencies	\$0	\$0	\$0	(\$50,000)	\$0	(\$50,000)
OTPS Efficiencies	0	0	0	(51,700)	0	(51,700)
Restoration of Community School Allocation	10,000	0	10,000	0	0	0
Subtotal, PEGs	\$10,000	\$0	\$10,000	(\$101,700)	\$0	(\$101,700)
Other Adjustments						
Asylum Seeker Transfer for Floyd Bennet Field Bus Service	\$625	\$0	\$625	\$0	\$0	\$0
City Council Member Items Reallocation	(73)	0	(73)	0	0	0
Collective Bargaining	620,462	594,680	620,462	595,439	594,680	595,439
IC W/DOE - Ant Program	0	23,442	23,442	0	0	0
Subtotal, Other Adjustments	\$68,747	\$23,442	\$92,189	\$99,072	\$0	\$99,072
TOTAL, All Changes in the Preliminary Plan	\$212,978	\$23,442	\$236,419	\$407,750	\$0	\$407,750
DOE Budget as of the Preliminary Plan	\$14,821,542	\$17,748,711	\$32,570,251	\$16,063,825	\$15,410,678	\$31,474,504

Source: New York City Office of Management and Budget

B. Contract Budget

DOE FY25 Preliminary vs FY24 Adopted Contract Budget				
<i>Dollars in Thousands</i>				
Category	FY24 Adopted	Number of Contracts	FY25 Preliminary	Number of Contracts
Bank Charges - Public Assistance Accounts	\$154	1	\$154	1
Bus Transportation and Reimbursable Programs	40	1	40	1
Charter Schools	3,018,280	235	3,171,563	235
Cleaning Services	84	2	84	2
Contractual Services - General	22,174	10	23,703	10
Data Processing Equipment Maintenance	23,103	77	23,102	77
Day Care of Children	345,115	669	357,975	669
Education and Recreation Expenditures for Youth Programs	4,725	121	4,725	121
Head Start	81,004	89	81,004	89
Maintenance and Operation of Infrastructure	942,276	418	826,114	418
Maintenance and Repairs - Motor Vehicle Equip	750	7	750	7
Office Equipment Maintenance	1,735	58	1,535	58
Payments to Delegate Agencies	59	1	59	1
Pmt to Contract & Corporate Schools for Handicapped Kids	2,155,060	1,781	2,016,482	1,781
Printing Services	14,480	54	14,248	54
Prof. Services - Accounting and Auditing Services	1,912	2	2,382	3
Prof. Services - Computer Services	43,502	83	45,594	83
Prof. Services - Curriculum and Professional Develop.	101,133	606	95,290	606
Prof. Services - Direct Educational Services to Students	995,247	1,149	961,526	1,149
Prof. Services - Engineering and Architectural Services	3,702	6	3,702	6
Prof. Services - Legal Services	10,832	52	27,712	56
Prof. Services - Other	217,412	435	102,604	435
Security Services	252	3	252	3
Telecommunications Maintenance	14,626	48	14,626	48
Temporary Services	29,235	77	29,458	77
Training Program for City Employees	4,284	2	4,284	2
Transportation Of Pupils	1,754,614	344	2,018,391	344
Transportation Services	4,882	24	4,882	24
TOTAL	\$9,790,671	6,355	\$9,832,240	6,360

