



**NOTE ON THE FISCAL 2021 EXECUTIVE BUDGET FOR THE
COMMITTEE ON HEALTH AND THE COMMITTEE ON MENTAL HEALTH, DISABILITY
AND ADDICTION**

New York City Council

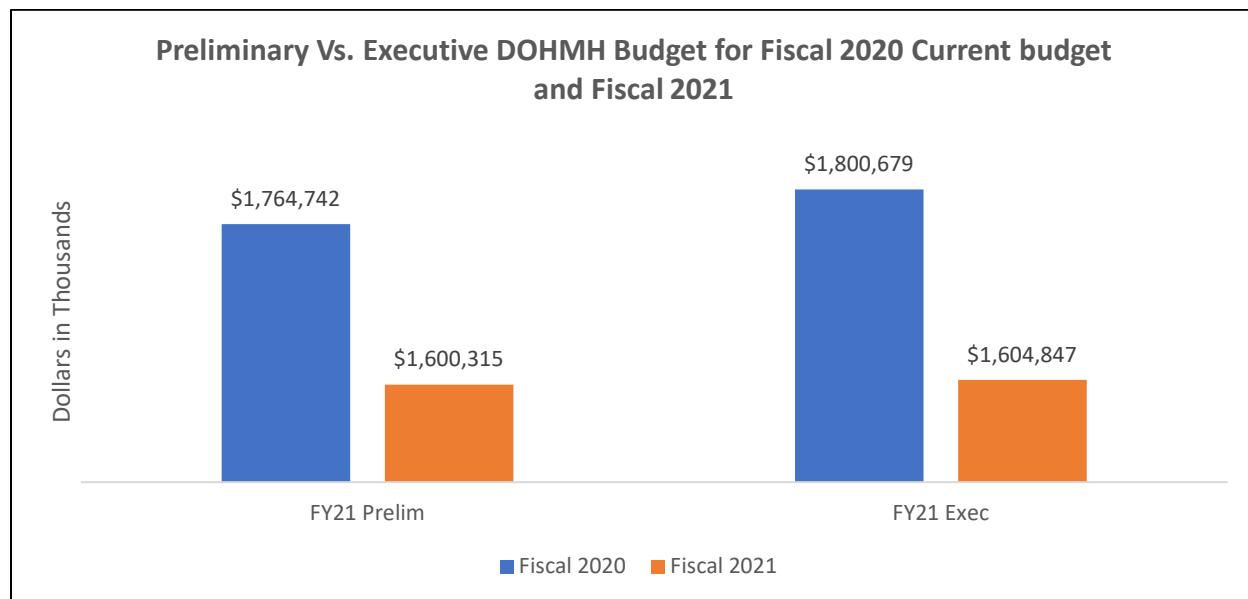
Hon. Corey Johnson, Speaker
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Hon. Mark Levine, Chair, Health Committee
Hon. Diana Ayala, Chair, Mental Health,
Disability, and Addiction

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On April 16, 2020, the Administration released the Executive Financial Plan for Fiscal 2020-2024 with a proposed budget for Fiscal 2021 of \$89.3 billion. The Department of Health and Mental Hygiene (the department or DOHMH) account for \$1.6 billion and represents less than two percent of the Executive Fiscal 2021 Budget. This Note provides a summary of the changes in the Executive Budget for DOHMH introduced in the Financial Plan. Topics covered include each agency’s response to the COVID-19 emergency, changes to the Expense and Capital Budgets, and agency issues.

DOHMH Budget Overview



DOHMH’s Fiscal 2021 Executive Budget totals \$1.6 billion and 5,024 positions. The Program to Eliminate the Gap (PEG program) reduces DOHMH’s budget by \$29.4 million in Fiscal 2020 and \$10.3 million in Fiscal 2021. City tax-levy remains the highest source of funding, at 51 percent, followed by State funding, at 32 percent federal funding at 17 percent.