Source: New York City Office of Management and Budget

C. Program Areas

U/A 401 & 402 - General Education Instruction						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$325,817	\$356,975	\$209,622	\$214,040	\$303,358	\$93,736
Additional Gross Pay - Labor Reserve	234,816	28,048	0	34	0	0
Amounts to be Scheduled	27	8	0	(80,956)	(90,776)	(90,776)
Fringe Benefits	3,281	2,908	3,193	3,193	3,193	0
Fringe Benefits - FICA	24,295	23,182	25,055	25,055	25,055	0
Fringe Benefits - Health Insurance	55,511	55,450	41,913	41,913	41,913	0
Fringe Benefits - SWB	7,259	6,885	11,411	11,411	11,411	0
Full-Time Salaried - Civilian	149,629	160,104	154,976	146,514	158,671	3,694
Full-Time Salaried - Pedagogical	6,063,825	5,953,659	6,501,235	6,746,924	6,655,405	154,171
Other Salaried	131	117	897	897	899	2
Overtime - Civilian	6,239	7,374	5,623	5,623	5,623	0
P.S. Other	61	106	\$0	0	0	0
Unsalaries	344,551	356,508	\$315,978	327,419	342,743	26,765
Subtotal	\$7,215,440	\$6,951,324	\$7,269,903	\$7,442,068	\$7,457,496	\$187,593
Other Than Personal Services						
Contractual Services	\$78,313	\$76,485	\$45,260	\$44,775	\$46,789	\$1,529
Contractual Services - DOE Private Schools	0	\$0	9	9	9	0
Contractual Services - DOE Transportation	2,543	3,522	1,356	1,356	1,356	0
Contractual Services - Professional Services	205,057	234,880	168,665	168,536	113,289	(55,376)
Contractual Services - Social Services	1,521	\$1,089	2,186	2,186	2,186	0
Fixed & Misc. Charges	775	879	671	671	671	0
Other Services & Charges	261,039	259,194	199,972	200,907	182,840	(17,132)
Property & Equipment	196,598	120,055	163,693	163,991	173,840	10,146
Supplies & Materials	196,935	173,794	181,480	164,544	160,721	(20,759)
Subtotal	\$942,781	\$869,897	\$763,292	\$746,974	\$681,700	(\$81,591)
TOTAL	\$8,158,220	\$7,821,222	\$8,033,195	\$8,189,042	\$8,139,196	\$106,001
Funding						
City Funds			\$3,468,522	\$3,411,161	\$4,177,061	\$708,539
Federal - Other			182,857	387,647	114,547	(68,310)
State			4,381,816	4,390,234	3,847,588	(534,228)
TOTAL	\$8,158,220	\$7,821,222	\$8,033,195	\$8,189,042	\$8,139,196	\$106,001
Budgeted Headcount						
Full-Time Positions - Civilian	2,742	2,800	2,783	2,756	2,842	59
Full-Time Positions - Pedagogical	60,437	59,098	60,987	60,987	60,098	(889)
TOTAL	63,179	61,898	63,770	63,743	62,940	(830)

*The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget.

U/A 403 & 404 - Special Education Instruction						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$21,571	\$28,146	\$35,064	\$35,064	\$35,064	\$0
Additional Gross Pay - Labor Reserve	51,161	810	0	0	0	0
Fringe Benefits	176	195	0	0	0	0
Fringe Benefits - FICA	1,425	1,622	850	850	850	0
Fringe Benefits - Health Insurance	3,348	3,997	2,142	2,142	2,142	0
Fringe Benefits - SWB	445	501	273	273	273	0
Full-Time Salaried - Civilian	117	116	496	293	503	7
Full-Time Salaried - Pedagogical	2,027,912	2,076,171	2,361,351	2,440,884	2,540,666	179,315
Overtime - Civilian	684	700	0	0	0	0
Unsalaries	51,567	50,303	29,857	29,860	29,874	17
Subtotal	\$2,158,406	\$2,162,561	\$2,430,033	\$2,509,366	\$2,609,372	\$179,338
Other Than Personal Services						
Contractual Services	\$66	\$61	\$218	\$218	\$218	\$0
Contractual Services - DOE Transportation	0	0	20	20	20	0
Contractual Services - Professional Services	1,694	1,670	1,588	1,588	1,588	0
Other Services & Charges	566	550	479	479	479	0
Property & Equipment	1,986	1,197	4,249	4,249	4,249	0
Supplies & Materials	3,739	2,866	3,270	3,270	3,270	0
Subtotal	\$8,051	\$6,346	\$9,825	\$9,825	\$9,825	\$0
TOTAL	\$2,166,457	\$2,168,907	\$2,439,858	\$2,519,191	\$2,619,197	\$179,338
Funding						
City Funds			\$819,914	\$899,246	\$999,252	\$179,338
Federal - Other			17,000	17,000	17,000	\$0
State			1,602,945	1,602,945	1,602,945	\$0
TOTAL	\$2,166,457	\$2,168,907	\$2,439,858	\$2,519,191	\$2,619,197	\$179,338
Budgeted Headcount						
Full-Time Positions - Civilian	1	1	9	9	9	0
Full-Time Positions - Pedagogical	27,797	28,092	31,679	31,679	31,679	0
TOTAL	27,798	28,093	31,688	31,688	31,688	0

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 406 - Charter Schools						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Other Than Personal Services						
Contractual Services	\$2,733,448	\$2,896,498	\$3,000,114	\$3,000,114	\$3,153,397	\$153,283
Other Services & Charges	6,222	6,105	5,631	5,631	5,631	0
Property & Equipment	6,740	6,732	9,288	8,990	8,692	(596)
Supplies & Materials	2,542	2,574	2,164	2,091	2,019	(145)
TOTAL	\$2,748,952	\$2,911,909	\$3,017,197	\$3,016,826	\$3,169,739	\$152,541
Funding						
City Funds			\$1,357,243	\$1,356,872	\$1,561,056	\$203,813
Federal - Other			6,500	6,500	6,500	0
State			1,653,454	1,653,454	1,602,183	(\$51,271)
TOTAL	\$2,748,952	\$2,911,909	\$3,017,197	\$3,016,826	\$3,169,739	\$152,541

*The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget

U/A 407 & 408 - Universal Pre-K						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$6,000	\$6,120	\$1,801	\$1,801	\$1,399	(\$402)
Additional Gross Pay - Labor Reserve	14,069	542	0	0	0	0
Fringe Benefits	5,615	5,502	256	256	256	0
Fringe Benefits - FICA	42,387	41,931	39,244	39,244	37,526	(1,718)
Fringe Benefits - Health Insurance	125,354	131,209	132,428	132,428	125,474	(6,954)
Fringe Benefits - SWB	15,477	15,289	10,170	10,170	9,706	(464)
Full-Time Salaried - Civilian	20,748	18,091	72,134	72,140	64,209	(7,925)
Full-Time Salaried - Pedagogical	488,122	506,634	511,772	538,477	513,989	2,217
Other Salaried	0	0	2	2	2	0
Overtime - Civilian	184	196	0	0	0	0
Unsalaries	29,491	29,445	1,762	1,762	1,829	67
Subtotal	\$747,447	\$754,958	\$769,568	\$796,280	\$754,389	(\$15,178)
Other Than Personal Services						
Contractual Services	\$5,523	\$5,824	\$5,649	\$5,649	\$5,629	(\$20)
Contractual Services - DOE Private Schools	780,156	884,554	798,870	783,870	726,777	(72,093)
Contractual Services - DOE Transportation	0	11	36	36	36	0
Contractual Services - Professional Services	9,064	6,226	18,618	18,618	18,372	(246)
Other Services & Charges	6,419	8,100	35,260	35,929	(83,674)	(118,934)
Property & Equipment	1,775	1,090	6,267	6,267	6,236	(31)
Supplies & Materials	17,710	23,427	19,941	19,273	13,349	(6,592)
Subtotal	\$820,648	\$929,232	\$884,642	\$869,642	\$686,725	(\$197,917)
TOTAL	\$1,568,095	\$1,684,191	\$1,654,209	\$1,665,921	\$1,441,114	(\$213,095)
Funding						
City Funds			\$574,504	\$586,216	\$864,802	\$290,298
Federal - Other			503,393	503,393	0	(503,393)
State			576,312	576,312	576,312	0
TOTAL	\$1,568,095	\$1,684,191	\$1,654,209	\$1,665,921	\$1,441,114	(\$213,095)
Budgeted Headcount						
Full-Time Positions - Civilian	250	205	631	630	631	0
Full-Time Positions - Pedagogical	6,205	6,400	7,670	7,670	7,670	0
TOTAL	6,455	6,605	8,301	8,300	8,301	0

*The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget

U/A 409 & 410 - Early Childhood Programs						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$1,098	\$850	\$5,847	\$5,847	\$5,847	\$0
Additional Gross Pay - Labor Reserve	2,183	108	0	0	0	0
Fringe Benefits	4	4	0	0	0	0
Fringe Benefits - FICA	23	23	0	0	0	0
Fringe Benefits - Health Insurance	76	80	0	0	0	0
Fringe Benefits - SWB	6	6	0	0	0	0
Full-Time Salaried - Civilian	13,198	10,478	11,839	11,524	12,179	340
Full-Time Salaried - Pedagogical	54,378	11,946	35,350	10,925	36,293	942
Overtime - Civilian	24	14	0	0	0	0
Unsalariated	0	0	246	246	246	0
Subtotal	\$70,989	\$23,509	\$53,282	\$28,542	\$54,565	\$1,283
Other Than Personal Services						
Contractual Services	\$348	\$1,314	\$3,346	\$2,492	\$3,346	\$0
Contractual Services - Professional Services	4,026	1,785	1,611	1,611	1,611	0
Contractual Services - Social Services	500,722	523,930	427,120	442,120	439,980	12,860
Fixed & Misc. Charges	0	0	4,897	4,897	4,897	0
Other Services & Charges	831	2,055	155	1,008	(53,845)	(54,000)
Property & Equipment	25	1	54	54	54	0
Supplies & Materials	618	2,517	7,522	7,522	7,522	0
Subtotal	\$506,569	\$531,603	\$444,705	\$459,705	\$403,565	(\$41,141)
TOTAL	\$577,558	\$555,113	\$497,987	\$488,247	\$458,129	(\$39,858)
Funding						
City Funds			\$288,893	\$279,153	\$249,035	(\$39,858)
Federal - C.D.			2,963	2,963	2,963	0
Federal - Other			195,727	195,727	195,727	0
State			10,404	10,404	10,404	0
TOTAL	\$577,558	\$555,113	\$497,987	\$488,247	\$458,129	(\$39,858)
Budgeted Headcount						
Full-Time Positions - Civilian	131	102	142	142	142	0
Full-Time Positions - Pedagogical	482	111	354	354	354	0
TOTAL	613	213	496	496	496	0