\$1.6 Billion Fiscal 2021 Preliminary	Executive Plan Changes	\$1.605 Billion Fiscal 2021 Executive
<ul style="list-style-type: none"> • Public Health \$887M <ul style="list-style-type: none"> • PS \$344M • Headcount 3,522 • OTPS \$543M • Mental Health \$578M <ul style="list-style-type: none"> • PS \$65M • Headcount 730 • OTPS \$513M • Administrative \$136M <ul style="list-style-type: none"> • PS \$58M • Headcount 807 • OTPS \$78M 	<ul style="list-style-type: none"> • New Needs: \$3.8M in Fiscal 2020 for expansion of NYCWell Access • Other Adjustments: \$61.5M in Fiscal 2020 and \$14.9M for Fiscal 2021 • PEGs: (\$29.4M) in Fiscal 2020 and (\$10.3M) in Fiscal 2021 	<ul style="list-style-type: none"> • Public Health \$901M <ul style="list-style-type: none"> • PS \$348M • Headcount 3,507 • OTPS \$553M • Mental Health \$565M <ul style="list-style-type: none"> • PS \$61M • Headcount 708 • OTPS \$504M • Administrative \$140M <ul style="list-style-type: none"> • PS \$59M • Headcount 808 • OTPS \$81M

Changes introduced in the Executive Plan raise the Department's budget for Fiscal 2021 by \$4.5 million. The major changes are described below.

DOHMH Executive Plan Changes

New Needs

- **NYCWell Expansion.** The Fiscal 2021 Executive budget includes an increase of \$3.8 million to the NYCWell hotline expansion, a ThriveNYC program, in Fiscal 2020. NYC Well hired 87 additional counselors, bringing the program total to 191 counselors, to address the expanded capacity needed due to the pandemic.

PEG Program

- **Co-Response Teams.** DOHMH will save \$310,000 in Fiscal 2020 and \$749,000 in Fiscal 2021 due to delays in the citywide expansion of the co-response teams that was put into the FY21 November Financial plan as a new need.
- **Crisis Prevention and Response Task Force.** DOHMH will save \$5 million in Fiscal 2020 and Fiscal 2021 due to delays in the programs implementation and programmatic spending alignments put into the FY21 November Financial plan as a new need.
- **Early Intervention Administration Savings.** DOHMH has found \$1 million in administrative savings for Early Intervention for Fiscal 2020 and the outyears.
- **Indirect Cost Rate.** DOHMH re-estimated the cost of providing indirect costs for health and human services contracts and saves \$1.8 million in Fiscal 2020
- **NY 15/15 Re-estimate.** Due to delays in the role out of the increase in the NY 15/15 rate, DOHMH will save \$17.7 million in Fiscal 2020.
- **School Mental Health Consultants.** DOHMH partners with ThriveNYC and DOE to provide consultants to ramp up and expand mental health in schools. Due to delays in the expansion, DOHMH will save \$1.2 million in Fiscal 2020 and the outyears.

- **Vacancy Reduction.** DOHMH reduced the Fiscal 2020 and outyears budgets by \$2.4 million due to vacancies in Disease Control, Family and Child Health and Health Equality, and Prevention and Primary Care.

Other Adjustments

- **1802 Integrated HIV.** The Fiscal 2021 Executive budget includes \$9.38 million in Fiscal 2020 and \$1.25 million in Fiscal 2021 and outyears for the CDC’s HIV Surveillance and Prevention Program for Health Departments that was announced in April 2019. DOHMH provided guidance to contracted providers on how to transition from in-person services to digital/virtual interactions during the pandemic. The funds in Fiscal 2021 will be utilized to support the salaries and staff assigned to the program
- **Federal COVID-19 Funding.** The Fiscal 2021 Executive Budget includes \$15 million for Fiscal 2020 in initial federal funding for COVID-19 expenses through the DOHMH’s Disease Control Department. Additional funding is anticipated and the budget will be adapted accordingly.
- **TB Elimination Program.** The Fiscal 2021 Executive budget includes \$1.6 million in Fiscal 2020 and \$160,000 in Fiscal 2021 and outyears for the expansion of the Tuberculosis Elimination Program. This is federal funding that augments state and city funding to help prevent, control and eventually eliminate TB. Over the next five years, DOHMH plans to test and treat high-risk individuals to prevent development of active disease.
- **Day Care Inspections.** The Fiscal 2021 Executive Budget includes an increase in federal funding of \$1.56 million in Fiscal 2020 and \$2.5 million in Fiscal 2021 and the outyears for day care inspections performed by the Department. The funding is for additional resources need to comply with new Child Care Development Block Grant requirements for inspections.
- **Nurse Family Partnership.** The Fiscal 2021 Executive Budget includes \$2.37 million for Fiscal 2020 for Nurse Family Partnership. This funds the Community Optional Prevent Services (COPS) program. The budget is adjusted annually based on the amount allocated from the NYS Office of Children and Family Services