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 415 & 416 - School Support Organization

Dollars in Thousands

	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$14,430	\$15,034	\$10,792	\$10,792	\$10,792	\$0
Additional Gross Pay - Labor Reserve	12,428	1,832	0	0	0	0
Fringe Benefits	47	52	0	0	0	0
Full-Time Salaried - Civilian	101,293	99,318	92,727	67,743	76,994	(15,733)
Full-Time Salaried - Pedagogical	182,035	186,477	157,210	157,262	161,577	4,367
Other Salaried	0	13	8	8	8	0
Overtime - Civilian	793	1,057	1,017	1,017	1,017	0
Unsalaries	937	990	3,427	3,444	3,446	19
Subtotal	\$311,964	\$304,773	\$265,180	\$240,266	\$253,833	(\$11,347)
Other Than Personal Services						
Contractual Services	\$2,408	\$1,051	\$4,029	\$4,029	\$4,029	\$0
Contractual Services - DOE Transportation	12	4	0	0	0	0
Contractual Services - Professional Services	6,552	14,947	11,633	11,633	9,633	(2,000)
Fixed & Misc. Charges - Judgements & Claims	25	46	0	0	0	0
Other Services & Charges	1,416	2,385	1,533	1,533	1,533	0
Property & Equipment	2,037	2,325	993	573	513	(480)
Supplies & Materials	2,542	3,203	2,621	2,624	2,624	3
Subtotal	\$14,991	\$23,960	\$20,809	\$20,392	\$18,332	(\$2,477)
TOTAL	\$326,955	\$328,733	\$285,989	\$260,658	\$272,165	(\$13,824)
Funding						
City Funds			\$167,976	\$142,645	\$154,152	(\$13,824)
State			118,013	118,013	118,013	0
TOTAL	\$326,955	\$328,733	\$285,989	\$260,658	\$272,165	(\$13,824)
Budgeted Headcount						
Full-Time Positions - Civilian	1,242	1,204	1,181	948	1024	(157)
Full-Time Positions - Pedagogical	1,309	1,392	1,335	1,335	1,335	0
TOTAL	2,551	2,596	2,516	2,283	2,359	(157)

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 421 & 422 - Citywide Special Education						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$55,455	\$66,360	\$57,761	\$57,762	\$57,762	\$1
Additional Gross Pay - Labor Reserve	38,715	1,395	0	0	0	0
Amounts to be Scheduled	0	3	0	0	0	0
Fringe Benefits	309	319	287	287	287	0
Fringe Benefits - FICA	0	0	18	18	18	0
Fringe Benefits - Health Insurance	0	0	36	36	36	0
Fringe Benefits - SWB	0	0	9	9	9	0
Full-Time Salaried - Civilian	87,089	88,765	76,279	80,217	82,990	6,711
Full-Time Salaried - Pedagogical	1,052,674	1,077,116	1,172,246	1,227,938	1,265,691	93,444
Overtime - Civilian	1,878	2,347	1,300	1,300	1,300	0
Unsalariated	75,088	75,596	50,212	50,265	50,637	425
Subtotal	\$1,311,209	\$1,311,902	\$1,358,150	\$1,417,832	\$1,458,731	\$100,581
Other Than Personal Services						
Contractual Services	\$968	\$2,157	\$1,307	\$1,307	\$1,307	\$0
Contractual Services - DOE Transportation	4	0	0	0	0	0
Contractual Services - Professional Services	1,451	1,997	2,867	2,867	2,867	0
Contractual Services - Social Services	0	10	0	0	0	0
Other Services & Charges	3,144	4,695	3,462	3,462	3,462	0
Property & Equipment	10,911	9,797	7,901	7,901	7,901	0
Supplies & Materials	7,283	14,536	8,006	9,183	8,006	0
Subtotal	\$23,760	\$33,192	\$23,543	\$24,720	\$23,543	\$0
TOTAL	\$1,334,969	\$1,345,094	\$1,381,693	\$1,442,553	\$1,482,274	\$100,581
Funding						
City Funds			\$1,115,761	\$1,176,621	\$1,122,678	\$6,917
Federal - Other			25,000	25,000	25,000	0
Other Categorical			4,000	0	0	(4,000)
State			236,932	240,932	334,596	97,665
TOTAL	\$1,334,969	\$1,345,094	\$1,381,693	\$1,442,553	\$1,482,274	\$100,581
Budgeted Headcount						
Full-Time Positions - Civilian	1,107	1,147	718	718	718	0
Full-Time Positions - Pedagogical	15,005	15,476	15,769	15,769	15,769	0
TOTAL	16,112	16,623	16,487	16,487	16,487	0