Agency Response to COVID -19

In response to the COVID-19 pandemic, New York State issued ‘New York State on PAUSE’, an Executive Order effective 8 p.m. on March 22 to close all non-essential businesses, prohibit all non-essential gatherings, practice social distancing of six feet in public and more. This pandemic is widespread throughout the world, but especially prevalent in New York City. The City accounts for nearly five percent of confirmed positive cases worldwide. Because of the severity of cases in New York City, agencies have had to change their responsibilities to reduce the impacts of COVID-19.

The Department had to make several service modifications including moving birth/death certificates to web and mail orders with only emergency requests for in person visits. The only office open is the burial office in Manhattan. Permit processing is only available online and all licenses and permits are extended through the duration of the emergency. In addition, there

have been service reductions in sexual health clinics, tuberculosis clinics, and inspection activities. Lastly, the health immunization clinics and in-person customer services offices for childcare programs and food services establishment's services have been suspended for the duration of the emergency.

The Department was charged with taking a leading role in addressing the pandemic. The Public Health Laboratory was the first in the City with the ability to test for COVID-19 and DOHMH was the lead in tracing contacts at the beginning of the pandemic. DOHMH collaborated with the Office of Emergency Management to provide frontline workers, nursing homes, hospitals and other health care workers with Personal Protective Equipment (PPE). DOHMH has put significant resources into advertising information for the public on COVID-19's symptoms, how to receive treatment and what the city and state's mandates are for New Yorkers. From the beginning of the pandemic DOHMH has been collecting data and publishing the number of cases and deaths in a variety of different demographics.

The Department's Fiscal 2021 Executive Budget includes \$16.1 million in expenses for the current Fiscal Year, but no funding for COVID-19 related spending is currently budgeted for Fiscal 2021 or outyears. Experts are anticipating the need for COVID-19 spending until late in the calendar year 2021. In addition, the Independent Budget Office (IBO) has estimated that DOHMH and OCME's combined spending on COVID-19 was \$52.8 million as of May 15, 2020¹. IBO's spending tracker pulls data every business day from the City's Financial Management System. The below chart shows the difference between what OMB has budgeted spending for Fiscal 2020 and IBO's spending analysis through FMS.

At the release of the Executive Budget, the amount of Federal funding had not been finalized. DOHMH has estimated that the Department will receive \$15,000,000 in Fiscal 2020 for Covid-19 response. In addition, the entire federal funding for COVID-19 falls under DOHMH's Unit of Appropriate Disease Control and does not take into consideration the funding for OCME. On May 11, 2020, IBO published, "How much "Care" for NYC? An Estimate of Federal Coronavirus Emergency Relief Act Funding to the City Budget." IBO estimates that between the four federal emergency aid bills the city's public health programs net total will be \$1.9 billion in funding for expenses incurred to fight the pandemic, this does not include the millions more going to the public hospital system². The table below estimates what the need for federal for federal funding will be. It is still unclear if the funding will be available in Fiscal 2020 or Fiscal 2021.