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 423 & 424 - Special Education Instructional Support						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$30,161	\$30,107	\$26,720	\$26,720	\$26,720	\$0
Additional Gross Pay - Labor Reserve	10,021	2,456	0	0	0	0
Fringe Benefits	714	734	725	725	725	0
Full-Time Salaried - Civilian	174,572	178,534	200,260	210,116	216,867	16,607
Full-Time Salaried - Pedagogical	129,052	130,195	151,675	158,572	163,197	11,522
Overtime - Civilian	7,205	7,655	2,583	2,583	2,583	0
Unsalariated	36,766	39,332	35,321	35,372	36,267	946
Subtotal	\$388,490	\$389,014	\$417,284	\$434,088	\$446,359	\$29,075
Other Than Personal Services						
Contractual Services	\$1,734	\$5,672	\$4,464	\$4,464	\$4,464	\$0
Contractual Services - DOE Transportation	0	0	22	22	22	0
Contractual Services - Professional Services	209,580	250,451	281,972	387,436	301,836	19,864
Other Services & Charges	14,490	15,142	13,783	19,378	12,429	(1,354)
Property & Equipment	1,658	1,687	11,786	6,335	11,790	4
Supplies & Materials	1,884	5,753	4,305	4,175	4,306	1
Subtotal	\$229,347	\$278,705	\$316,332	\$421,810	\$334,847	\$18,515
TOTAL	\$617,836	\$667,719	\$733,616	\$855,898	\$781,207	\$47,590
Funding						
City Funds			\$390,175	\$512,457	\$410,140	\$19,965
Federal - Other			80,000	80,000	80,000	0
Other Categorical			682	682	682	0
State			262,759	262,759	290,384	27,625
TOTAL	\$617,836	\$667,719	\$733,616	\$855,898	\$781,207	\$47,590
Budgeted Headcount						
Full-Time Positions - Civilian	2,264	2,335	2,710	2,713	2,713	3
Full-Time Positions - Pedagogical	1,223	1,235	1,071	1,073	1,073	2
TOTAL	3,487	3,570	3,781	3,786	3,786	5

*The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget

U/A 435 & 436 - School Facilities						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$1,748	\$3,839	\$1,118	\$1,118	\$1,118	\$0
Additional Gross Pay - Labor Reserve	109	325	0	0	0	0
Full-Time Salaried - Civilian	54,638	50,932	63,057	53,369	65,575	2,517
Full-Time Salaried - Pedagogical	0	55	0	8	12	12
Overtime - Civilian	6,504	8,997	1,516	1,516	1,516	0
Unsalariated	109,913	109,532	110,333	126,107	127,615	17,282
Subtotal	\$172,912	\$173,680	\$176,024	\$182,118	\$195,836	\$19,811
Other Than Personal Services						
Contractual Services	\$1,047,150	\$1,057,877	\$928,290	\$1,027,232	\$817,512	(\$110,778)
Contractual Services - Professional Services	18,164	19,682	6,956	11,653	6,956	0
Fixed & Misc. Charges	87,131	109,080	0	0	0	0
Other Services & Charges	8,031	7,304	7,652	7,878	7,922	270
Property & Equipment	4,640	5,330	4,196	4,196	4,196	0
Supplies & Materials	128,945	115,451	45,583	45,583	43,195	(2,388)
Subtotal	\$1,294,061	\$1,314,725	\$992,677	\$1,096,542	\$879,782	(\$112,895)
TOTAL	\$1,466,973	\$1,488,405	\$1,168,701	\$1,278,660	\$1,075,617	(\$93,084)
Funding						
City Funds			\$256,848	\$283,028	\$839,939	\$583,092
Federal - Other			676,202	676,202	0	(676,202)
Intra-City Sales			723	34,565	749	26
Other Categorical			68,490	118,426	68,490	0
State			166,439	166,439	166,439	0
TOTAL	\$1,466,973	\$1,488,405	\$1,168,701	\$1,278,660	\$1,075,617	(\$93,084)
Budgeted Headcount						
Full-Time Positions - Civilian	538	528	617	587	610	(7)
Full-Time Positions - Pedagogical	0	1	0	0	0	0
TOTAL	538	529	617	587	610	(7)