¹ <https://ibo.nyc.ny.us/covid-19-city-spending-tracker.html>

² <https://ibo.nyc.ny.us/iboreports/how-much-CARE-for-nyc-an-estimate-of-federal-coronavirus-emergency-relief-act-funding-to-the-city-budget-may-2020.pdf>

IBO Estimates of Federal Relief Aid Funding to New York City Budget		
<i>Dollars in thousands</i>		
Program Area	City Agency	Total City Funding
Coronavirus Relief Fund	Various	\$1,454,710
Public Health		
Enhanced Federal Medicaid Assistance Program (eFMAP)	Health	\$1,000,000
Public Health and Services Emergency Fund: Testing	Health	845,000
Centers for Disease Control Preparedness Grants (Coronavirus Preparedness Act)	Health	25,100
Centers for Disease Control Preparedness Grants (CARES Act)	Health	18,800
Public Health and Social Services Emergency Fund: Hospital Preparedness	Health	11,700
Suicide Prevention	Health	2,400
Reauthorization of Healthy Start Program	Health	1,200
Public Health and Emergency Social Services Emergency Fund: Hospital Preparedness	Health	1,100
Ryan White HIV/AIDS Program	Health	1,000
Poison Control Centers	Health	131
Subtotal Public Health Programs		\$1,906,431

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State Budget Issues

During the Preliminary Budget process, there were huge threats to the Department’s budget in cuts from the State through the Medicaid Redesign Team II and the State Medicaid Budget gap. However, due to increases in Federal funding for the Pandemic, the threats were temporarily reduced or excluded from the State’s Enacted Budget. However, because of the extraordinary amount of spending necessary to combat the pandemic the State’s budget is even more at risk, if federal funding does not bridge the gap.

- **Medicaid Redesign Team.** The Enacted budget includes \$2.2 billion of the proposals identified by the MRT. However, one of the challenges the Governor’s office faced was that in order to receive Federal aid for COVID-19 no changes to eligibility for Medicaid could be made. To address this the State put enacted dates for many of the MRT suggestions beginning late in calendar year 2020 and many changes will not start until calendar year 2021.
- **Paratransit.** Though it doesn’t fall under the Department’s budget, the State Fiscal 2021 Budget included a change to the City’s share of the Paratransit budget from one third to half. Since the amount of funding has changed, a conversation should be had to give the City more authority over how the Paratransit program runs. The paratransit program is one of the only ways the City’s disabled community members are able to get to doctors’ appointments or work.

Budget Risks

The Fiscal 2021 Executive Budget does not include funding for Council Initiatives or One-Shots.

- **One-Shots.** In the Fiscal 2020, Adopted Budget the Council successfully negotiated \$3 million in funding for the Animal Care Centers.

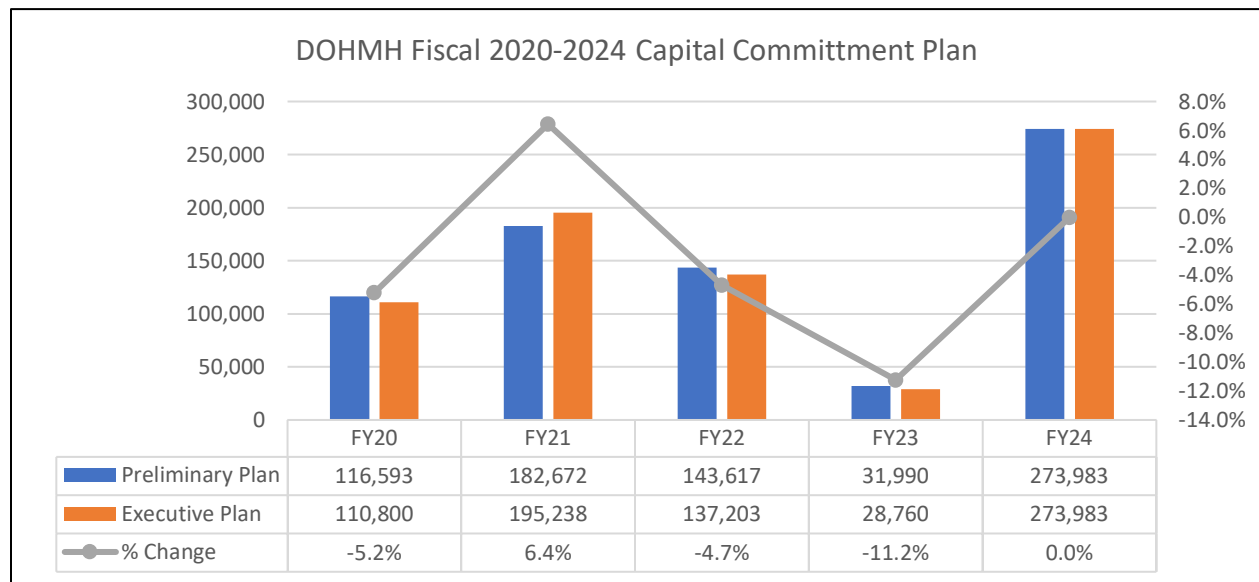
³ <https://ibo.nyc.ny.us/iboreports/how-much-CARE-for-nyc-an-estimate-of-federal-coronavirus-emergency-relief-act-funding-to-the-city-budget-may-2020.pdf>