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 437 & 438 - Student Transportation						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$0	\$0	\$10,406	\$10,755	\$10,724	\$318
Full-Time Salaried - Pedagogical	0	0	167	167	167	0
Subtotal	\$0	\$0	\$10,573	\$10,923	\$10,891	\$318
Other Than Personal Services						
Contractual Services	\$679	\$538	\$3,565	\$3,565	\$3,565	\$0
Contractual Services - DOE Transportation	1,447,510	1,544,546	1,571,791	1,687,791	1,837,291	265,500
Contractual Services - Professional Services	4,777	10,417	655	655	655	0
Fixed & Misc. Charges	181,859	81,932	12,976	12,976	12,976	0
Fixed & Misc. Charges - MTA	102,509	57,039	60,585	15,585	60,585	0
Other Services & Charges	14,953	8,138	7,136	9,646	7,136	0
Property & Equipment	151	207	4,521	2,636	4,521	0
Supplies & Materials	495	617	3,039	3,039	3,039	0
Subtotal	\$1,752,932	\$1,703,435	\$1,664,268	\$1,735,893	\$1,929,768	\$265,500
TOTAL	\$1,752,932	\$1,703,435	\$1,674,842	\$1,746,816	\$1,940,660	\$265,818
Funding						
City Funds			\$609,854	\$681,828	\$875,672	\$265,818
Other Categorical			300	300	300	0
State			1,064,687	1,064,687	1,064,687	0
TOTAL	\$1,752,932	\$1,703,435	\$1,674,842	\$1,746,816	\$1,940,660	\$265,818
Budgeted Headcount						
Full-Time Positions - Civilian	0	0	134	134	134	0
Full-Time Positions - Pedagogical	0	0	1	1	1	0
TOTAL	0	0	135	135	135	0

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 439 & 440 - School Food Services						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$15,779	\$11,219	\$2,361	\$2,361	\$2,361	\$0
Additional Gross Pay - Labor Reserve	12	16,616	0	0	0	0
Fringe Benefits	481	539	585	585	585	0
Full-Time Salaried - Civilian	69,133	70,805	71,382	74,104	75,037	3,656
Other Salaried	245	195	270	270	270	0
Overtime - Civilian	3,022	2,968	3,740	3,740	3,740	0
Unsalariated	131,750	145,665	172,665	205,541	176,804	4,139
Subtotal	\$220,424	\$248,008	\$251,003	\$286,602	\$258,798	\$7,795
Other Than Personal Services						
Contractual Services	\$18,594	\$25,567	\$11,543	\$11,543	\$11,543	\$0
Contractual Services - Professional Services	3	413	1,084	1,084	1,084	0
Fixed & Misc. Charges	0	0	1,091	1,091	1,091	0
Other Services & Charges	5,399	6,567	1,972	1,972	1,972	0
Property & Equipment	4,942	9,221	3,813	3,813	3,813	0
Supplies & Materials	204,223	229,228	275,784	275,784	275,784	0
Subtotal	\$233,162	\$270,996	\$295,286	\$295,286	\$295,286	\$0
TOTAL	\$453,585	\$519,004	\$546,289	\$581,888	\$554,084	\$7,795
Funding						
City Funds			\$16,056	\$73	\$100	(\$15,956)
Federal - Other			505,295	565,295	527,295	22,000
State			24,938	16,520	26,689	1,751
TOTAL	\$453,585	\$519,004	\$546,289	\$581,888	\$554,084	\$7,795
Budgeted Headcount						
Full-Time Positions - Civilian	1,533	1,523	1,709	1,709	1,650	(59)
TOTAL	1,533	1,523	1,709	1,709	1,650	(59)

*The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget

U/A 442 - School Safety						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Other Than Personal Services						
Other Services & Charges	\$351,656	\$342,554	\$328,529	\$347,816	\$339,683	\$11,154
TOTAL	\$351,656	\$342,554	\$328,529	\$347,816	\$339,683	\$11,154
Funding						
City Funds			\$318,999	\$338,286	\$330,153	\$11,154
State			9,530	9,530	9,530	0
TOTAL			\$328,529	\$347,816	\$339,683	\$11,154

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 444 - Energy and Leases						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY24-FY25
Spending						
Other Than Personal Services						
Other Services & Charges	\$680,967	\$690,544	\$770,867	\$771,076	\$770,894	\$27
Supplies & Materials	70,897	72,655	70,233	70,233	70,233	0
TOTAL	\$751,864	\$763,199	\$841,100	\$841,309	\$841,127	\$27
Funding						
City Funds			\$769,154	\$769,235	\$769,181	\$27
Intra-City Sales			0	129	0	0
State			71,945	71,945	71,945	0
TOTAL	\$751,864	\$763,199	\$841,100	\$841,309	\$841,127	\$27