- Health Council Initiative.** In the Fiscal 2020 Adopted Budget, \$22.7 million was included for ten discretionary health funding initiatives. This funding demonstrates the Council’s priorities in health areas including working towards Ending the Epidemic, Maternal and Child Health Services, Accessing Health services, and Viral Hepatitis Prevention.
- Mental Health Council Initiative.** In the Fiscal 2020 Adopted Budget, \$19.3 million was included for nine discretionary mental health initiatives. The funding demonstrates the Council’s priorities in mental health including Autism Awareness, Court-involved Youth Mental Health, Developmental, Psychological and Behavioral Health, LGBTQ Youth Mental Health and Opioid Prevention and Treatment.

Capital Program

Executive Capital Commitment Plan for Fiscal 2020-2024

The Executive Capital Commitment Plan includes \$746 million planned commitments in Fiscal 2020-2024 for DOHMH and OCME, \$2.9 million less than the \$748 million scheduled in the Preliminary Plan. The Department’s planned commitments are less than one percent of the \$83.2 billion City total.



Fiscal 2020 Executive Capital Plan Changes – Project level Changes

The following projects are delayed:

- Building Renovation- 2527 Glebe Ave, Bronx, NY-** Building roofing and exterior renovation project was delayed due to budgetary constraints.
- Brownsville Health Center-** Renovation of interior space project was delayed due to budgetary constraints.
- Bushwick Health Center-** exterior renovation and interior upgrades to the Bushwick Health Center was delayed due to changes in Scope/design.
- DOHMH Lighting Upgrades-** Was delayed due to changes in the scope and design.

- **DOHMH LED Lighting Upgrades-** Project was delayed due to unforeseen site/field conditions.
- **Animal Care Centers-** Reconstruction of dog kennels in Manhattan was delayed due to changes in scope/design.
- **Central Harlem Health Center-** interior renovation was delayed due to budgetary constraints.
- **East Harlem Health Hub-** Build out of main building to create a hub. Project was delayed due to changes in scope/ design.
- **Public Health Lab-** New building to house the Public Health Lab was delayed due to changes in scope/ design.
- **Queens Animal Care Shelter-** Construction of animal care center in Queens was delayed due to unforeseen site/ field condition.

Appendices:

DOHMH Financial Summary						
	2018	2019	2020	Executive Plan		*Difference
<i>Dollars in Thousands</i>	Actual	Actual	Adopted	2020	2021	2020 - 2021
Spending						
Personal Services	\$438,766	\$468,438	\$456,177	\$466,717	\$467,367	(\$11,190)
Other Than Personal Services	1,184,005	1,229,605	1,186,119	1,333,962	1,137,480	48,640
TOTAL	\$1,622,771	\$1,698,043	\$1,642,296	\$1,800,679	\$1,604,847	\$37,449
Budget by Program Area						0
Administration	\$162,875	\$159,655	\$129,212	\$156,398	\$139,672	(\$10,461)
Center for Health Equity	16,872	18,340	14,702	16,154	9,540	5,162
Disease Prev & Treat	271,802	268,422	273,966	294,489	260,199	13,766
Emergency Preparedness and Response	19,182	20,233	17,411	20,049	21,729	(4,317)
Environmental Health	97,417	105,374	108,740	108,552	105,699	3,042
Epidemiology	17,370	18,660	16,012	16,705	16,102	(90)
Family & Child Health	438,457	460,969	378,363	471,718	380,573	(2,210)
Mental Hygiene	488,561	520,991	596,333	590,815	564,643	31,690
Prevention & Primary Care	69,306	78,503	71,259	79,538	70,426	834
World Trade Center Related Programs	40,928	46,895	36,298	46,260	36,265	33
TOTAL	\$1,622,771	\$1,698,043	\$1,642,296	\$1,800,679	\$1,604,847	\$37,449
Funding						0
City Funds			\$852,060	\$809,388	\$817,190	\$34,870
Federal - Other			281,691	307,022	275,748	5,943
Intra City			5,359	16,262	4,841	518
Other Categorical			1,538	52,646	1,525	13
State			501,648	615,361	505,543	(3,895)
TOTAL	\$1,622,771	\$1,698,043	\$1,642,296	\$1,800,679	\$1,604,847	\$37,449
Budgeted Headcount						
Full-Time Positions - Civilian	4795	4839	4829	5018	5024	-195
TOTAL	4,795	4,839	4,829	5,018	5,024	-195