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 453 & 454 - Central Administration						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$10,894	\$10,117	\$4,251	\$4,251	\$4,251	\$0
Additional Gross Pay - Labor Reserve	3,907	3,147	0	0	0	0
Fringe Benefits	0	0	0	0	0	0
Full-Time Salaried - Civilian	211,539	207,910	154,054	95,416	116,930	(37,124)
Full-Time Salaried - Pedagogical	14,942	15,630	9,336	9,755	9,982	645
Other Salaried	337	168	300	302	303	3
Overtime - Civilian	1,990	2,329	1,127	1,127	1,127	0
P.S. Other	(314)	(257)	0	0	0	0
Unsalaries	358	126	115	115	115	0
Subtotal	\$243,652	\$239,171	\$169,183	\$110,966	\$132,708	(\$36,475)
Other Than Personal Services						
Contractual Services	\$25,491	\$25,137	\$22,629	\$22,947	\$22,947	\$318
Contractual Services - DOE Transportation	0	0	3	3	3	0
Contractual Services - Professional Services	59,194	63,229	56,428	53,993	57,652	1,224
Fixed & Misc. Charges	230	105	0	0	0	0
Fixed & Misc. Charges - Judgments & Claims	6,799	4,123	98	98	98	0
Other Services & Charges	20,762	22,060	20,140	24,171	20,207	67
Property & Equipment	4,380	2,599	1,800	1,800	1,800	0
Supplies & Materials	37,774	35,414	27,343	4,925	6,426	(20,917)
Subtotal	\$154,631	\$152,667	\$128,441	\$107,937	\$109,133	(\$19,309)
TOTAL	\$398,283	\$391,838	\$297,625	\$218,903	\$241,841	(\$55,784)
Funding						
City Funds			\$200,966	\$122,244	\$145,182	(\$55,784)
Federal - Other			34,445	34,445	34,445	0
Other Categorical			6,443	6,443	6,443	0
State			55,771	55,771	55,771	0
TOTAL	\$398,283	\$391,838	\$297,625	\$218,903	\$241,841	(\$55,784)
Budgeted Headcount						
Full-Time Positions - Civilian	2,186	2,125	1,769	1,469	1,583	(186)
Full-Time Positions - Pedagogical	85	89	47	47	47	0
TOTAL	2,271	2,214	1,816	1,516	1,630	(186)

*The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget

U/A 461 - Fringe Benefits						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Other Than Personal Services						
Additional Gross Pay	\$111	\$67	\$75	\$75	\$75	\$0
Fringe Benefits	53,058	54,881	70,521	70,521	70,521	0
Fringe Benefits - FICA	903,894	858,897	818,583	844,035	883,028	64,444
Fringe Benefits - Health Insurance	2,164,651	2,352,196	2,607,131	2,561,398	2,809,433	202,302
Fringe Benefits - SWB	534,480	463,383	526,879	516,957	521,044	(5,836)
TOTAL	\$3,656,194	\$3,729,425	\$4,023,189	\$3,992,985	\$4,284,100	\$260,911
Funding						
City Funds			\$3,190,165	\$3,159,961	\$2,988,617	(\$201,548)
Other Categorical			33,464	33,464	33,464	0
State			799,560	779,560	1,262,019	462,459
TOTAL	\$3,656,194	\$3,729,425	\$4,023,189	\$3,992,985	\$4,284,100	\$260,911

*The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget

U/A 470 - Special Education Pre-K Contracts						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Other Than Personal Services						
Contractual Services - DOE Private Schools	\$409,547	\$473,037	\$499,318	\$499,318	\$452,833	(\$46,486)
Contractual Services - DOE Transportation	134,719	142,211	138,848	138,848	138,848	0
Contractual Services - Professional Services	144,258	168,227	286,026	286,026	286,026	0
Fixed & Misc. Changes	5,000	5,000	5,000	5,000	5,000	0
TOTAL	\$693,524	\$788,474	\$929,192	\$929,192	\$882,706	(\$46,486)
Funding						
City Funds			\$75,652	\$75,652	\$75,652	\$0
Federal - Other			46,486	46,486	0	(46,486)
Other Categorical			318	318	318	0
State			806,736	806,736	806,736	0
TOTAL	\$693,524	\$788,474	\$929,192	\$929,192	\$882,706	(\$46,486)

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 472 - Charter/Contract/Foster Care						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Other Than Personal Services						
Contractual Services - DOE Private Schools	\$888,822	\$910,149	\$826,562	\$956,562	\$806,562	(\$20,000)
Contractual Services - DOE Transportation	4,611	5,776	2,539	2,539	2,539	0
Contractual Services - Professional Services	392,172	501,482	208,230	568,230	178,230	(30,000)
Fixed & Misc. Changes	23,834	12,879	22,597	22,597	22,597	0
TOTAL	\$1,309,439	\$1,430,286	\$1,059,927	\$1,549,927	\$1,009,927	(\$50,000)
Funding						
City Funds			\$400,163	\$890,163	\$350,163	(\$50,000)
State			659,764	659,764	659,764	0
TOTAL	\$1,309,439	\$1,430,286	\$1,059,927	\$1,549,927	\$1,009,927	(\$50,000)