Row Labels	CITY	NON-CITY	TOTAL	CITY	NON-CITY	TOTAL
Fiscal 2021 Preliminary Plan	\$948,277	\$912,028	\$1,860,305	\$914,666	\$772,606	\$1,687,272
New Needs						
NYCWell Expansion	\$3,800	\$0	\$3,800	\$0	\$0	\$0
Total New Needs	\$3,800	\$0	\$3,800	\$0	\$0	\$0
Other Adjustments						
1802 Integrated HIV	\$0	\$9,384	\$9,384	\$0	\$1,352	\$1,352
19PC-DNA-UP	0	54	54	0	0	0
19PC-TOX-UP	0	54	54	0	0	0
6821PSUP	0	200	200	0	0	0
Adjustment	0	156	156	0	156	156
BATHING BEACH WATER	0	2	2	0	0	0
BPAC-DOHMH Idiling Campaign	0	938	938	0	0	0
Budget Allocation	0	15,000	15,000	0	0	0
CC Member Item Reallocation	341	0	341	0	0	0
CDC BRACE CHAMP YEAR 4	0	66	66	0	13	13
CDC OVERDOSE DATA TO ACTION	0	80	80	0	13	3
City Council Adjustment	0	114	114	0	0	0
COLA and Indirect Allocation	0	40	40	0	40	40
Collective Bargaining: Admin Managers	418	0	418	664	0	664
Collective Bargaining: Electricians	14	0	14	31	0	31
Collective Bargaining: Maintenance Workers	32	0	32	46	0	46

Row Labels	CITY	NON-CITY	TOTAL	CITY	NON-CITY	TOTAL
Fiscal 2021 Preliminary Plan	\$948,277	\$912,028	\$1,860,305	\$914,666	\$772,606	\$1,687,272
Collective Bargaining: Oilers, Stationary Engineers and Senior Stationary Engineers.	273	0	273	282	0	282
Collective Bargaining: Principal Admin Associates (Excluding Admin Managers)	731	0	731	1,144	0	1,144
Collective Bargaining CWA 1180, IC	0	2	2	0	3	3
DAY CARE INSPECTION	0	1,557	1,557	0	2,523	2,523
DC37 Collective Bargaining IC with HPD	7	0	7	10	0	10
DC37 Equity Panel recommendations Public Health Nurses	1,900	0	1,900	1,900	0	1,900
DCAS Summer Demand Response	0	16	16	0	0	0
Early Intervention Services	0	21,214	21,214	0	0	0
EI Realignment	0	4,206	4,206	0	6,935	6,935
Einstein-Rockefeller-CUNY	0	9	9	0	0	0
Elder Abuse Media Campaign DOHMH - DFTA transfer	15	0	15	0	0	0
FPHNY AOTPS	0	592	592	0	0	0
FY20 Birth Certificates IC Mod	0	150	150	0	0	0
FY20 IC SafeSleep	0	27	27	0	0	0
FY20 Nurse Family Partnership	0	2,371	2,371	0	0	0
FY20+ OASAS SAL 12/9/19	0	1,033	1,033	0	1,033	1,033
FY20+ OPWDD Sector Allocation	0	249	249	0	249	249
H+H DOHMH Mental Hygiene Funding Adjustment Part 2	0	0	0	9,184	0	9,184
H+H DOHMH Transfer	0	0	0	2,495	705	3,200
Heat, Light and Power	126	40	166	100	19	118
HIV PARTNER NOTIFICATION	0	52	52	0	41	41
I/C DOHMH FY20	0	1,382	1,382	0	0	0
I/C-ABD-Y5-DOMHM	0	381	381	0	0	0
IDNYC Pub Ed Campaign	0	738	738	0	0	0
INTEGRATED HIV SURVEILLANCE	0	292	292	0	246	246
Lease Adjustment	0	0	0	1,669	254	1,923
Media	0	690	690	0	0	0
NACCHO OPIOID	0	47	47	0	0	0
NATIONAL HIV BEHAVIORAL	0	458	458	0	49	49
NFP Award NO. 1	0	45	45	0	0	0
NYU IMPACT	0	168	168	0	0	0
NYU PREV RESEARCH CENTER	0	49	49	0	24	24
OEO Funding Adjustment	0	0	0	744	0	744
OTPS / PS Shifts	0	7	7	0	0	0
OTPS mod	0	1,000	1,000	0	0	0
OTPS Shifts	0	2,695	2,695	0	125	125
PREVENTING MATERNAL DEATHS	0	113	113	0	37	37
Provider COLA and Indirect	0	23	23	0	23	23
PS / OTPS Shifts	0	453	453	0	43	43
PS Shifts	0	5	5	0	0	0
PS/OTPS SHIFTS	0	140	140	0	0	0
PS/OTPS SHIFTS B/C 3610/3618	0	59	59	0	0	0
PS/OTPS SHIFTS B/C 4770/4778	0	2	2	0	0	0
RCM Projects	0	80	80	0	0	0
REALLOCATE FUNDS FOR LEAD FREE	0	147	147	0	0	0
Reimbursement Checks	0	66	66	0	0	0
Reimbursement checks	0	26	26	0	0	0
Research Project	0	60	60	0	0	0
Shifting funds from DOHMH to PEU	0	0	\$0	500	125	625

Row Labels	CITY	NON-CITY	TOTAL	CITY	NON-CITY	TOTAL
Fiscal 2021 Preliminary Plan	\$948,277	\$912,028	\$1,860,305	\$914,666	\$772,606	\$1,687,272
Silver Stars	0	0	\$0	175	0	175
SOMH 01/09/2020 SAL FY20	0	486	486	0	1,509	1,509
Staff Budget Transfer	513	0	513	1,220	0	1,220
STD PCHD	0	196	196	0	129	129
SUMMER FEEDING PROGRAM	0	46	46	0	0	0
tax time campaign	0	80	80	0	0	0
TB ELIMINATION PROGRAM	0	1,640	1,640	0	160	160
UASI	0	45	45	0	0	0
USDA FOOD INSECURITY NUTRITION	0	108	108	0	0	0
Warehouse Management System	0	550	550	0	550	550
Total Other Adjustments	\$3,405	\$58,948	\$62,352	\$247	\$15,050	\$15,297
Program to Eliminate GAP						
Co-Response Teams	\$310	\$0	\$310	\$749	\$0	749
Crisis Prevention and Response Task Force	5,000	0	5,000	5,000	0	5,000
Early Intervention Administration Savings	1,000	0	1,000	1,000	0	1,000
Hiring Freeze Savings	300	0	300	0	0	0
Indirect Cost Rate	1,766	0	1,766	0	0	0
NY 15/15 Re-estimate	17,700	0	17,700	0	0	0
Prior-Year Revenue	30,000	30,000	0	0	0	0
School Mental Health Consultants	1,200	0	1,200	1,200	0	1,200
Vacancy reductions	2,389	0	2,389	2,389	0	2,389
Total PEGS	\$59,665	\$30,000	\$29,665	\$10,338	\$0	\$10,338
Total All Changes	\$52,460	\$88,948	\$36,487	\$10,091	\$15,050	\$4,959
Fiscal 2021 Executive Plan	\$895,817	\$1,000,976	\$1,896,793	\$904,575	\$787,656	\$1,692,231