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 474 - Non-Public Schools						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Other Than Personal Services						
Fixed & Misc. Changes	\$60,235	\$70,267	\$69,888	\$70,323	\$69,229	(\$658)
Property & Equipment	16,573	18,079	89,468	89,468	16,919	(72,549)
Supplies & Materials	2,574	1,825	3,344	3,344	3,344	0
TOTAL	\$79,383	\$90,171	\$162,700	\$163,135	\$89,492	(\$73,207)
Funding						
City Funds			\$66,842	\$66,842	\$66,183	(\$658)
Intra-City Sales			0	435	0	0
State			95,858	95,858	23,309	(72,549)
TOTAL	\$79,383	\$90,171	\$162,700	\$163,135	\$89,492	(\$73,207)

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

U/A 481 & 482 - Categorical Programs						
<i>Dollars in Thousands</i>						
	FY22	FY23	FY24	Preliminary Plan		*Difference
	Actual	Actual	Adopted	FY24	FY25	FY25-FY24
Spending						
Personal Services						
Additional Gross Pay	\$357,896	\$288,224	\$197,167	\$198,243	\$90,148	(\$107,019)
Additional Gross Pay - Labor Reserve	11,672	2,370	0	0	0	0
Fringe Benefits	8,717	8,736	10,068	10,068	10,012	(56)
Fringe Benefits - FICA	83,847	79,024	74,941	74,941	69,831	(5,110)
Fringe Benefits - Health Insurance	140,789	162,952	159,892	159,892	150,566	(9,326)
Fringe Benefits - SWB	16,607	18,226	23,013	23,013	21,842	(1,171)
Full-Time Salaried - Civilian	43,050	52,319	101,932	102,627	86,919	(15,014)
Full-Time Salaried - Pedagogical	476,303	520,667	660,459	680,620	568,872	(91,586)
Other Salaried	46	0	2	2	2	0
Overtime - Civilian	3,447	5,416	813	813	813	0
Unsalariated	211,274	161,391	106,669	107,200	106,823	153
Subtotal	\$1,353,647	\$1,299,324	\$1,334,956	\$1,357,419	\$1,105,827	(\$229,129)
Other Than Personal Services						
Contractual Services	\$94,496	\$89,413	\$45,999	\$48,635	\$40,109	(\$5,891)
Contractual Services - DOE Private Schools	31,363	30,758	30,301	30,301	30,301	0
Contractual Services - DOE Transportation	45,254	46,930	39,999	39,999	38,277	(1,722)
Contractual Services - Professional Services	631,600	639,429	327,408	355,452	259,012	(68,396)
Contractual Services - Social Services	2,466	3,758	1,538	1,538	1,538	0
Fixed & Misc. Charges	11,427	11,534	14,784	14,784	14,784	0
Other Services & Charges	227,230	246,407	168,009	186,015	154,048	(13,961)
Property & Equipment	71,688	42,273	21,778	21,788	19,629	(2,149)
Supplies & Materials	675,966	365,982	438,389	425,353	188,720	(249,669)
Subtotal	\$1,791,490	\$1,476,483	\$1,088,206	\$1,123,867	\$746,418	(\$341,788)
TOTAL	\$3,145,137	\$2,775,807	\$2,423,162	\$2,481,286	\$1,852,245	(\$570,917)
Funding						
City Funds			\$48,993	\$69,860	\$84,807	\$35,814
Federal - C.D.			\$387	\$387	\$390	\$3
Federal - Other			1,790,065	1,794,065	1,189,503	(600,562)
Intra-City Sales			12,536	46,941	10,365	(2,172)
Other Categorical			49,700	52,477	49,700	\$0
State			521,482	517,557	517,482	(4,000)
TOTAL	\$3,145,137	\$2,775,807	\$2,423,162	\$2,481,286	\$1,852,245	(570,917)
Budgeted Headcount						
Full-Time Positions - Civilian	723	810	772	772	772	0
Full-Time Positions - Pedagogical	4,461	4,766	7,162	7,162	7,162	0
TOTAL	5,184	5,576	7,934	7,934	7,934	0

**The difference of Fiscal 2025 Preliminary Budget compared to Fiscal 2024 Adopted Budget*

D. Fiscal 2024 Council City-Wide Education Initiatives at Adoption

<i>Dollars in Thousands</i>	
Council Initiatives	
City's First Readers	\$5,450
College and Career Readiness	1,740
Community Schools	3,750
Educational Programs for Students	7,143
Education Equity Action Plan	5,000
Jill Chaifetz Helpline	500
LGBTQ Inclusive Curriculum	2,800
Physical Education and Fitness	925
Social and Emotional Supports for Students	2,017
Support for Arts Instruction	4,000
Support for Educators	4,400
Subtotal	\$37,725
Young Women's Initiative - Work Based Learning Internship	\$715
TOTAL	\$38,440

Source: The City Council of the City of New York, Finance Division